# **Internal Revenue**



# HIGHLIGHTS OF THIS ISSUE

These synopses are intended only as aids to the reader in identifying the subject matter covered. They may not be relied upon as authoritative interpretations.

#### **INCOME TAX**

#### REG-150760-13, page 1078.

Section 1.856–10 – Definition of Real Estate Investment Trust Real Property. Real estate investment trusts (REITs) have certain REIT qualification requirements. At least 75 percent of a REIT's assets must be in real estate assets, cash and cash items, and Government securities. A real estate asset includes real property and interests in real property. These proposed regulations define real property for REIT purposes. Written or electronic comments must be received by August 12, 2014. Requests to speak and outlines of topics to be discussed at the public hearing scheduled for September 18, 2014 must be received by August 12, 2014.

### **EMPLOYEE PLANS**

### Rev. Proc. 2014-32, page 1073.

This revenue procedure establishes a pilot program providing administrative relief to plan administrators and plan sponsors of certain retirement plans from the penalties otherwise applicable under §§ 6652(e) and 6692 of the Internal Revenue Code (the "Code") for a failure to timely comply with the annual reporting requirements imposed under §§ 6047(e), 6058, and 6059 of the Code. The administrative relief provided under this revenue procedure applies only to plan administrators (as defined in § 414(g) of the Code) and plan sponsors of retirement plans that are subject to the reporting requirements of §§ 6047(e), 6058, and 6059 of the Code, but that are not subject to the reporting requirements of Title I of the Employee Retirement Income Security Act of 1974 (ERISA"). This is a one year pilot program.

### Notice 2014-34, page 1069.

This notice contains updates for the corporate bond weighted average interest rate for plan years beginning in May 2014; the 24-month average segment rates; the funding segment rates applicable for May 2014; and the minimum present value rates for April 2014. The rates in this notice reflect certain changes implemented by the Moving Ahead for Progress in the 21st Century Act, Public Law 112–141 (MAP–21).

#### Notice 2014-35, page 1072.

This notice provides administrative relief from the penalties under §§ 6652(d), 6652(e), and 6692 of the Code for a failure to timely comply with certain annual reporting requirements under §§ 6047(e), 6057, 6058, and 6059. This relief applies to late filers who satisfy the requirements of this notice and the Delinquent Filer Voluntary Compliance ("DFVC") Program administered by the Department of Labor ("DOL") Employee Benefits Security Administration. The relief provided under this notice supersedes the relief previously provided in Notice 2002–23, 2002–1 C.B. 742.

#### TAX CONVENTIONS

#### Announcement 2014–24, page 1086.

Announcement of the Memorandum of Understanding between the Government of United States of America and the Government of the State of Kuwait for the reciprocal tax exemption on income derived from the operation of aircraft and the effective date of the exemption.

Finding Lists begin on page ii. Index for July through June begins on page iv.



# The IRS Mission

Provide America's taxpayers top-quality service by helping them understand and meet their tax responsibilities and enforce the law with integrity and fairness to all.

# Introduction

The Internal Revenue Bulletin is the authoritative instrument of the Commissioner of Internal Revenue for announcing official rulings and procedures of the Internal Revenue Service and for publishing Treasury Decisions, Executive Orders, Tax Conventions, legislation, court decisions, and other items of general interest. It is published weekly.

It is the policy of the Service to publish in the Bulletin all substantive rulings necessary to promote a uniform application of the tax laws, including all rulings that supersede, revoke, modify, or amend any of those previously published in the Bulletin. All published rulings apply retroactively unless otherwise indicated. Procedures relating solely to matters of internal management are not published; however, statements of internal practices and procedures that affect the rights and duties of taxpayers are published.

Revenue rulings represent the conclusions of the Service on the application of the law to the pivotal facts stated in the revenue ruling. In those based on positions taken in rulings to taxpayers or technical advice to Service field offices, identifying details and information of a confidential nature are deleted to prevent unwarranted invasions of privacy and to comply with statutory requirements.

Rulings and procedures reported in the Bulletin do not have the force and effect of Treasury Department Regulations, but they may be used as precedents. Unpublished rulings will not be relied on, used, or cited as precedents by Service personnel in the disposition of other cases. In applying published rulings and procedures, the effect of subsequent legislation, regulations, court decisions, rulings, and procedures must be considered, and Service personnel and others concerned are cautioned

against reaching the same conclusions in other cases unless the facts and circumstances are substantially the same.

The Bulletin is divided into four parts as follows:

#### Part I.—1986 Code.

This part includes rulings and decisions based on provisions of the Internal Revenue Code of 1986.

#### Part II.—Treaties and Tax Legislation.

This part is divided into two subparts as follows: Subpart A, Tax Conventions and Other Related Items, and Subpart B, Legislation and Related Committee Reports.

#### Part III.—Administrative, Procedural, and Miscellaneous.

To the extent practicable, pertinent cross references to these subjects are contained in the other Parts and Subparts. Also included in this part are Bank Secrecy Act Administrative Rulings. Bank Secrecy Act Administrative Rulings are issued by the Department of the Treasury's Office of the Assistant Secretary (Enforcement).

#### Part IV.—Items of General Interest.

This part includes notices of proposed rulemakings, disbarment and suspension lists, and announcements.

The last Bulletin for each month includes a cumulative index for the matters published during the preceding months. These monthly indexes are cumulated on a semiannual basis, and are published in the last Bulletin of each semiannual period.

The contents of this publication are not copyrighted and may be reprinted freely. A citation of the Internal Revenue Bulletin as the source would be appropriate.

June 2, 2014 Bulletin No. 2014–23

# Part III. Administrative, Procedural, and Miscellaneous

## Update for Weighted Average Interest Rates, Yield Curves, and Segment Rates

#### Notice 2014-34

This notice provides guidance on the corporate bond monthly yield curve (and the corresponding spot segment rates), and the 24-month average segment rates under § 430(h)(2) of the Internal Revenue Code. In addition, this notice provides guidance as to the interest rate on 30-year Treasury securities under § 417(e)(3)(A)(ii)(II) as in effect for plan years beginning before 2008, the 30-year Treasury weighted average rate under § 431(c)(6)(E)(ii)(I), and the minimum present value segment rates under § 417(e)(3)(D) as in effect for plan years beginning after 2007. These rates reflect certain changes implemented by the Moving Ahead for Progress in the 21st Century Act, Public Law 112-141 (MAP-21). MAP-21 provides that for purposes of § 430(h)(2), the segment rates are limited by the applicable maximum percentage or the applicable minimum percentage based on the average of segment rates over a 25 year period.

YIELD CURVE AND SEGMENT RATES

Generally, except for certain plans under sections 104 and 105 of the Pension Protection Act of 2006, § 430 of the Code specifies the minimum funding requirements that apply to single employer plans pursuant to § 412. Section 430(h)(2) specifies the interest rates that must be used to determine a plan's target normal cost and funding target. Under this provision, present value is generally determined using three 24-month average interest rates ("segment rates"), each of which applies to cash flows during specified periods. To the extent provided under § 430(h)(2)(C)(iv), these segment rates are adjusted by the applicable percentage of the 25-year average segment rates for the period ending September 30 of the year preceding the calendar year in which the plan year begins. However, an election may be made under  $\S 430(h)(2)(D)(ii)$  to use the monthly yield curve in place of the segment rates.

Notice 2007–81, 2007–44 I.R.B. 899, provides guidelines for determining the monthly corporate bond yield curve, and the 24-month average corporate bond segment rates used to compute the target nor-

mal cost and the funding target. Pursuant to Notice 2007–81, the monthly corporate bond yield curve derived from April 2014 data is in Table I at the end of this notice. The spot first, second, and third segment rates for the month of April 2014 are, respectively, 1.24, 4.13, and 5.15. For plan years beginning on or after January 1, 2012, the 24-month average segment rates determined under § 430(h)(2)(C)(iv) must be adjusted by the applicable percentage of the corresponding 25-year average segment rates. The 25-year average segment rates for plan years beginning in 2012, 2013, and 2014 were published in Notice 2012-55, 2012-36 I.R.B. 332, Notice 2013-11, 2013-11 I.R.B. 610, and Notice 2013-58, 2013-40 I.R.B. 294, respectively. The three 24-month average corporate bond segment rates applicable for May 2014 without adjustment, and the adjusted 24-month average segment rates taking into account the applicable percentages of the corresponding 25-year average segment rates, are as follows:

For Plan Years			24-Month Average Segment Rates Not Adjusted			Adjusted 24-Month Average Segment Rates, Based on Applicable Percentage of 25-Year Average Rates		
Beginning In	Applicable Month		First Segment	Second Segment	Third Segment	First Segment	Second Segment	Third Segment
2013	May	2014	1.18	4.05	5.11	4.94	6.15	6.76
2014	May	2014	1.18	4.05	5.11	4.43	5.62	6.22

# 30-YEAR TREASURY SECURITIES INTEREST RATES

Generally for plan years beginning after 2007, § 431 specifies the minimum funding requirements that apply to multiemployer plans pursuant to § 412. Section 431(c)(6)(B) specifies a minimum amount for the full-funding limitation described in section 431(c)(6)(A), based on the plan's current liability. Section

431(c)(6)(E)(ii)(I) provides that the interest rate used to calculate current liability for this purpose must be no more than 5 percent above and no more than 10 percent below the weighted average of the rates of interest on 30-year Treasury securities during the four-year period ending on the last day before the beginning of the plan year. Notice 88–73, 1988–2 C.B. 383, provides guidelines for determining the weighted average interest rate. The

rate of interest on 30-year Treasury securities for April 2014 is 3.52 percent. The Service has determined this rate as the average of the daily determinations of yield on the 30-year Treasury bond maturing in February 2044. The following rates were determined for plan years beginning in the month shown below.

	For Plan Beginni		30-Year Treasury Weighted	Permissible Range			
_	Month	Year	Average	90%	to	105%	
	May	2014	3.43	3.09		3.61	

computed without regard to a 24-month

# MINIMUM PRESENT VALUE SEGMENT RATES

SEGMENT RATES average. Notice 2007–81 provides guidelines for determining the minimum present value segment rates. Pursuant to that notice, the minimum present value segment rates determined for April 2014 are as follows:

First Segment	Second Segment	Third Segment	
1.24	4.13	5.15	

#### DRAFTING INFORMATION

The principal author of this notice is Tony Montanaro of the Employee Plans, Tax Exempt and Government Entities Division. Mr. Montanaro may be e-mailed at *RetirementPlanQuestions@irs.gov*.

**Table I**Monthly Yield Curve for April 2014
Derived from April 2014 Data

Maturity	Yield								
0.5	0.21	20.5	4.86	40.5	5.18	60.5	5.30	80.5	5.36
1.0	0.41	21.0	4.87	41.0	5.19	61.0	5.30	81.0	5.36
1.5	0.62	21.5	4.88	41.5	5.19	61.5	5.30	81.5	5.36
2.0	0.84	22.0	4.90	42.0	5.20	62.0	5.30	82.0	5.36
2.5	1.09	22.5	4.91	42.5	5.20	62.5	5.31	82.5	5.36
3.0	1.34	23.0	4.92	43.0	5.20	63.0	5.31	83.0	5.36
3.5	1.60	23.5	4.94	43.5	5.21	63.5	5.31	83.5	5.36
4.0	1.85	24.0	4.95	44.0	5.21	64.0	5.31	84.0	5.37
4.5	2.09	24.5	4.96	44.5	5.21	64.5	5.31	84.5	5.37
5.0	2.32	25.0	4.97	45.0	5.22	65.0	5.32	85.0	5.37
5.5	2.53	25.5	4.98	45.5	5.22	65.5	5.32	85.5	5.37
6.0	2.74	26.0	4.99	46.0	5.23	66.0	5.32	86.0	5.37
6.5	2.92	26.5	5.00	46.5	5.23	66.5	5.32	86.5	5.37
7.0	3.10	27.0	5.01	47.0	5.23	67.0	5.32	87.0	5.37
7.5	3.26	27.5	5.02	47.5	5.23	67.5	5.32	87.5	5.37
8.0	3.42	28.0	5.03	48.0	5.24	68.0	5.33	88.0	5.37
8.5	3.56	28.5	5.04	48.5	5.24	68.5	5.33	88.5	5.37
9.0	3.69	29.0	5.04	49.0	5.24	69.0	5.33	89.0	5.37
9.5	3.81	29.5	5.05	49.5	5.25	69.5	5.33	89.5	5.38
10.0	3.91	30.0	5.06	50.0	5.25	70.0	5.33	90.0	5.38
10.5	4.02	30.5	5.07	50.5	5.25	70.5	5.33	90.5	5.38
11.0	4.11	31.0	5.08	51.0	5.26	71.0	5.33	91.0	5.38
11.5	4.19	31.5	5.08	51.5	5.26	71.5	5.34	91.5	5.38
12.0	4.27	32.0	5.09	52.0	5.26	72.0	5.34	92.0	5.38
12.5	4.33	32.5	5.10	52.5	5.26	72.5	5.34	92.5	5.38
13.0	4.40	33.0	5.10	53.0	5.27	73.0	5.34	93.0	5.38
13.5	4.45	33.5	5.11	53.5	5.27	73.5	5.34	93.5	5.38
14.0	4.50	34.0	5.12	54.0	5.27	74.0	5.34	94.0	5.38
14.5	4.55	34.5	5.12	54.5	5.27	74.5	5.34	94.5	5.38
15.0	4.59	35.0	5.13	55.0	5.28	75.0	5.34	95.0	5.38
15.5	4.62	35.5	5.13	55.5	5.28	75.5	5.35	95.5	5.39
16.0	4.66	36.0	5.14	56.0	5.28	76.0	5.35	96.0	5.39
16.5	4.69	36.5	5.14	56.5	5.28	76.5	5.35	96.5	5.39
17.0	4.71	37.0	5.15	57.0	5.28	77.0	5.35	97.0	5.39
17.5	4.74	37.5	5.16	57.5	5.29	77.5	5.35	97.5	5.39
18.0	4.76	38.0	5.16	58.0	5.29	78.0	5.35	98.0	5.39
18.5	4.78	38.5	5.16	58.5	5.29	78.5	5.35	98.5	5.39
19.0	4.80	39.0	5.17	59.0	5.29	79.0	5.35	99.0	5.39
19.5	4.82	39.5	5.17	59.5	5.30	79.5	5.36	99.5	5.39
20.0	4.84	40.0	5.18	60.0	5.30	80.0	5.36	100.0	5.39

# Relief from Internal Revenue Code Late Filer Penalties for Certain Employee Benefit Plans

#### Notice 2014-35

**PURPOSE** 

This notice provides administrative relief from the penalties under §§ 6652(d), 6652(e), and 6692 of the Internal Revenue Code (the "Code") for a failure to timely comply with certain annual reporting requirements under §§ 6047(e), 6057, 6058, and 6059. This administrative relief applies to late filers that satisfy the requirements of this notice and the Delinquent Filer Voluntary Compliance ("DFVC") Program administered by the Department of Labor ("DOL") Employee Benefits Security Administration. The relief provided under this notice supersedes the relief previously provided in Notice 2002-23, 2002-1 C.B. 742.

#### **BACKGROUND**

Plan administrators who fail to timely file Form 5500 series annual returns/reports can be subject to penalties under both Title I of the Employee Retirement Income Security Act of 1974 ("ERISA") and the Code. The Secretary of Labor has the authority under section 502(c)(2) of ERISA and 29 CFR 2575.502c-2 to assess civil penalties of up to \$1,100 per day against plan administrators that fail or refuse to file complete and timely annual reports. In addition, the Internal Revenue Service (the "Service") may impose penalties under § 6652(e) against plan administrators and employers that fail to file complete and timely annual returns, as required under §§ 6058 and 6047(e) (with respect to employee stock ownership plans). Section 6652(e) generally provides that in the case of any failure to file a return or statement required under § 6058 or 6047(e), the late filer shall pay, upon notice and demand, a penalty of \$25 for each day the failure continues, up to \$15,000 per return or statement.

The Service may also impose penalties under §§ 6652(d) and 6692 for a failure to satisfy the reporting requirements of §§ 6057 and 6059. Section 6652(d)(1)

generally provides that in the case of any failure to file an annual registration statement under § 6057(a), the late filer shall pay, upon notice and demand, a penalty of \$1 for each participant with respect to whom there is a failure to file for each day the failure continues, up to \$5,000 for any plan year. Section 6652(d)(2) generally provides that in the case of any failure to file a notification of change of status under § 6057(b), the late filer shall pay, upon notice and demand, a penalty of \$1 for each day the failure continues, up to \$1,000 for each failure. Section 6692 generally provides that in the case of any failure to file an actuarial report required by § 6059, the late filer shall pay a penalty of \$1,000 for each failure.

The DFVC Program was initially adopted by DOL in 1995 and was updated in a published Federal Register notice on March 28, 2002 (67 FR 15052) (2002 DOL Notice). In order to encourage voluntary compliance with the ERISA annual reporting requirements by late filers, the DFVC Program allows plan administrators who fail to file a timely annual report to pay reduced civil penalties. Following the issuance of the 2002 DOL Notice, the Service issued Notice 2002-23. Notice 2002-23 provides that the Service will not impose penalties under §§ 6652 and 6692 (as those sections relate to the filing of a Form 5500 series return) on a person who is eligible for and satisfies the requirements of the DFVC Program with respect to the filing of a Form 5500.

DOL updated the 2002 DOL Notice by a notice published in the Federal Register on January 29, 2013 (78 FR 6135) (2013 DOL Notice). The DFVC Program was updated to reflect DOL's final regulations mandating electronic filing of annual reports as part of the transition to a wholly electronic ERISA Filing Acceptance System (EFAST2). As revised, the DFVC Program now requires that delinquent annual reports be submitted using EFAST2.

Prior to the 2009 plan year, information required to be reported under § 6057 regarding deferred vested participants was reported on Schedule SSA (Form 5500). As part of the transition to mandatory electronic filing, however, the Schedule SSA was replaced by Form 8955–SSA, Annual Registration Statement Identify-

ing Separated Participants With Deferred Vested Benefits. The Form 8955–SSA is now filed instead of the Schedule SSA. The Form 8955–SSA is a stand-alone form that must be filed with the Service, but not DOL. In the 2013 DOL Notice, DOL noted that filers cannot submit a Schedule SSA or Form 8955–SSA under the DFVC Program to DOL, even for 2008 and prior plan years.

ADMINISTRATIVE RELIEF FROM CERTAIN INTERNAL REVENUE CODE PENALTIES FOR DFVC PROGRAM PARTICIPANTS

The Service will not impose penalties under §§ 6652(d) and 6652(e) (as those sections relate to the filing of Form 5500, Form 5500-SF, and Form 8955-SSA) or under § 6692 (relating to the filing of actuarial reports required by § 6059) with respect to a year for which filing of such a form is required on a person who (1) is eligible for and satisfies the requirements of the DFVC Program with respect to a delinquent Form 5500 series return for such year and (2) files separately with the Service, in the form and within the time prescribed by this notice, a Form 8955-SSA with any information required to be filed under § 6057 for the year to which the DFVC filing relates (to the extent that the information has not previously been provided to the Service). Thus, for example, this notice provides relief from the penalties applicable under the Code to the late filing of Forms 5500 and 5500-SF only if any applicable Form 8955-SSA is also filed for the year at issue.

Although the Service generally encourages filers to file electronically whenever possible, relief is provided under this notice only if a Form 8955-SSA is filed on paper with the Service (including a fillable Form 8955-SSA completed online and then printed and filed on paper). The systems needed to provide relief for a delinquent Form 8955-SSA filed electronically are not currently in place. In contrast, Form 5500 series returns must be filed electronically using EFAST2 in accordance with the requirements of the DFVC Program. If a Form 8955-SSA is filed pursuant to this notice, the filer must check the box on Line C, Part I (Special extension) of the Form 8955-SSA and

enter "DFVC" in the space provided on Line C.

Any Form 8955-SSA required to be filed with the Service pursuant to this notice must be filed on paper by the later of 30 calendar days after the filer completes the DFVC filing or December 1, 2014. This requirement applies with respect to any DFVC filing submitted through EFAST2 (generally, all DFVC filings after December 31, 2009), regardless of whether the filing was submitted before the issuance of this notice. For example, if a DFVC filing for a delinquent 2008 Form 5500 was submitted in 2012 and information required to be filed under § 6057 was never filed for 2008, a paper Form 8955-SSA must be filed with the Service for the 2008 plan year by no later than December 1, 2014 to qualify for the relief provided under this notice.

The relief provided under this notice applies upon a late filer's satisfaction of the conditions of this notice. Accordingly, the late filer need not file a separate application for relief with the Service. The Service will coordinate with the DOL in determining which late filers are eligible for the relief provided under this notice.

Consistent with Section 5.04 of the 2013 DOL Notice, neither the acceptance of a filing and payment of a penalty under DFVC nor the granting of relief under this notice represents a determination by the Service as to the status of a plan or plan sponsor under the Code.

#### INAPPLICABILITY OF THE ABOVE RELIEF FOR FILERS NOT COVERED BY TITLE I OF ERISA

The relief under this notice is available only to the extent that a Form 5500 series return is required to be filed under Title I of ERISA. Therefore, for example, Form 5500-EZ and Form 5500-SF filers for plans without employees (as described in 29 CFR 2510.3-3(b) and (c)) are not eligible for the relief in this notice. In Rev. Proc. 2014-32, 2014-23 I.R.B. 1073, the Service has established a temporary pilot program to afford penalty relief under the Code for delinquent Form 5500 series filers that are not covered under Title I of ERISA (and has requested comments on whether the program should be permanent).

EFFECT ON OTHER DOCUMENTS

Notice 2002–23 is superseded.

#### DRAFTING INFORMATION

The principal drafter of this notice is Robert M. Walsh of the Employee Plans, Tax Exempt and Government Entities Division. For further information regarding this notice, please e-mail Mr. Walsh at RetirementPlanQuestions@irs.gov.

26 CFR 301.6058–1: Information required in connection with certain plans of deferred compensation. (Also: Part I, §§ 6058, 6059; 301.6059–1.)

#### Rev. Proc. 2014-32

#### **SECTION 1. PURPOSE**

This revenue procedure establishes a temporary one-year pilot program providing administrative relief to plan administrators and plan sponsors of certain retirement plans from the penalties otherwise applicable under §§ 6652(e) and 6692 of the Internal Revenue Code (the "Code") for a failure to timely comply with the annual reporting requirements imposed under §§ 6047(e), 6058, and 6059 of the Code. The administrative relief provided under this revenue procedure applies only to plan administrators (as defined in § 414(g) of the Code) and plan sponsors of retirement plans that are subject to the reporting requirements of §§ 6047(e), 6058, and 6059 of the Code, but that are not subject to the reporting requirements of Title I of the Employee Retirement Income Security Act of 1974 ("ERISA"). This revenue procedure also requests comments as to whether a permanent relief program should be established and, if so, how fees should be determined.

#### **SECTION 2. BACKGROUND**

Both the Code and Title I of ERISA impose reporting requirements with respect to certain retirement plans. To minimize the filing burden on plan sponsors and plan administrators of employee benefit plans, the Internal Revenue Service (the "Service") and the Department of Labor (the "DOL") (as well as the Pension Benefit Guaranty Corporation) have consolidated various annual reporting re-

quirements in the Form 5500 Series Annual Return/Report. The Form 5500 Series includes: the Form 5500, Annual Return/Report of Employee Benefit Plan; the Form 5500–SF, Short Form Annual Return/Report of Employee Benefit Plan; and the Form 5500–EZ, Annual Return of One-Participant (Owners and Their Spouses) Retirement Plan.

Plan sponsors and plan administrators who fail to file timely Form 5500 series annual returns/reports for their retirement plans may be subject to civil penalties under the Code (or under both Title I of ERISA and the Code). In particular, the Service may assess penalties under §§ 6652(e) and 6692 of the Code for the failure to satisfy the requirements for annual returns. Section 6652(e) generally provides, in part, that in the case of any failure to timely file a return or statement required under § 6058 (annual return of employee benefit plans) or § 6047(e) (returns and reports for employee stock ownership plans), the late filer shall pay, upon notice and demand, a penalty of \$25 for each day the failure continues, up to \$15,000 per return or statement. Section 6692 generally provides that, in the case of any failure to timely file a report required by § 6059 (actuarial report for employee benefit plans), the late filer shall pay a penalty of \$1,000 for each failure. No penalty is imposed under these sections if it is shown that such failure to timely file is due to reasonable cause.

In 1995, the DOL established the Delinquent Filer Voluntary Compliance ("DFVC") program to reduce ERISA latefiling penalties on filers of delinquent annual reports. In Notice 2002-23, 2002-1 C.B. 742, the Service determined that it would not impose the penalties under §§ 6652(c)(1), (d), (e) and 6692 (to the extent applicable) on a person who is eligible for, and satisfies the requirements of, the DFVC program with respect to the filing of a Form 5500. The relief under Notice 2002-23 was available only to filers who are required to file under both Title I of ERISA and the Code. Notice 2002-23 has been superseded by Notice 2014-35, 2014-23 I.R.B. 1072. As under Notice 2002-23, the penalty relief provided by Notice 2014-35 does not apply to a delinquent filing of a Form 5500-EZ for retirement plans that do not cover any common law employees (such as a plan under which a business owner and the owner's spouse are the only participants). See 29 C.F.R. 2510.3–3(b) and (c).

Certain retirement plans that are not subject to Title I of ERISA are exempt from some of the annual reporting requirements if they satisfy certain criteria specified by statute or by the Service in published guidance. For example, for years beginning after 2006, section 1103 of the Pension Protection Act of 2006 (Pub. L. No. 109-280, 120 Stat. 780, 1057) provides that "one-participant plans" with assets of \$250,000 or less at the end of the plan year are not required to file a Form 5500 series return/report. (The Service has determined that such plans must, however, file an annual return/report when the plan is terminated and all assets have been distributed.)

#### SECTION 3. PENALTY RELIEF

This revenue procedure provides administrative relief from the penalties imposed under §§ 6652(e) and 6692 of the Code for a failure to timely comply with the annual reporting requirements under §§ 6047(e), 6058, and 6059 of the Code. The relief applies to filers who are eligible to participate under Section 4 of this revenue procedure and who satisfy the requirements of Section 5 of this revenue procedure by no later than June 2, 2015. However, in lieu of the relief provided under this revenue procedure, filers may continue to file for the relief currently available for a failure to timely file that is due to reasonable cause.1

# SECTION 4. PROGRAM ELIGIBILITY

.01. General rule. The relief provided by this revenue procedure is only available to the plan administrator or plan sponsor of a retirement plan that is subject to the filing requirements of §§ 6047(e), 6058, and 6059 of the Code but is not subject to Title I of ERISA for the plan year that is delinquent. Thus, the relief under this revenue procedure is only available to the plan administrator or plan sponsor of (1) certain small busi-

ness (owner-spouse) plans and plans of business partnerships (together, "oneparticipant plans") and (2) certain foreign plans.

- .02. *One-participant plans*. For purposes of this revenue procedure, a one-participant plan is a retirement plan with one or more participants that:
  - Covers only the owner of the entire business (or the owner and the owner's spouse); or
  - Covers only one or more partners (or partners and their spouses) in a business partnership; and
  - Does not provide benefits for anyone except the owner (or the owner and the owner's spouse) or one or more partners (or partners and their spouses).

.03. Foreign plans. The plan administrator or plan sponsor of a foreign plan (i.e., a retirement plan maintained outside the United States primarily for nonresident aliens) is eligible for relief under this revenue procedure if the employer that maintains the plan is a domestic employer or a foreign employer with income derived from sources within the United States (including foreign subsidiaries of domestic employers) that deducts contributions to the plan on its U.S. income tax return.

.04. *Title I plans ineligible*. A plan administrator or plan sponsor is not eligible for penalty relief under this revenue procedure if the affected retirement plan is subject to Title I of ERISA for the plan year for which a filing is delinquent. Instead, a plan administrator or plan sponsor of a Title I retirement plan may request relief from penalties under ERISA and the Code in accordance with the DFVC Program's procedures and Notice 2014–35. Please refer to http://www.dol.gov/ebsa/for more information regarding the DFVC Program.

.05. Penalty assessment notices. The relief provided by this revenue procedure is not available if a penalty has been assessed (i.e., if a CP 283 Notice, Penalty Charged on Your Form 5500 Return, has been issued by the Service to a plan sponsor or administrator) with respect to a delinquent return.

# SECTION 5. PROCEDURAL REQUIREMENTS

- .01. No payment required. No penalty or other payment is required to be paid under this pilot program. However, if this temporary pilot program is replaced with a permanent program, a fee or other payment will be required. See Section 7 of this revenue procedure.
- .02. *Filing contents*. The applicant must submit the following information to the Service in order to receive penalty relief:
- (1) A complete Form 5500 Series return. The submission must include a complete Form 5500 Series Annual Return/ Report, including all required schedules and attachments, for each plan year for which the applicant is seeking penalty relief under this revenue procedure. All returns submitted in accordance with this revenue procedure must be sent to the Service at the address listed in Section 5.04 below and cannot be filed through the DOL's EFAST2 filing system. Filings sent to the DOL's EFAST2 filing system will not be treated as submissions under this program and will continue to be subject to applicable penalties under the Code. It should be noted that, for plan years prior to 2009, some plans that were not subject to Title I of ERISA were required to file Form 5500 rather than Form 5500-EZ.

For purposes of this revenue procedure:

- (a) A complete return consists of a signed, filled-out paper version of the applicable Form 5500 Series return for the specific plan year that is delinquent.
  - For returns for 2008 plan years and earlier, the specific Form 5500 Series return that was required for the plan year must be submitted. For example, if a 2005 Form 5500 should have been filed for the 2005 plan year but was not, a 2005 Form 5500 must be submitted under this program.
- For returns for 2009 plan years and later, only the Form 5500–EZ appropriate for the plan year may be submitted. Thus, a delinquent Form 5500–SF

<sup>&</sup>lt;sup>1</sup>A request for relief due to reasonable cause may be attached to the delinquent return when the return is filed or may be filed separately. The request should state the reason why the return was late and be signed by a person in authority. See §§ 301.6652–3(b) and 301.6692–1(c) of the regulations. The request (with the delinquent return, if applicable) should be mailed to the filing address provided in the instructions for the most current Form 5500–EZ available to taxpayers.

cannot be filed for the plan year, either on paper with the Service or electronically through the EFAST2 system (even if a Form 5500–SF could have been timely filed for the plan year through EFAST2).

- (b) A complete return includes all schedules applicable to the plan for the year for which the return is delinquent. For example,
  - For plan years prior to 2005, a Schedule B (Actuarial Information) was required to be included with the Form 5500 Series return for non-Title I defined benefit pension plans and certain money purchase pension plans. Accordingly, a submission for these plans for these plan years must include a Schedule B.
  - For 2005 and subsequent plan years, a Schedule B (or the successor Schedule SB (Single Employer Defined Benefit Plan Actuarial Information)) was not required to be submitted to the Service with the annual Form 5500 Series return for one-participant plans and foreign plans subject to filing under the Code and not under Title I of ERISA. Accordingly, a submission for these plans for these plan years need not include a Schedule B (or Schedule SB). However, an applicant must include in the submission a representation that the applicable annual actuarial report has been prepared (even though it is not being submitted to the Service). This statement should be attached to the applicable return in lieu of a Schedule B (or Schedule SB).
  - For plan years prior to 2005, a Schedule E (ESOP Annual Information) must be included with the Form 5500 Series return for an ESOP. Accordingly, a submission for these plans for these plan years must include a Schedule E.
- (c) Applicants can obtain Form 5500 Series returns, plus required schedules, for any plan year by calling 1-800-TAX Form (1-800-829-3676). Alternatively, applicants can print out electronic versions of these forms on www.irs.gov/retirement or http://www.dol.gov/ebsa/5500main.html.
- (2) Delinquent returns must be marked. For each delinquent Form 5500 Series return submitted to the Service under this revenue procedure, the applicant must

mark in red letters in the top margin of the first page (above the title of the form): "Delinquent return submitted under Rev. Proc. 2014–32, Eligible for Penalty Relief." Failure to properly mark the submitted delinquent return may cause the Service to treat the return as ineligible for the relief provided under this revenue procedure and assess all applicable penalties (unless the plan administrator or plan sponsor can establish that the failure to timely file was attributable to reasonable cause).

(3) Required Transmittal Schedule. For each delinquent return being submitted, the applicant must complete a paper copy of the Transmittal Schedule provided in the Appendix of this revenue procedure (also available at http://www.irs.gov/pub/ irs-tege/appendix\_a\_transmittal\_schedule. pdf). A completed Transmittal Schedule must be attached to the front of each delinquent return. For example, if three delinquent returns are included in the same submission, a separate Transmittal Schedule must be completed and attached to the front of each of the three returns. Failure to include a completed Transmittal Schedule as directed may cause the Service to treat the return as ineligible for the relief provided under this revenue procedure and assess all applicable penalties (unless the plan administrator or plan sponsor can establish that the failure to timely file was attributable to reasonable cause).

.03. Multiple returns. Multiple returns may be included in a single submission. Thus, if a plan has delinquent returns for more than one plan year, the returns may be included in a single submission. Similarly, delinquent returns for more than one plan may be included in a single submission. For example, if an employer maintains a defined contribution plan and a defined benefit plan, and each plan is delinguent for three plan years, the employer may include the six delinquent returns (three for each plan) in a single submission. In all cases, the requirements of Section 5.02 of this revenue procedure must be satisfied for each such return (including the attachment of a separate Transmittal Schedule to the front of each return included in the submission).

.04. *Mailing address*. Submissions under this revenue procedure must be mailed

to different addresses depending on whether the applicant is submitting a Form 5500 or a Form 5500-EZ. In genapplicants will submit Form 5500-EZ under this program. As provided under section 5.02(1) of this Revenue Procedure, however, some applicants will be required to submit Form 5500 for 2008 and earlier plan years because these applicants were required to file Form 5500 for those years rather than Form 5500-EZ. For example, foreign plans, as defined in Section 4.03 of this Revenue Procedure, were generally required to file Form 5500 for 2008 and earlier plan years rather than the Form 5500-EZ.

Submissions of **Forms 5500–EZ** under this revenue procedure should be mailed to:

Internal Revenue Service 1973 North Rulon White Blvd. Ogden, UT 84404-0020

Submissions of **Forms 5500** under this revenue procedure should be mailed to:

Internal Revenue Service Employee Plans Delinquent Filer Program EP Classification 9350 Flair Drive El Monte, CA 91731-2828

.05. Private delivery services. Certain private delivery services designated by the Service can be used to meet the rule that timely mailing is treated as timely filing/paying. The private delivery service can provide information on how to get written proof of the mailing date.

These eligible private delivery services include only the following:

- DHL Express (DHL): DHL Same Day Service.
- Federal Express (FedEx): FedEx Priority Overnight, FedEx Standard Overnight, FedEx 2 Day, FedEx International Priority, and FedEx International First.
- United Parcel Service (UPS): UPS Next Day Air, UPS Next Day Air Saver, UPS 2<sup>nd</sup> Day Air, UPS 2<sup>nd</sup> Day Air A.M., UPS Worldwide Express Plus, and UPS Worldwide Express.

#### **SECTION 6. EFFECTIVE DATE**

The relief provided under this revenue procedure is effective June 2, 2014 and will remain in effect until June 2, 2015.

Returns submitted after June 2, 2015 will not be entitled to the relief provided by this revenue procedure. If filers are not eligible for relief under this revenue procedure, they may request relief for reasonable cause as provided in Section 3.

#### SECTION 7. PERMANENT PROGRAM AND REQUEST FOR COMMENTS

After this temporary pilot program ends, the Service will consider whether the pilot program should be replaced with a permanent program. The Service has determined that any permanent program that is offered will include a fee or other payment. The Service invites the public to submit comments on whether such a permanent program should be established and, if so, how fees should be determined.

Comments should be submitted to: CC: PA:LPD:PR (Rev. Proc. 2014–32), Room 5203, Internal Revenue Service, POB 7604 Ben Franklin Station, Washington, D.C. 20044. Comments may be hand delivered Monday through Friday between the hours of 8 a.m. and 4 p.m. to CC:PA:LPD:PR (Rev. Proc. 2014–32), Courier's Desk, Internal Revenue Service, 1111 Constitution Ave., N.W., Washington, D.C. Alternatively, comments may be submitted via the Internet at *Notice.comments*@

irscounsel.treas.gov. Please include "Rev. Proc. 2014–32" in the subject line of any electronic communication. All materials submitted will be available for public inspection and copying.

# SECTION 8. PAPERWORK REDUCTION ACT

The collection of information contained in this revenue procedure has been reviewed and approved by the Office of Management and Budget in accordance with the Paperwork Reduction Act (44 U.S.C 3507) under control number 1545-0956.

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection of information displays a valid OMB control number.

The collection of information in this revenue procedure is in the Transmittal Schedule in the Appendix. This information is required to enable the Commissioner, Tax Exempt and Government Entities Division, to evaluate this pilot program and to determine if this pilot program will be made permanent. The likely respondents are individuals and small businesses or organizations.

The estimated total annual reporting recordkeeping burden is 167 hours.

The estimated annual burden per respondent/recordkeeper is five minutes. The estimated number of respondents/recordkeepers is 2000.

The estimated frequency of responses is occasional.

Books or records relating to a collection of information must be retained as long as their contents may become material in the administration of any internal revenue law. Generally, tax returns and tax return information are confidential as required by 26 U.S.C. § 6103.

# SECTION 9. DRAFTING INFORMATION

The principal drafters of this revenue procedure are Paul C. Hogan and Robert M. Walsh of the Employee Plans, Tax Exempt and Government Entities Division, and William Gibbs of the Office of the Division Counsel/Associate Chief Counsel (Tax Exempt and Government Entities). For further information regarding this revenue procedure, please e-mail Mr. Hogan or Mr. Walsh at RetirementPlan Questions@irs.gov. For questions regarding submissions under this revenue procedure, please contact the Employee Plans' taxpayer assistance telephone service at 1-877-829-5500 (a tollfree number).

# Appendix A Revenue Procedure 2014-32 Transmittal Schedule

1.	Applicant's Name (Plan Sponsor or Plan Administrator)
2.	Plan Name
3.	Applicant's Address
4.	Applicant's Employer Identification Number (EIN)
5.	Three-Digit Plan Number (PN)
6.	Plan Year End Date (Enter MM/DD/YYYY)
7.	Required Form and Filing Address (Check one):
	A. In accordance with sections 5.02(1)(a) and 5.04 of the revenue procedure, the enclosed version of <b>Form 5500-EZ</b> was required to be filed for the year of delinquency and is being mailed to:
	Internal Revenue Service 1973 North Rulon White Blvd. Ogden, UT 84404
	B. In accordance with sections 5.02(1)(a) and 5.04 of the revenue procedure, the enclosed version of <b>Form 5500</b> was required to be filed for the year of delinquency and is being mailed to:
	Internal Revenue Service Employee Plans Delinquent Filer Program EP Classification 9350 Flair Drive El Monte, CA 91731-2828

## Part IV. Items of General Interest

Notice of proposed rulemaking and notice of public hearing Definition of Real Estate Investment Trust Real Property

#### REG-150760-13

AGENCY: Internal Revenue Service (IRS), Treasury.

ACTION: Notice of proposed rulemaking and notice of public hearing.

SUMMARY: This document contains proposed regulations that clarify the definition of real property for purposes of the real estate investment trust provisions of the Internal Revenue Code (Code). These proposed regulations provide guidance to real estate investment trusts and their shareholders. This document also provides notice of a public hearing on these proposed regulations.

DATES: Written or electronic comments must be received by August 12, 2014. Requests to speak and outlines of topics to be discussed at the public hearing scheduled for September 18, 2014 must be received by August 12, 2014.

ADDRESSES: Send submissions to: CC: PA:LPD:PR (REG-150760-13), room 5203, Internal Revenue Service, P.O. Box 7604, Ben Franklin Station, Washington, DC 20044. Submissions may be handdelivered Monday through Friday between the hours of 8 a.m. and 4 p.m. to (REG-150760-13), CC:PA:LPD:PR Courier's Desk, Internal Revenue Service, 1111 Constitution Avenue, N.W., Washington, DC, or sent electronically, via the Federal eRulemaking Portal at www.regulations.gov (IRS REG-150760-13). The public hearing will be held in the IRS Auditorium, Internal Revenue Building,

1111 Constitution Avenue, N.W., Washington, DC.

FOR FURTHER INFORMATION CONTACT: Concerning the proposed regulations, Andrea M. Hoffenson, (202) 317-7053, or Julanne Allen, (202) 317-6945; concerning submissions of comments, the hearing, and/or to be placed on the building access list to attend the hearing, Oluwafunmilayo (Funmi) Taylor, (202) 317-6901 (not toll-free numbers).

#### SUPPLEMENTARY INFORMATION:

#### **Background**

This document contains amendments to the Income Tax Regulations (26 CFR part 1) relating to real estate investment trusts (REITs). Section 856 of the Code defines a REIT by setting forth various requirements. One of the requirements for a taxpayer to qualify as a REIT is that at the close of each quarter of the taxable year at least 75 percent of the value of its total assets is represented by real estate assets, cash and cash items (including receivables), and Government securities. See section 856(c)(4). Section 856(c)(5)(B)defines real estate assets to include real property and interests in real property. Section 856(c)(5)(C) indicates that real property means "land or improvements thereon." Section 1.856–3(d) of the Income Tax Regulations, promulgated in 1962, defines real property for purposes of the regulations under sections 856 through 859 as-

land or improvements thereon, such as buildings or other inherently permanent structures thereon (including items which are structural components of such buildings or structures). In addition, the term "real property" includes interests in real property. Local law definitions will not be controlling for purposes of determining the meaning of the term "real property" as used in section 856 and the regulations thereunder. The term includes, for example,

the wiring in a building, plumbing systems, central heating, or central air-conditioning machinery, pipes or ducts, elevators or escalators installed in the building, or other items which are structural components of a building or other permanent structure. The term does not include assets accessory to the operation of a business, such as machinery, printing press, transportation equipment which is not a structural component of the building, office equipment, refrigerators, individual air-conditioning units, grocery counters, furnishings of a motel, hotel, or office building, etc., even though such items may be termed fixtures under local law.

Section 1.856-3(d).

The IRS issued revenue rulings between 1969 and 1975 addressing whether certain assets qualify as real property for purposes of section 856. Specifically, the published rulings describe assets such as railroad properties,<sup>2</sup> mobile home units permanently installed in a planned community,3 air rights over real property,4 interests in mortgage loans secured by total energy systems,5 and mortgage loans secured by microwave transmission property,<sup>6</sup> and the rulings address whether the assets qualify as either real property or interests in real property under section 856. Since these published rulings were issued, REITs have sought to invest in various types of assets that are not directly addressed by the regulations or the published rulings, and have asked for and received letter rulings from the IRS addressing certain of these assets. Because letter rulings are limited to their particular facts and may not be relied upon by taxpayers other than the taxpayer that received the ruling, see section 6110(k)(3), letter rulings are not a substitute for published guidance. The IRS and the Treasury Department recognize the need to provide additional published guidance

<sup>&</sup>lt;sup>2</sup>Rev. Rul. 69–94 (1969–1 CB 189), (see § 601.601(d)(2)(ii)(b) of this chapter).

<sup>&</sup>lt;sup>3</sup>Rev. Rul. 71–220 (1971–1 CB 210), (see § 601.601(d)(2)(ii)(b) of this chapter).

<sup>&</sup>lt;sup>4</sup>Rev. Rul. 71–286 (1971–2 CB 263), (see § 601.601(d)(2)(ii)(b) of this chapter).

<sup>&</sup>lt;sup>5</sup>Rev. Rul. 73-425 (1973-2 CB 222), (see § 601.601(d)(2)(ii)(b) of this chapter).

<sup>&</sup>lt;sup>6</sup>Rev. Rul. 75-424 (1975-2 CB 269), (see § 601.601(d)(2)(ii)(b) of this chapter).

on the definition of real property under sections 856 through 859. This document proposes regulations that define real property for purposes of sections 856 through 859 by providing a framework to analyze the types of assets in which REITs seek to invest. These proposed regulations provide neither explicit nor implicit guidance regarding whether various types of income are described in section 856(c)(3).<sup>7</sup>

#### **Explanation of Provisions**

Consistent with section 856, the existing regulations, and published guidance interpreting those regulations, these proposed regulations define *real property* to include land, inherently permanent structures, and structural components. In determining whether an item is land, an inherently permanent structure, or a structural component, these proposed regulations first test whether the item is a *distinct asset*, which is the unit of property to which the definitions in these proposed regulations apply.

In addition, these proposed regulations identify certain types of intangible assets that are real property or interests in real property for purposes of sections 856 through 859. These proposed regulations include examples to illustrate the application of the principles of these proposed regulations to determine whether certain distinct assets are real property for purposes of sections 856 through 859.

#### Distinct asset

These proposed regulations provide that each distinct asset is tested individually to determine whether the distinct asset is real or personal property. Items that are specifically listed in these proposed regulations as types of buildings and other inherently permanent structures are distinct assets. Assets and systems specifically listed in these proposed regulations as types of structural components also are treated as distinct assets. Other distinct assets are identified using the factors pro-

vided by these proposed regulations. All listed factors must be considered, and no one factor is determinative.

#### Land

These proposed regulations define land to include not only a parcel of ground, but the air and water space directly above the parcel. Therefore, water space directly above the seabed is land, even though the water itself flows over the seabed and does not remain in place. Land includes crops and other natural products of land until the crops or other natural products are detached or removed from the land.

#### Inherently permanent structures

Inherently permanent structures and their structural components are real property for purposes of sections 856 through 859. These proposed regulations clarify that inherently permanent structures are structures, including buildings, that have a passive function. Therefore, if a distinct asset has an active function, such as producing goods, the distinct asset is not an inherently permanent structure under these proposed regulations. In addition to serving a passive function, a distinct asset must be inherently permanent to be an inherently permanent structure. For this purpose, permanence may be established not only by the method by which the structure is affixed but also by the weight of the structure alone.

These proposed regulations supplement the definition of inherently permanent structure by providing a safe harbor list of distinct assets that are buildings, as well as a list of distinct assets that are other inherently permanent structures. If a distinct asset is on one of these lists, either as a building or as an inherently permanent structure, the distinct asset is real property for purposes of sections 856 through 859, and a facts and circumstances analysis is not necessary. If a distinct asset is not listed as either a building

or an inherently permanent structure, these proposed regulations provide facts and circumstances that must be considered in determining whether the distinct asset is either a building or other inherently permanent structure. All listed factors must be considered, and no one factor is determinative.

One distinct asset that these proposed regulations list as an inherently permanent structure is an outdoor advertising display subject to an election to be treated as real property under section 1033(g)(3). Section 1033(g)(3) provides taxpayers with an election to treat certain outdoor advertising displays<sup>8</sup> as real property for purposes of Chapter 1 of the Code.

#### Structural components

These proposed regulations define a structural component as a distinct asset that is a constituent part of and integrated into an inherently permanent structure, that serves the inherently permanent structure in its passive function, and does not produce or contribute to the production of income other than consideration for the use or occupancy of space. An entire system is analyzed as a single distinct asset and, therefore, as a single structural component, if the components of the system work together to serve the inherently permanent structure with a utility-like function, such as systems that provide a building with electricity, heat, or water. For a structural component to be real property under sections 856 through 859, the taxpayer's interest in the structural component must be held by the taxpayer together with the taxpayer's interest in the inherently permanent structure to which the structural component is functionally related. Additionally, if a distinct asset that is a structural component is customized in connection with the provision of rentable space in an inherently permanent structure, the customization of that distinct asset does not cause it to fail to be a structural component.

<sup>&</sup>lt;sup>7</sup>One of the requirements for qualifying as a REIT is that a sufficiently large fraction of an entity's gross income be derived from certain specified types of income (which include "rents from real property" and "interest on obligations secured by mortgages on real property or on interests in real property"). Section 856(c)(3).

<sup>&</sup>lt;sup>8</sup>Section 1.1033(g)–1(b)(3) defines *outdoor advertising display* for purposes of the section 1033 election as "a rigidly assembled sign, display, or device that constitutes, or is used to display, a commercial or other advertisement to the public and is permanently affixed to the ground or permanently attached to a building or other inherently permanent structure."

<sup>&</sup>lt;sup>9</sup>See Rev. Rul. 73–425 (1973–2 CB 222), (see § 601.601(d)(2)(ii)(b) of this chapter) (holding that a total energy system that provides a building with electricity, steam or hot water, and refrigeration may be a structural component of that building). The IRS and the Treasury Department are considering guidance to address the treatment of any income earned when a system that provides energy to an inherently permanent structure held by the REIT also transfers excess energy to a utility company.

Under these proposed regulations, an asset or system that is treated as a distinct asset is a structural component, and thus real property for purposes of sections 856 through 859, if the asset or system is included on the safe harbor list of assets that are structural components. If an asset or system that is treated as a distinct asset is not specifically listed as a structural component, these proposed regulations provide a list of facts and circumstances that must be considered in determining whether the distinct asset or system qualifies as a structural component. No one factor is determinative.

These proposed regulations do not retain the phrase "assets accessory to the operation of a business," which the existing regulations use to describe an asset with an active function that is not real property for purposes of the regulations under sections 856 through 859. The IRS and the Treasury Department believe that the phrase "assets accessory to the operation of a business" has created uncertainty because the existing regulations are unclear whether certain assets that are permanent structures or components thereof nevertheless fail to be real property because they are used in the operation of a business. Instead, these proposed regulations adopt an approach that considers whether the distinct asset in question either serves a passive function common to real property or serves the inherently permanent structure to which it is constituent in that structure's passive function. On the other hand, if an asset has an active function, such as a distinct asset that produces, manufactures, or creates a product, then the asset is not real property unless the asset is a structural component that serves a utility-like function with respect to the inherently permanent structure of which it is a constituent part. Similarly, if an asset produces or contributes to the production of income other than consideration for the use or occupancy of space, then that asset is not real property. Thus, items that were assets accessory to the operation of a business under the existing regulations will continue to be excluded from the definition of real property for purposes of sections 856 through 859 either because they are not inherently permanent or because they serve an active function. These distinct assets include, for example, machinery; office, offshore drilling, testing, and other equipment; transportation equipment that is not a structural component of a building; printing presses; refrigerators; individual air-conditioning units; grocery counters; furnishings of a motel, hotel, or office building; antennae; waveguides; transmitting, receiving, and multiplex equipment; prewired modular racks; display racks and shelves; gas pumps; and hydraulic car lifts.

Intangible assets that are real property

These proposed regulations also provide that certain intangible assets are real property for purposes of sections 856 through 859. To be real property, the intangible asset must derive its value from tangible real property and be inseparable from the tangible real property from which the value is derived. Under § 1.856-2(d)(3) the assets of a REIT are its gross assets determined in accordance with generally accepted accounting principles (GAAP). Intangibles established under GAAP when a taxpayer acquires tangible real property may meet the definition of real property intangibles. A license or permit solely for the use, occupancy, or enjoyment of tangible real property may also be an interest in real property because it is in the nature of an interest in real property (similar to a lease or easement). If an intangible asset produces, or contributes to the production of, income other than consideration for the use or occupancy of space, then the asset is not real property or an interest in real property. Thus, for example, a permit allowing a taxpayer to engage in or operate a particular business is not an interest in real property.

Other definitions of real property

The terms "real property" and "personal property" appear in numerous Code provisions that have diverse contexts and varying legislative purposes. In some cases, certain types of assets are specifically designated as real property or as personal property by statute, while in other cases the statute is silent as to the meaning of those terms. Ordinarily, under basic principles of statutory construction, the use of the same term in multiple Code

provisions would imply (absent specific statutory modifications) that Congress intended the same meaning to apply to that term for each of the provisions in which it appears. In the case of the terms "real property" and "personal property," however, both the regulatory process and decades of litigation have led to different definitions of these terms, in part because taxpayers have advocated for broader or narrower definitions in different contexts.

For example, in the depreciation and (prior) investment tax credit contexts, a broad definition of personal property (and a narrow definition of real property) is ordinarily more favorable to taxpayers. A tangible asset may generally be depreciated faster if it is personal property than if it is considered real property, see section 168(c) and (g)(2)(C), and (prior) section 38 property primarily included tangible personal property and excluded a building and its structural components, see § 1.48-1(c) and (d). During decades of controversy, taxpayers sought to broaden the meaning of tangible personal property and to narrow the meanings of building and structural component in efforts to qualify for the investment tax credit or for faster depreciation. That litigation resulted in courts adopting a relatively broad definition of tangible personal property (and correspondingly narrow definition of real property) for depreciation and investment tax credit purposes.

Similarly, in the context of the Foreign Investment in Real Property Tax Act (FIRPTA), codified at section 897 of the Code, a narrower definition of real property is generally more favorable to taxpayers. Enacted in 1980, FIRPTA is intended to subject foreign investors to the same U.S. tax treatment on gains from the disposition of interests in U.S. real property that applies to U.S. investors. Accordingly, foreign investors can more easily avoid U.S. tax to the extent that the definition of real property is narrow for FIRPTA purposes. As in the depreciation and investment tax credit contexts, this situation has led to vigorous debate over the appropriate characterization of certain types of assets (such as intangible assets) that may have characteristics associated with real property but do not fall within the traditional categories of buildings and structural components. See, for example,

Advance Notice of Proposed Rulemaking, Infrastructure Improvements Under Section 897, published in the Federal Register (REG-130342-08, 73 FR 64901) on October 31, 2008 (noting that taxpayers may be taking the position that a governmental permit to operate a toll bridge or toll road is not a United States real property interest for purposes of section 897 and stating that the IRS and the Treasury Department are of the view that such a permit may properly be characterized as a United States real property interest in certain circumstances). In the case of FIRPTA, however, Congress modified the definition of real property to include items of personal property that are associated with the use of real property. See section 897(c)(6)(B) (including as real property movable walls, furnishings, and other personal property associated with the use of the real property). Consequently, it is explicitly contemplated in section 897 that an item of property may be treated as a United States real property interest for FIRPTA purposes, notwithstanding that it is characterized as personal property for other purposes of the Code.

In the REIT context, taxpayers ordinarily benefit from a relatively broad definition of real property. Consequently, taxpayers have generally advocated in the REIT context for a more expansive definition of real property than applies in the depreciation and (prior) investment tax credit contexts. In drafting these regulations, the Treasury Department and the IRS have sought to balance the general principle that common terms used in different provisions should have common meanings with the particular policies underlying the REIT provisions. These proposed regulations define real property only for purposes of sections 856 through 859. The IRS and the Treasury Department request comments, however, on the extent to which the various meanings of real property that appear in the Treasury regulations should be reconciled, whether through modifications to these proposed regulations or through modifications to the regulations under other Code provisions.

#### **Proposed Effective Date**

The IRS and the Treasury Department view these proposed regulations as a clarification of the existing definition of real property and not as a modification that will cause a significant reclassification of property. As such, these proposed regulations are proposed to be effective for calendar quarters beginning after these proposed regulations are published as final regulations in the **Federal Register**. The IRS and the Treasury Department solicit comments regarding the proposed effective date.

#### **Special Analyses**

It has been determined that this notice of proposed rulemaking is not a significant regulatory action as defined in Executive Order 12866, as supplemented by Executive Order 13653. Therefore, a regulatory assessment is not required. It also has been determined that section 553(b) of the Administrative Procedure Act (5 U.S.C. chapter 5) does not apply to these regulations, and because the regulations do not impose a collection of information on small entities, the Regulatory Flexibility Act (5 U.S.C. chapter 6) does not apply. Pursuant to section 7805(f) of the Code, this notice of proposed rulemaking has been submitted to the Chief Counsel for Advocacy of the Small Business Administration for comment on its impact on small business.

#### **Comments and Public Hearing**

Before these proposed regulations are adopted as final regulations, consideration will be given to any written (a signed original and eight (8) copies) or electronic comments that are submitted timely to the IRS. The IRS and the Treasury Department request comments on all aspects of these proposed rules. All comments will be available for public inspection and copying at http://www.regulations.gov, or upon request.

A public hearing has been scheduled for September 18, 2014, at 10:00 a.m., in the IRS Auditorium, Internal Revenue Building, 1111 Constitution Avenue, N.W., Washington, DC. Due to building security procedures, visitors must enter at the Constitution Avenue entrance. In addition, all visitors must present photo identification to enter the building. Because of access restrictions, visitors will not be admitted beyond the immediate entrance area more than 15 minutes be-

fore the hearing starts. For information about having your name placed on the building access list to attend the hearing, see the "FOR FURTHER INFORMATION CONTACT" section of this preamble.

The rules of 26 CFR 601.601(a)(3) apply to the hearing. Persons who wish to present oral comments at the hearing must submit written or electronic comments and an outline of the topics to be discussed and the time to be devoted to each topic (signed original and eight (8) copies) by August 12, 2014. A period of ten minutes will be allotted to each person for making comments. An agenda showing the scheduling of the speakers will be prepared after the deadline for receiving outlines has passed. Copies of the agenda will be available free of charge at the hearing.

#### **Drafting Information**

The principal authors of these regulations are Andrea M. Hoffenson and Julanne Allen, Office of Associate Chief Council (Financial Institutions and Products). However, other personnel from the IRS and the Treasury Department participated in their development.

\* \* \* \* \*

# Proposed Amendments to the Regulations

Accordingly, 26 CFR part 1 is proposed to be amended as follows:

#### PART 1—INCOME TAXES

Paragraph 1. The authority citation for part 1 continues to read in part as follows: Authority: 26 U.S.C. 7805 \* \* \*

Par. 2. In § 1.856–3, paragraph (d) is revised to read as follows:

§ 1.856–3 Definitions.

\* \* \* \* \*

(d) *Real property*. See § 1.856–10 for the definition of *real property*.

\* \* \* \* \*

Par. 3. Section 1.856–10 is added to read as follows:

- (a) In general. This section provides definitions for purposes of part II, subchapter M, chapter 1 of the Internal Revenue Code (Code). Paragraph (b) of this section defines real property, which includes land as defined under paragraph (c) of this section, and improvements to land as defined under paragraph (d) of this section. Improvements to land include inherently permanent structures as defined under paragraph (d)(2) of this section, and structural components of inherently permanent structures as defined under paragraph (d)(3) of this section. Paragraph (e) of this section provides rules for determining whether an item is a distinct asset for purposes of applying the definitions in paragraphs (b), (c), and (d) of this section. Paragraph (f) of this section identifies intangible assets that are real property or interests in real property. Paragraph (g) of this section provides examples illustrating the rules of paragraphs (b) through (f) of this section.
- (b) *Real property*. The term *real property* means land and improvements to land. Local law definitions are not controlling for purposes of determining the meaning of the term real property.
- (c) Land. Land includes water and air space superjacent to land and natural products and deposits that are unsevered from the land. Natural products and deposits, such as crops, water, ores, and minerals, cease to be real property when they are severed, extracted, or removed from the land. The storage of severed or extracted natural products or deposits, such as crops, water, ores, and minerals, in or upon real property does not cause the stored property to be recharacterized as real property.
- (d) Improvements to land—(1) In general. The term improvements to land means inherently permanent structures and their structural components.
- (2) Inherently permanent structure—
  (i) In general. The term inherently permanent structure means any permanently affixed building or other structure. Affixation may be to land or to another inherently permanent structure and may be by weight alone. If the affixation is reasonably expected to last indefinitely based on all the facts and circumstances, the affix-

- ation is considered permanent. A distinct asset that serves an active function, such as an item of machinery or equipment, is not a building or other inherently permanent structure.
- (ii) *Building*—(A) *In general*. A building encloses a space within its walls and is covered by a roof.
- (B) Types of buildings. Buildings include the following permanently affixed distinct assets: houses; apartments; hotels; factory and office buildings; warehouses; barns; enclosed garages; enclosed transportation stations and terminals; and stores.
- (iii) Other inherently permanent structures—(A) In general. Other inherently permanent structures serve a passive function, such as to contain, support, shelter, cover, or protect, and do not serve an active function such as to manufacture, create, produce, convert, or transport.
- (B) Types of other inherently permanent structures. Other inherently permanent structures include the following permanently affixed distinct assets: microwave transmission, cell, broadcast, and electrical transmission towers; telephone poles; parking facilities; bridges; tunnels; roadbeds; railroad tracks; transmission lines; pipelines; fences; in-ground swimming pools; offshore drilling platforms; storage structures such as silos and oil and gas storage tanks; stationary wharves and docks; and outdoor advertising displays for which an election has been properly made under section 1033(g)(3).
- (iv) Facts and circumstances determination. If a distinct asset (within the meaning of paragraph (e) of this section) does not serve an active function as described in paragraph (d)(2)(iii)(A) of this section, and is not otherwise listed in paragraph (d)(2)(ii)(B) or (d)(2)(iii)(B) of this section or in guidance published in the Internal Revenue Bulletin (see § 601.601(d) (2)(ii) of this chapter), the determination of whether that asset is an inherently permanent structure is based on all the facts and circumstances. In particular, the following factors must be taken into account:
- (A) The manner in which the distinct asset is affixed to real property;
- (B) Whether the distinct asset is designed to be removed or to remain in place indefinitely;

- (C) The damage that removal of the distinct asset would cause to the item itself or to the real property to which it is affixed:
- (D) Any circumstances that suggest the expected period of affixation is not indefinite (for example, a lease that requires or permits removal of the distinct asset upon the expiration of the lease); and
- (E) The time and expense required to move the distinct asset.
- (3) Structural components—(i) In general. The term structural component means any distinct asset (within the meaning of paragraph (e) of this section) that is a constituent part of and integrated into an inherently permanent structure, serves the inherently permanent structure in its passive function, and, even if capable of producing income other than consideration for the use or occupancy of space, does not produce or contribute to the production of such income. If interconnected assets work together to serve an inherently permanent structure with a utility-like function (for example, systems that provide a building with electricity, heat, or water), the assets are analyzed together as one distinct asset that may be a structural component. Structural components are real property only if the interest held therein is included with an equivalent interest held by the taxpayer in the inherently permanent structure to which the structural component is functionally related. If a distinct asset is customized in connection with the rental of space in or on an inherently permanent structure to which the asset relates, the customization does not affect whether the distinct asset is a structural component.
- (ii) Types of structural components. Structural components include the following distinct assets and systems: wiring; plumbing systems; central heating and airconditioning systems; elevators or escalators; walls; floors; ceilings; permanent coverings of walls, floors, and ceilings; windows; doors; insulation; chimneys; fire suppression systems, such as sprinkler systems and fire alarms; fire escapes; central refrigeration systems; integrated security systems; and humidity control systems.
- (iii) Facts and circumstances determination. If a distinct asset (within the meaning of paragraph (e) of this section)

is not otherwise listed in paragraph (d)(3)(ii) of this section or in guidance published in the Internal Revenue Bulletin (see § 601.601(d)(2)(ii) of this chapter), the determination of whether the asset is a structural component is based on all the facts and circumstances. In particular, the following factors must be taken into account:

- (A) The manner, time, and expense of installing and removing the distinct asset;
- (B) Whether the distinct asset is designed to be moved;
- (C) The damage that removal of the distinct asset would cause to the item itself or to the inherently permanent structure to which it is affixed;
- (D) Whether the distinct asset serves a utility-like function with respect to the inherently permanent structure;
- (E) Whether the distinct asset serves the inherently permanent structure in its passive function;
- (F) Whether the distinct asset produces income from consideration for the use or occupancy of space in or upon the inherently permanent structure;
- (G) Whether the distinct asset is installed during construction of the inherently permanent structure;
- (H) Whether the distinct asset will remain if the tenant vacates the premises; and
- (I) Whether the owner of the real property is also the legal owner of the distinct asset.
- (e) Distinct asset—(1) In general. A distinct asset is analyzed separately from any other assets to which the asset relates to determine if the asset is real property, whether as land, an inherently permanent structure, or a structural component of an inherently permanent structure.
- (2) Facts and circumstances. The determination of whether a particular separately identifiable item of property is a distinct asset is based on all the facts and circumstances. In particular, the following factors must be taken into account:
- (i) Whether the item is customarily sold or acquired as a single unit rather than as a component part of a larger asset;
- (ii) Whether the item can be separated from a larger asset, and if so, the cost of separating the item from the larger asset;
- (iii) Whether the item is commonly viewed as serving a useful function inde-

pendent of a larger asset of which it is a part; and

- (iv) Whether separating the item from a larger asset of which it is a part impairs the functionality of the larger asset.
- (f) Intangible assets—(1) In general. If an intangible asset, including an intangible asset established under generally accepted accounting principles (GAAP) as a result of an acquisition of real property or an interest in real property, derives its value from real property or an interest in real property or an interest in real property, is inseparable from that real property or interest in real property, and does not produce or contribute to the production of income other than consideration for the use or occupancy of space, then the intangible asset is real property or an interest in real property.
- (2) Licenses and permits. A license, permit, or other similar right solely for the use, enjoyment, or occupation of land or an inherently permanent structure that is in the nature of a leasehold or easement generally is an interest in real property. A license or permit to engage in or operate a business generally is not real property or an interest in real property because it produces or contributes to the production of income other than consideration for the use or occupancy of space.
- (g) Examples. The following examples demonstrate the rules of this section. Examples 1 and 2 illustrate the definition of land as provided in paragraph (c) of this section. Examples 3 through 10 illustrate the definition of improvements to land as provided in paragraph (d) of this section. Finally, Examples 11 through 13 illustrate whether certain intangible assets are real property or interests in real property as provided in paragraph (f) of this section.

Example 1. Natural products of land. A is a real estate investment trust (REIT). REIT A owns land with perennial fruit-bearing plants. REIT A leases the fruit-bearing plants to a tenant on a long-term triple net lease basis and grants the tenant an easement on the land. The unsevered plants are natural products of the land and are land within the meaning of paragraph (c) of this section. Fruit from the plants is harvested annually. Upon severance from the land, the harvested fruit ceases to qualify as land. Storage of the harvested fruit upon or within real property does not cause the harvested fruit to be real property.

Example 2. Water space superjacent to land. REIT B leases a marina from a governmental entity. The marina is comprised of U-shaped boat slips and end ties. The U-shaped boat slips are spaces on the water that are surrounded by a dock

on three sides. The end ties are spaces on the water at the end of a slip or on a long, straight dock. REIT B rents the boat slips and end ties to boat owners. The boat slips and end ties are water space superjacent to land that is land within the meaning of paragraph (c) of this section and, therefore, are real property.

Example 3. Indoor sculpture. (i) REIT C owns an office building and a large sculpture in the atrium of the building. The sculpture measures 30 feet tall by 18 feet wide and weighs five tons. The building was specifically designed to support the sculpture, which is permanently affixed to the building by supports embedded in the building's foundation. The sculpture was constructed within the building. Removal would be costly and time consuming and would destroy the sculpture. The sculpture is reasonably expected to remain in the building indefinitely. The sculpture does not manufacture, create, produce, convert, transport, or serve any similar active function.

- (ii) When analyzed to determine whether it is an inherently permanent structure using the factors provided in paragraph (d)(2)(iv) of this section, the sculpture—
- (A) Is permanently affixed to the building by supports embedded in the building's foundation;
- (B) Is not designed to be removed and is designed to remain in place indefinitely;
- (C) Would be damaged if removed and would damage the building to which it is affixed;
- (D) Will remain affixed to the building after any tenant vacates the premises and will remain affixed to the building indefinitely; and
- (E) Would require significant time and expense to move.
- (iii) The factors described in this paragraph (g) Example 3 (ii)(A) through (ii)(E) all support the conclusion that the sculpture is an inherently permanent structure within the meaning of paragraph (d)(2) of this section and, therefore, is real property.

Example 4. Bus shelters. (i) REIT D owns 400 bus shelters, each of which consists of four posts, a roof, and panels enclosing two or three sides. REIT D enters into a long-term lease with a local transit authority for use of the bus shelters. Each bus shelter is prefabricated from steel and is bolted to the sidewalk. Bus shelters are disassembled and moved when bus routes change. Moving a bus shelter takes less than a day and does not significantly damage either the bus shelter or the real property to which it was affixed

- (ii) The bus shelters are not enclosed transportation stations or terminals and do not otherwise meet the definition of a building in paragraph (d)(2)(ii) of this section nor are they listed as types of other inherently permanent structures in paragraph (d)(2)(iii)(B) of this section.
- (iii) When analyzed to determine whether they are inherently permanent structures using the factors provided in paragraph (d)(2)(iv) of this section, the bus shelters—
- (A) Are not permanently affixed to the land or an inherently permanent structure;
- (B) Are designed to be removed and are not designed to remain in place indefinitely;

- (C) Would not be damaged if removed and would not damage the sidewalks to which they are affixed;
- (D) Will not remain affixed after the local transit authority vacates the site and will not remain affixed indefinitely; and
- (E) Would not require significant time and expense to move.
- (iv) The factors described in this paragraph (g) Example 4 (iii)(A) through (iii)(E) all support the conclusion that the bus shelters are not inherently permanent structures within the meaning of paragraph (d)(2) of this section. Although the bus shelters serve a passive function of sheltering, the bus shelters are not permanently affixed, which means the bus shelters are not inherently permanent structures within the meaning of paragraph (d)(2) of this section and, therefore, are not real property.

Example 5. Cold storage warehouse. (i) REIT E owns a refrigerated warehouse (Cold Storage Warehouse). REIT E enters into long-term triple net leases with tenants. The tenants use the Cold Storage Warehouse to store perishable products. Certain components and utility systems within the Cold Storage Warehouse have been customized to accommodate the tenants' need for refrigerated storage space. For example, the Cold Storage Warehouse has customized freezer walls and a central refrigeration system. Freezer walls within the Cold Storage Warehouse are specifically designed to maintain the desired temperature within the warehouse. The freezer walls and central refrigeration system are each comprised of a series of interconnected assets that work together to serve a utility-like function within the Cold Storage Warehouse, were installed during construction of the building, and will remain in place when a tenant vacates the premises. The freezer walls and central refrigeration system were each designed to remain permanently in place.

(ii) Walls and central refrigeration systems are listed as structural components in paragraph (d)(3)(ii) of this section and, therefore, are real property. The customization of the freezer walls does not affect their qualification as structural components. Therefore, the freezer walls and central refrigeration system are structural components of REIT E's Cold Storage Warehouse.

Example 6. Data center. (i) REIT F owns a building that it leases to a tenant under a long-term triple net lease. Certain interior components and utility systems within the building have been customized to accommodate the particular requirements for housing computer servers. For example, to accommodate the computer servers, REIT F's building has been customized to provide a higher level of electrical power, central air-conditioning, telecommunications access, and redundancies built into the systems that provide these utilities than is generally available to tenants of a conventional office building. In addition, the space for computer servers in REIT F's building is constructed on raised flooring, which is necessary to accommodate the electrical, telecommunications, and central heating and air-conditioning infrastructure required for the servers. The following systems of REIT F's building have been customized to permit the building to house the servers: central heating and air-conditioning system, integrated security system, fire suppression system, humidity

control system, electrical distribution and redundancy system (Electrical System), and telecommunication infrastructure system (each, a System). Each of these Systems is comprised of a series of interconnected assets that work together to serve a utility-like function within the building. The Systems were installed during construction of the building and will remain in place when the tenant vacates the premises. Each of the Systems was designed to remain permanently in place and was customized by enhancing the capacity of the System in connection with the rental of space within the building.

- (ii) The central heating and air-conditioning system, integrated security system, fire suppression system, and humidity control system are listed as structural components in paragraph (d)(3)(ii) of this section and, therefore, are real property. The customization of these Systems does not affect the qualification of these Systems as structural components of REIT F's building within the meaning of paragraph (d)(3) of this section.
- (iii) In addition to wiring, which is listed as a structural component in paragraph (d)(3)(ii) of this section and, therefore, is real property, the Electrical System and telecommunication infrastructure system include equipment used to ensure that the tenant is provided with uninterruptable, stable power and telecommunication services. When analyzed to determine whether they are structural components using the factors in paragraph (d)(3)(iii) of this section, the Electrical System and telecommunication infrastructure system—
- (A) Are embedded within the walls and floors of the building and would be costly to remove;
- (B) Are not designed to be moved, are designed specifically for the particular building of which they are a part, and are intended to remain permanently in place;
- (C) Would not be significantly damaged upon removal and, although they would damage the walls and floors in which they are embedded, they would not significantly damage the building if they were removed:
- (D) Serve a utility-like function with respect to the building;
- (E) Serve the building in its passive functions of containing, sheltering, and protecting computer servers;
- (F) Produce income as consideration for the use or occupancy of space within the building;
- (G) Were installed during construction of the building;
- (H) Will remain in place when the tenant vacates the premises; and
- (I) Are owned by REIT F, which also owns the building.
- (iv) The factors described in this paragraph (g) *Example 6* (iii)(A), (iii)(B), and (iii)(D) through (iii)(I) all support the conclusion that the Electrical System and telecommunication infrastructure system are structural components of REIT F's building within the meaning of paragraph (d)(3) of this section and, therefore, are real property. The factor described in this paragraph (g) *Example 6* (iii)(C) would support a conclusion that the Electrical System and telecommunication infrastructure system are not structural components. However this factor does not outweigh the factors supporting the conclusion

that the Electric System and telecommunication infrastructure system are structural components.

Example 7. Partitions. (i) REIT G owns an office building that it leases to tenants under long-term triple net leases. Partitions are used to delineate space between tenants and within each tenant's space. The office building has two types of interior, non-load-bearing drywall partition systems: a conventional drywall partition system (Conventional Partition System) and a modular drywall partition system (Modular Partition System). Neither the Conventional Partition System nor the Modular Partition System was installed during construction of the office building. Conventional Partition Systems are comprised of fully integrated gypsum board partitions, studs, joint tape, and covering joint compound. Modular Partition Systems are comprised of assembled panels, studs, tracks, and exposed joints. Both the Conventional Partition System and the Modular Partition System reach from the floor to the ceiling.

- (ii) Depending on the needs of a new tenant, the Conventional Partition System may remain in place when a tenant vacates the premises. The Conventional Partition System is designed and constructed to remain in areas not subject to reconfiguration or expansion. The Conventional Partition System can be removed only by demolition, and, once removed, neither the Conventional Partition System nor its components can be reused. Removal of the Conventional Partition System causes substantial damage to the Conventional Partition System itself but does not cause substantial damage to the building.
- (iii) Modular Partition Systems are typically removed when a tenant vacates the premises. Modular Partition Systems are not designed or constructed to remain permanently in place. Modular Partition Systems are designed and constructed to be movable. Each Modular Partition System can be readily removed, remains in substantially the same condition as before, and can be reused. Removal of a Modular Partition System does not cause any substantial damage to the Modular Partition System itself or to the building. The Modular Partition System may be moved to accommodate the reconfigurations of the interior space within the office building for various tenants that occupy the building.
- (iv) The Conventional Partition System is a wall, and walls are listed as structural components in paragraph (d)(3)(ii) of this section. The Conventional Partition System, therefore, is real property.
- (v) When analyzed to determine whether it is a structural component using the factors provided in paragraph (d)(3)(iii) of this section, the Modular Partition System—
- (A) Is installed and removed quickly and with little expense;
- (B) Is not designed specifically for the particular building of which it is a part and is not intended to remain permanently in place;
- (C) Is not damaged, and the building is not damaged, upon its removal;
- (D) Does not serve a utility-like function with respect to the building;
- (E) Serves the building in its passive functions of containing and protecting the tenants' assets;
- (F) Produces income only as consideration for the use or occupancy of space within the building;

- (G) Was not installed during construction of the building:
- (H) Will not remain in place when a tenant vacates the premises; and
  - (I) Is owned by REIT G.
- (vi) The factors described in this paragraph (g) *Example* 7 (v)(A) through (v)(D), (v)(G), and (v)(H) all support the conclusion that the Modular Partition System is not a structural component of REIT G's building within the meaning of paragraph (d)(3) of this section and, therefore, is not real property. The factors described in this paragraph (g) *Example* 7 (v)(E), (v)(F), and (v)(I) would support a conclusion that the Modular Partition System is a structural component. These factors, however, do not outweigh the factors supporting the conclusion that the Modular Partition System is not a structural component.

Example 8. Solar energy site. (i) REIT H owns a solar energy site, among the components of which are land, photovoltaic modules (PV Modules), mounts, and an exit wire. REIT H enters into a long-term triple net lease with a tenant for the solar energy site. The mounts (that is, the foundations and racks) support the PV Modules. The racks are affixed to the land through foundations made from poured concrete. The mounts will remain in place when the tenant vacates the solar energy site. The PV Modules convert solar photons into electric energy (electricity). The exit wire is buried underground, is connected to equipment that is in turn connected to the PV Modules, and transmits the electricity produced by the PV Modules to an electrical power grid, through which the electricity is distributed for sale to third parties.

- (ii) REIT H's PV Modules, mounts, and exit wire are each separately identifiable items. Separation from a mount does not affect the ability of a PV Module to convert photons to electricity. Separation from the equipment to which it is attached does not affect the ability of the exit wire to transmit electricity to the electrical power grid. The types of PV Modules and exit wire that REIT H owns are each customarily sold or acquired as single units. Removal of the PV Modules from the mounts to which they relate does not damage the function of the mounts as support structures and removal is not costly. The PV Modules are commonly viewed as serving the useful function of converting photons to electricity, independent of the mounts. Disconnecting the exit wire from the equipment to which it is attached does not damage the function of that equipment, and the disconnection is not costly. The PV Modules, mounts, and exit wire are each distinct assets within the meaning of paragraph (e) of this
- (iii) The land is real property as defined in paragraph (c) of this section.
- (iv) The mounts are designed and constructed to remain permanently in place, and they have a passive function of supporting the PV Modules. When analyzed to determine whether they are inherently permanent structures using the factors provided in paragraph (d)(2)(iv) of this section, the mounts—
- (A) Are permanently affixed to the land through the concrete foundations or molded concrete anchors (which are part of the mounts);
- (B) Are not designed to be removed and are designed to remain in place indefinitely;

- (C) Would be damaged if removed;
- (D) Will remain affixed to the land after the tenant vacates the premises and will remain affixed to the land indefinitely; and
- (E) Would require significant time and expense to move
- (v) The factors described in this paragraph (g) *Example 8* (iv)(A) through (iv)(E) all support the conclusion that the mounts are inherently permanent structures within the meaning of paragraph (d)(2) of this section and, therefore, are real property.
- (vi) The PV Modules convert solar photons into electricity that is transmitted through an electrical power grid for sale to third parties. The conversion is an active function. The PV Modules are items of machinery or equipment and are not inherently permanent structures within the meaning of paragraph (d)(2) of this section and, therefore, are not real property. The PV Modules do not serve the mounts in their passive function of providing support; instead, the PV Modules produce electricity for sale to third parties, which is income other than consideration for the use or occupancy of space. The PV Modules are not structural components of REIT H's mounts within the meaning of paragraph (d)(3) of this section and, therefore, are not real property.
- (vii) The exit wire is buried under the ground and transmits the electricity produced by the PV Modules to the electrical power grid. The exit wire was installed during construction of the solar energy site and is designed to remain permanently in place. The exit wire is inherently permanent and is a transmission line, which is listed as an inherently permanent structure in paragraph (d)(2)(iii)(B) of this section. Therefore, the exit wire is real property.

Example 9. Solar-powered building. (i) REIT I owns a solar energy site similar to that described in Example 8, except that REIT I's solar energy site assets (Solar Energy Site Assets) are mounted on land adjacent to an office building owned by REIT I. REIT I leases the office building and the solar energy site to a single tenant. Although the tenant occasionally transfers excess electricity produced by the Solar Energy Site Assets to a utility company, the Solar Energy Site Assets are designed and intended to produce electricity only to serve the office building. The Solar Energy Site Assets were designed and constructed specifically for the office building and are intended to remain permanently in place, but were not installed during construction of the office building. The Solar Energy Site Assets will not be removed if the tenant vacates the premises.

- (ii) With the exception of the occasional transfers of excess electricity to a utility company, the Solar Energy Site Assets serve the office building to which they are constituent, and, therefore, the Solar Energy Site Assets are analyzed to determine whether they are a structural component using the factors provided in paragraph (d)(3)(iii) of this section. The Solar Energy Site Assets—
- (A) Are expensive and time consuming to install and remove;
- (B) Are designed specifically for the particular office building for which they are a part and are intended to remain permanently in place;
- (C) Will not cause damage to the office building if removed (but the mounts would be damaged upon removal);

- (D) Serve a utility-like function with respect to the office building;
- (E) Serve the office building in its passive functions of containing and protecting the tenant's assets;
- (F) Produce income from consideration for the use or occupancy of space within the office building;
- (G) Were installed after construction of the office building:
- (H) Will remain in place when the tenant vacates the premises; and
- (I) Are owned by REIT I (which is also the owner of the office building).
- (iii) The factors described in this paragraph (g) Example 9 (ii)(A), (ii)(B), (ii)(C) (in part), (ii)(D) through (ii)(F), (ii)(H), and (ii)(I) all support the conclusion that the Solar Energy Site Assets are a structural component of REIT I's office building within the meaning of paragraph (d)(3) of this section and, therefore, are real property. The factors described in this paragraph (g) Example 9 (ii)(C) (in part) and (ii)(G) would support a conclusion that the Solar Energy Site Assets are not a structural component, but these factors do not outweigh factors supporting the conclusion that the Solar Energy Site Assets are a structural component.
- (iv) The result in this Example 9 would not change if, instead of the Solar Energy Site Assets, solar shingles were used as the roof of REIT I's office building. Solar shingles are roofing shingles like those commonly used for residential housing, except that they contain built-in PV modules. The solar shingle installation was specifically designed and constructed to serve only the needs of REIT I's office building, and the solar shingles were installed as a structural component to provide solar energy to REIT I's office building (although REIT I's tenant occasionally transfers excess electricity produced by the solar shingles to a utility company). The analysis of the application of the factors provided in paragraph (d)(3)(ii) of this section would be similar to the analysis of the application of the factors to the Solar Energy Site Assets in this paragraph (g) Example 9 (ii) and (iii).

Example 10. Pipeline transmission system. (i) REIT J owns an oil pipeline transmission system that contains and transports oil from producers and distributors of the oil to other distributors and end users. REIT J enters into a long-term triple net lease with a tenant for the pipeline transmission system. The pipeline transmission system is comprised of underground pipelines, storage tanks, valves, vents, meters, and compressors. Although the pipeline transmission system serves an active function, transporting oil, a distinct asset within the system may nevertheless be an inherently permanent structure that does not itself perform an active function. Each of these distinct assets was installed during construction of the pipeline transmission system and will remain in place when a tenant vacates the pipeline transmission system. Each of these assets was designed to remain permanently in place.

- (ii) The pipelines and storage tanks are inherently permanent and are listed as inherently permanent structures in paragraph (d)(2)(iii)(B) of this section. Therefore, the pipelines and storage tanks are real property.
- (iii) Valves are placed at regular intervals along the pipelines to control oil flow and isolate sections

of the pipelines in case there is need for a shut-down or maintenance of the pipelines. Vents equipped with vent valves are also installed in tanks and at regular intervals along the pipelines to relieve pressure in the tanks and pipelines. When analyzed to determine whether they are structural components using the factors set forth in paragraph (d)(3)(iii) of this section, the valves and vents—

- (A) Are time consuming and expensive to install and remove from the tanks or pipelines;
- (B) Are designed specifically for the particular tanks or pipelines for which they are a part and are intended to remain permanently in place;
- (C) Will sustain damage and will damage the tanks or pipelines if removed;
- (D) Do not serve a utility-like function with respect to the tanks or pipelines;
- (E) Serve the tanks and pipelines in their passive function of containing tenant's oil;
- (F) Produce income only from consideration for the use or occupancy of space within the tanks or pipelines;
- (G) Were installed during construction of the tanks or pipelines;
- (H) Will remain in place when a tenant vacates the premises; and
  - (I) Are owned by REIT J.
- (iv) The factors described in this paragraph (g) Example 10 (iii)(A) through (iii)(C) and (iii)(E) through (iii)(I) support the conclusion that the vents and valves are structural components of REIT J's tanks or pipelines within the meaning of paragraph (d)(3) of this section and, therefore, are real property. The factor described in this paragraph (g) Example 10 (iii)(D) would support a conclusion that the vents and valves are not structural components, but this factor does not outweigh the factors that support the conclusion that the vents and valves are structural components.
- (v) Meters are used to measure the oil passing into or out of the pipeline transmission system for purposes of determining the end users' consumption. Over long distances, pressure is lost due to friction in the pipeline transmission system. Compressors are required to add pressure to transport oil through the entirety of the pipeline transmission system. The meters and compressors do not serve the tanks or pipelines in their passive function of containing the tenant's oil, and are used in connection with the production of income from the sale and transportation of oil, rather than as consideration for the use or

occupancy of space within the tanks or pipelines. The meters and compressors are not structural components within the meaning of paragraph (d)(3) of this section and, therefore, are not real property.

Example 11. Goodwill. REIT K acquires all of the stock of Corporation A, whose sole asset is an established hotel in a major metropolitan area. The hotel building is strategically located and is an historic structure viewed as a landmark. The hotel is well run by an independent contractor, but the manner in which the hotel is operated does not differ significantly from the manner in which other city hotels are operated. Under GAAP, the amount allocated to Corporation A's hotel is limited to its depreciated replacement cost, and the difference between the amount paid for the stock of Corporation A and the depreciated replacement cost of the hotel is treated as goodwill attributable to the acquired hotel. This goodwill derives its value and is inseparable from Corporation A's hotel. If REIT K's acquisition of Corporation A had been a taxable asset acquisition rather than a stock acquisition, the goodwill would have been included in the tax basis of the hotel for Federal income tax purposes, and would not have been separately amortizable. The goodwill is real property to REIT K when it acquires the stock of Corporation A.

Example 12. Land use permit. REIT L receives a special use permit from the government to place a cell tower on federal government land that abuts a federal highway. Governmental regulations provide that the permit is not a lease of the land, but is a permit to use the land for a cell tower. Under the permit, the government reserves the right to cancel the permit and compensate REIT L if the site is needed for a higher public purpose. REIT L leases space on the tower to various cell service providers. Each cell service provider installs its equipment on a designated space on REIT L's cell tower. The permit does not produce, or contribute to the production of, any income other than REIT L's receipt of payments from the cell service providers in consideration for their being allowed to use space on the tower. The permit is in the nature of a leasehold that allows REIT L to place a cell tower in a specific location on government land. Therefore, the permit is an interest in real property.

Example 13. License to operate a business. REIT M owns a building and receives a license from State to operate a casino in the building. The license applies only to REIT M's building and cannot be

transferred to another location. REIT M's building is an inherently permanent structure under paragraph (d)(2)(i) of this section and, therefore, is real property. However, REIT M's license to operate a casino is not a right for the use, enjoyment, or occupation of REIT M's building, but is rather a license to engage in the business of operating a casino in the building. Therefore, the casino license is not real property.

(h) Effective/applicability date. The rules of this section apply for calendar quarters beginning after the date of publication of the Treasury decision adopting these rules as final regulations in the Federal Register.

John Dalrymple Deputy Commissioner for Services and Enforcement.

(Filed by the Office of the Federal Register on May 9, 2014, 4:15 p.m., and published in the issue of the Federal Register for May 14, 2014, 79 F.R. 27508)

# U.S. – Kuwait Reciprocal Tax Exemption Agreement

#### Announcement 2014-24

The Government of the United States of America and the Government of the State of Kuwait have signed a memorandum of understanding evidencing a reciprocal tax exemption for income derived from the international operation of aircraft for taxable years beginning on or after January 1, 2015.

The principal author of this announcement is Patricia Bray of the Office of the Associate Chief Counsel (International). For further information regarding this announcement contact Patricia Bray at (202) 317-4974 (not a toll-free number).

The text of the agreement is as follows:

#### MEMORANDUM OF UNDERSTANDING

#### **BETWEEN**

#### THE GOVERNMENT OF THE UNITED STATES OF AMERICA

#### **AND**

# THE GOVERNMENT OF THE STATE OF KUWAIT FOR THE RECIPROCAL TAX EXEMPTION ON INCOME DERIVED FROM THE OPERATION OF AIRCRAFT

The Government of the State of Kuwait and the Government of the United States of America (hereinafter referred to as the "Contracting Parties");

Desiring to strengthen the cooperation between them in the field of civil aviation towards mutual coordination between them in respect of the income derived from the international operation of aircraft between the State of Kuwait and the United States of America;

Have agreed as follows:

#### Article 1

#### Taxes Covered

- 1. The Government of the United States of America, in accordance with sections 872 (b) and 883 (a) of the U.S. Internal Revenue Code of 1986, agrees to exempt from U.S. federal income tax gross income derived from the international operation of aircraft by individuals who are residents of the State of Kuwait (other than U.S. citizens or residents) and corporations that are organized in the State of Kuwait, in each case, that are engaged in the international operation of aircraft. This exemption shall be granted on the basis of equivalent exemptions granted by the State of Kuwait to individuals who are residents of the United States (other than Kuwaiti citizens or residents) and to corporations organized in the United States that are not subject to tax by the State of Kuwait on the basis of residence. In the case of a Kuwaiti corporation, the exemption shall apply only if the corporation meets the ownership or public trading requirements of U.S. law.
- 2. The Government of the State of Kuwait agrees to exempt from taxes imposed by the State of Kuwait gross income derived from international operation of aircraft by individuals who are residents of the United States (other than Kuwaiti citizens or residents) and corporations that are organized in the United States, in each case, that are engaged in the international operation of aircraft. This exemption shall be granted on the basis of equivalent exemptions granted by the United States to individual residents of the State of Kuwait (other than U.S, citizens or residents) and to corporations organized in the State of Kuwait that are not subject to tax by the United States on the basis of residence.

#### Article 2

#### **Definitions**

Gross income derived from the international operation of aircraft includes:

- a) Income from the rental on a full (time or voyage) basis of aircraft used in international transport;
- b) Income from the rental on a bareboat basis of aircraft used in international transport;
- c) Income from the rental of containers and related equipment used in international transport that is incidental to income from the international operation of aircraft;
  - d) Gains from the sale or other alienation of aircraft used in international transport;
- e) Income derived by an individual or corporation otherwise engaged in the international operation of aircraft from active participation in a pool, an alliance, joint venture, international operating agency, or other venture, that is itself engaged in the international operation of aircraft; and
  - f) Income from the carriage of passengers or cargo.

#### Article 3

#### Entry into Force

The Contracting Parties shall notify each other in writing through diplomatic channels when their respective legal procedures for entry into force of this Memorandum of Understanding have been met. This Memorandum of Understanding shall enter into force on the date of the later of the notifications required pursuant to this Article and shall have effect with respect to taxable years beginning on or after January 1<sup>st</sup> following such later notification.

#### Article 4

#### Termination

This Memorandum of Understanding may be terminated by either Contracting Party giving written notice of termination through diplomatic channels. Termination shall take effect on the date of notification, unless the notification otherwise provides.

Done at Kuwait this 28<sup>th</sup> day of March 2011 corresponding to 23<sup>rd</sup> of Rabi II 1432 H in two originals in the Arabic and English languages, both texts being equally authentic.

FOR THE GOVERNMENT OF THE UNITED STATES OF AMERICA: FOR THE GOVERNMENT OF THE STATE OF KUWAIT:

eborah K. Jones

Ambassador of the

United States of America

Khalifa M. Hamada

Undersecretary for Ministry of Finance

# مذكرة تفاهم

ېين

حكومة الولايات المتحدة الأمريكية

حكومة دولة الكويت

بشأن تبادل الإعفاء الضريبي على الدخل الناتج من تشغيل الطائرات

إن حكومة الولايات المتحدة الأمريكية وحكومة دولة الكويت(والمشار إليهما فيما بعد بـ "الطرفين المتعاقدين")؛

رغبة منهما في تعزيز التعاون القائم بين البلدين في مجالات الطيران المدني، وسعياً التنسيق المشترك بين البلدين بشأن الدخل الناتج من التشغيل الدولي للطائرات بين الولايات المتحدة الأمريكية ودولة الكويت.

فقد اتفقا على ما يلي:-

### المادة 1

### الضرائب المشمولة

1-توافق حكومة الولايات المتحدة، وفقاً القسمين 872 (ب) و 883 (أ) من قانون مصلحة الضرائب الأمريكية للعام 1986 بأن تعفي من ضريبة الدخل الفيدرالية الأمريكية الدخل الإجمالي الناشئ عن التشغيل الدولي للطائرات من قبل الأفراد المقيمين في دولة الكويت (ما عدا مواطني الولايات المتحدة الأمريكية أو المقيمين فيها) والمؤسسات التي تأسست في دولة الكويت، والتي في كل حالة، تعمل في التشغيل الدولي للطائرات. ويمنح هذا الإعفاء على أساس إعفاءات متساوية تمنح من قبل دولة الكويت للأفراد المقيمين في الولايات المتحدة (ما عدا مواطني الكويت أو المقيمين فيها) وللمؤسسات التي تأسس في الولايات المتحدة والتي لا تكون خاضعة للضريبة من قبل دولة الكويت على أساس الإقامة، في حالة المؤسسات الكويتية، لا يطبق الإعفاء إلا إذا كانت المؤسسة تفي بمتطلبات الملكية أو متطلبات التبادل التجاري العام في القانون الأمريكي .

2- توافق حكومة دولة الكويت على أن تعفي من الضرائب التي تفرضها دولة الكويت على الدخل الإجمالي الناشئ عن التشغيل الدولي للطائرات من قبل الأفراد المقيمين في الولايات المتحدة (ما عدا مواطني الكويت أو المقيمين فيها) والمؤسسات التي يتم تأسيسها في الولايات المتحدة، والتي في كل حالة، تعمل في التشغيل الدولي للطائرات. ويمنح هذا الإعفاء على أساس إعفاءات متساوية تمنح من قبل الولايات المتحدة للأفراد المقيمين في دولة الكويت (ما عدا مواطني الولايات المتحدة أو المقيمين فيها) والمؤسسات التي تأسس في دولة الكويت والتي لا تكون خاضعة للضريبة من قبل الولايات المتحدة الأمريكية على أساس الإقامة.

### المادة 2

### التعاريف

- الدخل الإجمالي الناشئ عن التشغيل الدولي للطائر ات يشمل :-
- أ الدخل من التأجير على أساس كامل ( المدة أو الرحلة ) لطائرة تستخدم في النقل الدولي.
  - ب الدخل من التأجير على أساس بدون طاقم لطائرة تستخدم في النقل الدولي.
- ج الدخل من تأجير الحاويات والمعدات المتعلقة بها المستخدمة في النقل الدولي، والذي يكون ناشئاً بصفته دخلاً ثانوياً تابعاً للدخل الناشئ من التشغيل الدولي.
  - د الأرباح من بيع أو من تحويل ملكية طائرات تستخدم في النقل الدولي.
- هـ الدخل العائد إلى فرد أو مؤسسة تمارس بشكل أو بآخر أعمال التشغيل الدولي للطائرات من خلال المشاركة الفعالة في التشغيل الدولي للطائرات مع مجموعة أو اتحاد أو مشروع مشترك يمارس مثل هذا التشغيل، أو من خلال المشاركة الفعالة في مثل هذا التشغيل مع إحدى وكالات، التشغيل الدولي للطائرات أو مع مشروع آخر.
  - و الدخل الوارد عن نقل الركاب أو البضائع.

# المادة <u>3</u> الدخول حيز النفاذ

يخطر الطرفان المتعاقدان كل منهما الآخر كتابة من خلال القنوات الدبلوماسية باستكمال الإجراءات القانونية لدخول مذكرة التفاهم هذه حيز النفاذ في اليوم الموافق لتاريخ تقديم الإخطار الثاني المطلوب من الطرفين تقديمهما عملاً بهذه المادة، وتصبح المذكرة نافذة المفعول على السنوات الضريبية التي تبدأ في اليوم الأول أو بعد اليوم الأول من شهر يناير للعام التالي لتاريخ تقديم الإخطار الثاني المشار إليه.

# المادة <u>4</u> الإنهاء

يجوز إنهاء العمل بمذكرة التفاهم هذه من قبل أي من الطرفين المتعاقدين وذلك عن طريق تقديم إخطار خطي يقدمه أحدهما إلى الآخر من خلال القنوات الدبلوماسية. ويصبح إنهاء العمل بهذه المذكرة نافذا اعتباراً من تاريخ الإخطار، ما لم ينص الإخطار على خلاف ذلك.

حررت في الكويت في هذا اليوم الثالث و العشرون من شهر ربيع الآخر 1432 هـ.، الموافق ليوم الثامن و العشرون من شهر مارس 2011 م. من نسختين اصليتين باللغتين العربية والإنجليزية ولكل منهما ذات الحجية.

عن حكومة الولايات المتحدة الأمريكية

عن حكومة دولة الكويت

خليفة مساعد حمادة

وكيل وزارة الماثية

# **Definition of Terms**

Revenue rulings and revenue procedures (hereinafter referred to as "rulings") that have an effect on previous rulings use the following defined terms to describe the effect:

Amplified describes a situation where no change is being made in a prior published position, but the prior position is being extended to apply to a variation of the fact situation set forth therein. Thus, if an earlier ruling held that a principle applied to A, and the new ruling holds that the same principle also applies to B, the earlier ruling is amplified. (Compare with modified, below).

Clarified is used in those instances where the language in a prior ruling is being made clear because the language has caused, or may cause, some confusion. It is not used where a position in a prior ruling is being changed.

Distinguished describes a situation where a ruling mentions a previously published ruling and points out an essential difference between them.

Modified is used where the substance of a previously published position is being changed. Thus, if a prior ruling held that a principle applied to A but not to B, and the new ruling holds that it applies to both A

and B, the prior ruling is modified because it corrects a published position. (Compare with amplified and *clarified*, above).

Obsoleted describes a previously published ruling that is not considered determinative with respect to future transactions. This term is most commonly used in a ruling that lists previously published rulings that are obsoleted because of changes in laws or regulations. A ruling may also be obsoleted because the substance has been included in regulations subsequently adopted.

Revoked describes situations where the position in the previously published ruling is not correct and the correct position is being stated in a new ruling.

Superseded describes a situation where the new ruling does nothing more than restate the substance and situation of a previously published ruling (or rulings). Thus, the term is used to republish under the 1986 Code and regulations the same position published under the 1939 Code and regulations. The term is also used when it is desired to republish in a single ruling a series of situations, names, etc., that were previously published over a period of time in separate rulings. If the new

ruling does more than restate the substance of a prior ruling, a combination of terms is used. For example, modified and *superseded* describes a situation where the substance of a previously published ruling is being changed in part and is continued without change in part and it is desired to restate the valid portion of the previously published ruling in a new ruling that is self contained. In this case, the previously published ruling is first modified and then, as modified, is superseded.

Supplemented is used in situations in which a list, such as a list of the names of countries, is published in a ruling and that list is expanded by adding further names in subsequent rulings. After the original ruling has been supplemented several times, a new ruling may be published that includes the list in the original ruling and the additions, and supersedes all prior rulings in the series.

Suspended is used in rare situations to show that the previous published rulings will not be applied pending some future action such as the issuance of new or amended regulations, the outcome of cases in litigation, or the outcome of a Service study.

# **Abbreviations**

The following abbreviations in current use and formerly used will appear in material published in the Bulletin.

A—Individual.

Acq.—Acquiescence.

B—Individual.

BE—Beneficiary.

BK—Bank.

B.T.A.—Board of Tax Appeals.

C—Individual.

C.B.—Cumulative Bulletin.

CFR-Code of Federal Regulations.

CI—City.

COOP—Cooperative.

Ct.D.—Court Decision.

CY—County.

D—Decedent.

DC—Dummy Corporation.

DE—Donee.

Del. Order-Delegation Order.

DISC—Domestic International Sales Corporation.

DR—Donor.

E—Estate.

EE-Employee.

E.O.—Executive Order.

ER—Employer.

ERISA—Employee Retirement Income Security Act.

EX—Executor.

F—Fiduciary.

FC—Foreign Country.

FICA—Federal Insurance Contributions Act.

FISC—Foreign International Sales Company.

FPH—Foreign Personal Holding Company.

F.R.—Federal Register.

FUTA-Federal Unemployment Tax Act.

FX—Foreign corporation.

G.C.M.—Chief Counsel's Memorandum.

GE—Grantee.

GP—General Partner.

GR—Grantor.

IC—Insurance Company.

I.R.B.—Internal Revenue Bulletin.

LE—Lessee.

LP—Limited Partner.

LR-Lessor.

M—Minor.

Nonacq.—Nonacquiescence.

O—Organization.

P—Parent Corporation.

PHC—Personal Holding Company.

PO—Possession of the U.S.

PR—Partner.

PRS—Partnership.

PTE—Prohibited Transaction Exemption.

Pub. L.—Public Law.

REIT—Real Estate Investment Trust.

Rev. Proc.—Revenue Procedure.

Rev. Rul.—Revenue Ruling.

S—Subsidiary.

S.P.R.—Statement of Procedural Rules.

Stat.—Statutes at Large.

T-Target Corporation.

T.C.—Tax Court.

T.D.—Treasury Decision.

TFE—Transferee.

TFR—Transferor.

T.I.R.—Technical Information Release.

TP—Taxpayer.

TR—Trust.

TT—Trustee.

U.S.C.—United States Code.

X—Corporation.

Y—Corporation.

Z—Corporation.

#### Numerical Finding List<sup>1</sup>

Bulletins 2014-1 through 2014-23

#### **Announcements**

2014-1, 2014-2 I.R.B. 393 2014-2, 2014-4 I.R.B. 448 2014-4, 2014-7 I.R.B. *523* 2014-05, 2014-6 I.R.B. 507 2014-06, 2014-6 I.R.B. 508 2014-07, 2014-6 I.R.B. 508 2014-08, 2014-6 I.R.B. 508 2014-09, 2014-6 I.R.B. 508 2014-10, 2014-6 I.R.B. 508 2014-11, 2014-6 I.R.B. 508 2014-12, 2014-6 I.R.B. 509 2014-13, 2014-10 I.R.B. 620 2014-14, 2014-16 I.R.B. 948 2014-15, 2014-16 I.R.B. 973 2014-16, 2014-17 I.R.B. 983 2014-17, 2014-18 I.R.B. 1007 2014-18, 2014-17 I.R.B. 983 2014-19, 2014-17 I.R.B. 984 2014-20, 2014-20 I.R.B. 1027 2014-21, 2014-20 I.R.B. 1030 2014-22, 2014-22 I.R.B. 1071 2014-23, 2014-22 I.R.B. 1072 2014-24, 2014-23 I.R.B. 1086

#### **Notices**

2014-1, 2014-2 I.R.B. 270 2014-2, 2014-3 I.R.B. 407 2014-3, 2014-3 I.R.B. 408 2014-4, 2014-2 I.R.B. 274 2014-5, 2014-2 I.R.B. 276 2014-6, 2014-2 I.R.B. 279 2014-7, 2014-4 I.R.B. 445 2014-8, 2014-5 I.R.B. 452 2014-9, 2014-5 I.R.B. 455 2014-10, 2014-9 I.R.B. 605 2014-11, 2014-13 I.R.B. 880 2014-12, 2014-9 I.R.B. 606 2014-13, 2014-10 I.R.B. 616 2014-14, 2014-13 I.R.B. 881 2014-15, 2014-12 I.R.B. 661 2014-16, 2014-14 I.R.B. 920 2014-17, 2014-13 I.R.B. 881 2014-18, 2014-15 I.R.B. 926 2014-19, 2014-17 I.R.B. 979 2014-20, 2014-16 I.R.B. 937 2014-21, 2014-16 I.R.B. 938 2014-22, 2014-16 I.R.B. 940 2014-23, 2014-16 I.R.B. 942 2014-24, 2014-16 I.R.B. 942 2014-25, 2014-17 I.R.B. 981 2014-27, 2014-18 I.R.B. 987 2014-28, 2014-18 I.R.B. 990 2014-29, 2014-18 I.R.B. 991

#### Notice—Continued

2014-31, 2014-20 I.R.B. *1006* 2014-32, 2014-20 I.R.B. *1006* 2014-33, 2014-21 I.R.B. *1033* 2014-34, 2014-23 I.R.B. *1069* 2014-35, 2014-23 I.R.B. *1072* 2014-36, 2014-22 I.R.B. *1058* 

#### **Proposed Regulations**

REG-154890-03, 2014-6 I.R.B. 504 REG-159420-04, 2014-2 I.R.B. 374 REG-144468-05, 2014-6 I.R.B. 474 REG-163195-05, 2014-15 I.R.B. 930 REG-119305-11, 2014-8 I.R.B. 524 REG-140974-11, 2014-3 I.R.B. 438 REG-121534-12, 2014-6 I.R.B. 473 REG-122706-12, 2014-11 I.R.B. 647 REG-134361-12, 2014-13 I.R.B. 895 REG-136984-12, 2014-2 I.R.B. 378 REG-113350-13, 2014-3 I.R.B. 440 REG-130967-13, 2014-13 I.R.B. 884 REG-131239-13, 2014-22 I.R.B. 1069 REG-141036-13, 2014-7 I.R.B. 516 REG-143172-13, 2014-2 I.R.B. 383 REG-150760-13, 2014-23 I.R.B. 1078 REG-108641-14, 2014-15 I.R.B. 928

#### **Revenue Procedures**

2014-1, 2014-1 I.R.B. 1 2014-2, 2014-1 I.R.B. 90 2014-3, 2014-1 I.R.B. 111 2014-4, 2014-1 I.R.B. 125 2014-5, 2014-1 I.R.B. 169 2014-6, 2014-1 I.R.B. 198 2014-7, 2014-1 I.R.B. 238 2014-8, 2014-1 I.R.B. 242 2014-9, 2014-2 I.R.B. 281 2014-10, 2014-2 I.R.B. 293 2014-11, 2014-3 I.R.B. 411 2014-12, 2014-3 I.R.B. 415 2014-13, 2014-3 I.R.B. 419 2014-14, 2014-2 I.R.B. 295 2014-15, 2014-5 I.R.B. 456 2014-16, 2014-9 I.R.B. 606 2014-17, 2014-12 I.R.B. 661 2014-18, 2014-7 I.R.B. 513 2014-19, 2014-10 I.R.B. 619 2014-20, 2014-9 I.R.B. 614 2014-21, 2014-11 I.R.B. 641 2014-22, 2014-11 I.R.B. 646 2014-23, 2014-12 I.R.B. 685 2014-24, 2014-13 I.R.B. 879 2014-25, 2014-15 I.R.B. 927 2014-28, 2014-16 I.R.B. 944 2014-30, 2014-20 I.R.B. 1009 2014-31, 2014-20 I.R.B. 1009 2014-32, 2014-23 I.R.B. 1073 2014-33, 2014-22 I.R.B. 1065

#### **Revenue Rulings**

2014-1, 2014-2 I.R.B. 263 2014-2, 2014-2 I.R.B. 255 2014-3, 2014-2 I.R.B. 259 2014-4, 2014-5 I.R.B. 449 2014-6, 2014-7 I.R.B. 510 2014-8, 2014-11 I.R.B. 624 2014-9, 2014-17 I.R.B. 975 2014-10, 2014-14 I.R.B. 906 2014-11, 2014-14 I.R.B. 906 2014-12, 2014-15 I.R.B. 923 2014-13, 2014-19 I.R.B. 1003

#### **Treasury Decisions**

9649, 2014-2 I.R.B. 265 9650, 2014-3 I.R.B. 394 9651, 2014-4 I.R.B. 441 9652, 2014-12 I.R.B. 655 9653, 2014-6 I.R.B. 460 9654, 2014-6 I.R.B. 461 9655, 2014-9 I.R.B. 541 9656, 2014-11 I.R.B. 626 9657, 2014-13 I.R.B. 687 9658, 2014-13 I.R.B. 748 9659, 2014-12 I.R.B. 653 9660, 2014-13 I.R.B. 842 9661, 2014-13 I.R.B. 855 9662, 2014-16 I.R.B. 933 9663, 2014-22 I.R.B. 1038 9664, 2014-22 I.R.B. 1045 9665, 2014-22 I.R.B. 1050

<sup>&</sup>lt;sup>1</sup>A cumulative list of all revenue rulings, revenue procedures, Treasury decisions, etc., published in Internal Revenue Bulletins 2013–27 through 2013–52 is in Internal Revenue Bulletin 2013–52, dated December 23, 2013.

# Finding List of Current Actions on Previously Published Items<sup>1</sup>

Bulletins 2014-1 through 2014-23

#### **Announcements:**

2007-44

Modified by

Ann. 2014-4, 2014-7 I.R.B. 523

2011-49

Modified by

Ann. 2014-4, 2014-7 I.R.B. 523

#### **Notices:**

2002-23

Superseded by

Notice 2014-35, 2014-23 I.R.B. 1072

2003-37

Obsoleted by

REG-163195-05 2014-15 I.R.B. 930

2006-87, 2006-2 C.B. 766

Superseded by

Notice 2014-29, 2014-18 I.R.B. 991

2006-109

Modified by

Notice 2014-4, 2014-2 I.R.B. 274

2007-25, 2007-1 C.B. 760

Superseded by

Notice 2014-29, 2014-18 I.R.B. 991

2007-59

Obsoleted by

REG-163195-05 2014-15 I.R.B. 930

2007-77, 2007-2 C.B. 735

Superseded by

Notice 2014-29, 2014-18 I.R.B. 991

2008-107, 2008-2 C.B. 1266

Superseded by

Notice 2014-29, 2014-18 I.R.B. 991

2009-78

Superseded by

T.D. 9654 2014-6 I.R.B. 461

2010-27, 2010-1 C.B. 531

Superseded by

Notice 2014-29, 2014-18 I.R.B. 991

2010-27, 2010-1 C.B. 531

Superseded by

Notice 2014-29, 2014-18 I.R.B. 991

#### **Notices—Continued:**

2011-14

Modified by

Rev. Proc. 2014-33, 2014-22 I.R.B. 1065

2013-1

Modified by

Notice 2014-22, 2014-16 I.R.B. 940

2013-13

Obsoleted by

REG-163195-05 2014-15 I.R.B. 930

2013-17

Amplified by

Notice 2014-1, 2014-2 I.R.B. 270

#### **Revenue Procedures:**

2003-49

Modified and superseded by

Rev. Proc. 2014-14, 2014-2 I.R.B. 295

2004-42

Obsoleted by

REG-163195-05 2014-15 I.R.B. 930

2004-43

Obsoleted by

REG-163195-05 2014-15 I.R.B. 930

2011-4

Modified by

Rev. Proc. 2014-17, 2014-12 I.R.B. 661

2011-14

Modified by

Rev. Proc. 2014-16, 2014-9 I.R.B. 606

2011-14

Clarified by

Rev. Proc. 2014-16, 2014-9 I.R.B. 606

2011-14

Modified by

Rev. Proc. 2014-17, 2014-12 I.R.B. 661

2011-44

Modified and Superseded by

Rev. Proc. 2014-11, 2014-3 I.R.B. 411

2011-49

Modified by

Rev. Proc. 2014-6, 2014-1 I.R.B. 198

2012-14

Modified by

Rev. Proc. 2014-17, 2014-12 I.R.B. 661

#### **Revenue Procedures—Continued:**

2012-19

Modified by

Rev. Proc. 2014-16, 2014-9 I.R.B. 606

2012-19

Superseded by

Rev. Proc. 2014-16, 2014-9 I.R.B. 606

2012-20

Modified by

Rev. Proc. 2014-17, 2014-12 I.R.B. 661

2012-20

Superseded by

Rev. Proc. 2014-17, 2014-12 I.R.B. 661

2013-1

Superseded by

Rev. Proc. 2014-1, 2014-1 I.R.B. 1

2013-2

Superseded by

Rev. Proc. 2014-2, 2014-1 I.R.B. 90

2013-3

Superseded by

Rev. Proc. 2014-3, 2014-1 I.R.B. 111

2013-4

Superseded by

Rev. Proc. 2014-4, 2014-1 I.R.B. 125

2013-5

Superseded by

Rev. Proc. 2014-5, 2014-1 I.R.B. 169

2013-6

Superseded by

Rev. Proc. 2014-6, 2014-1 I.R.B. 198

2013-7

Superseded by

Rev. Proc. 2014-7, 2014-1 I.R.B. 238

2013-8

Superseded by

Rev. Proc. 2014-8, 2014-1 I.R.B. 242

2013-9

Superseded by

Rev. Proc. 2014-9, 2014-2 I.R.B. 281

2013-10

Superseded by

Rev. Proc. 2014-10, 2014-2 I.R.B. 293

2013-22

Modified by

Rev. Proc. 2014-28, 2014-16 I.R.B. 944

<sup>&</sup>lt;sup>1</sup>A cumulative list of current actions on previously published items in Internal Revenue Bulletins 2013–27 through 2013–52 is in Internal Revenue Bulletin 2013–52, dated December 23, 2013.

#### **Revenue Procedures—Continued:**

2013-24

Obsoleted by

Rev. Proc. 2014-23, 2014-12 I.R.B. 685

2013-27

Obsoleted by

Rev. Proc. 2014-23, 2014-12 I.R.B. 685

2013-28

Obsoleted by

Rev. Proc. 2014-31, 2014-20 I.R.B. 1009

2013-32

Superseded in part by

Rev. Proc. 2014-1,, and 2014-1 I.R.B. 1

Rev. Proc. 2014-3, 2014-1 I.R.B. 111

2014-1

Amplified by

Rev. Proc. 2014-18, 2014-7 I.R.B. 513

2014-1 I.R.B. 111

Amplified by

Rev. Proc. 2014-24, 2014-13 I.R.B. 879

2014-3

Amplified by

Rev. Proc. 2014-18, 2014-7 I.R.B. 513

2014-3 I.R.B 111

Amplified by

Rev. Proc. 2014-24, 2014-13 I.R.B. 879

2014-4

Modified by

Rev. Proc. 2014-19, 2014-10 I.R.B. 619

#### **Proposed Regulations:**

209054-87

A portion withdrawn by REG-113350-13 2014-3 I.R.B. *440* 

#### **Revenue Rulings:**

2005-48 (2005-2 CB 259)

Obsoleted by T.D. 9659 2014-12 I.R.B. *653* 

2013-17

Amplified by

Notice 2014-19, 2014-17 I.R.B. 979

2013-17

Amplified by

Notice 2014-25, 2014-17 I.R.B. 981

#### **Treasury Decision:**

9644

Correction by

Ann. 2014-18, 2014-17 I.R.B. 983

9644

Correction by

Ann. 2014-19, 2014-17 I.R.B. 984

### **INDEX**

# Internal Revenue Bulletins 2014–1 through 2014–23

The abbreviation and number in parenthesis following the index entry refer to the specific item; numbers in roman and italic type following the parentheses refer to the Internal Revenue Bulletin in which the item may be found and the page number on which it appears.

#### Key to Abbreviations:

Ann Announcement
CD Court Decision
DO Delegation Order
EO Executive Order
PL Public Law

PTE Prohibited Transaction Exemption

RP Revenue Procedure RR Revenue Ruling

SPR Statement of Procedural Rules

TC Tax Convention TD Treasury Decision

TDO Treasury Department Order

### **ADMINISTRATIVE**

Average area purchase price safe-harbors guidance for 2014 (RP 31) 20, 1009

Consolidated returns; failure to properly include subsidiary (RP 24) 13, 879

Extension of time to file estate tax return to elect portability of a deceased spousal unused exclusion amount under section 2010(c)(5)(A). (RP 18) 7, 513

Method change procedures for dispositions of tangible depreciable property (RP 17) 12, 661

Maximum Vehicle Values for which the special valuation rules of regulations section 1.61–21(d) and (e) may be used (Notice 11) 13, 880

Minimum essential coverage, information reporting (TD 9660) 13, 842

#### Regulations:

26 CFR 1.6055–1 added. 26 CFR 1.6055–2 added. 26 CFR 1.6081–8 amended. 26 CFR 301.6011–2 amended. 26 CFR 301.6721–1 amended. 26 CFR 1.6011–8 amended. 26 CFR 301.6722–1 amended; minimum essential coverage, information reporting 13, 842

Per Capita Payments from Proceeds of Settlements of Indian Tribal Trust Cases (Notice 22) 16, 940

Virtual Currency (Notice 21) 16, 938

# **EMPLOYEE PLANS**

Definition of a substantial risk of forfeiture (TD 9659) 12, 653 Domestic areas in which the Service will not issue letter rulings or determination letters (RP 3) 1, 111

Excepted benefits (REG-143172-13) 2, 383

Final rules to implement the 90-day waiting period limitation (TD 9656) 11, 626

### **EMPLOYEE PLANS—Cont.**

Letter rulings:

And determination letters:

Areas which will not be issued from Associate Chief Counsel and Division counsel (TE/GE) (RP 3) 1, 111

Exemption application determination letter rulings under sections 501 and 521 (RP 9) 1, 281

And general information letters; procedures (RP 4) 1, 125 User fees, request for letter rulings (RP 8) 1, 242

Letter rulings and general information letters (RP 4) 1, 125

Letter rulings or determination letters (RP 1) 1, 1

Proposed rules to clarify length of reasonable and bona fide employment-based orientation period, consistent with the 90-day waiting period limitation (REG-122706-12) 11, 647

Qualification, determination letters (RP 6) 1, 198

Qualified plans:

Application of the Windsor Decision and Rev. Rul. 2013–17 (Notice 19) 17, 979

Discrimination (Notice 5) 2, 276

Filing Requirements (Notice 35) 23, 1072

Filing Requirements (RP 32) 23, 1073

Opinion letters (Ann 4) 7, 523

Opinion letters (Ann 16) 17, 983

Determination Letters (RP 19) 10, 619

Qualified retirement plans covered compensation, permitted disparity (RR 3) 2, 259

Qualified retirement plans

Rollovers (RR 9) 17, 975

Proposed Regulations:

26 CFR 54.9815–2708, amended; (REG–122706–12) 11, 647

Removal of the Qualified Payment Card Agent Program (REG–163195–05) 15, *930* 

Request for Information Regarding Provider Non-Discrimination (REG-108641-14) 15, 928

Rulings and determination letters, user fees (RP 8) 1, 242

Technical advice memorandum or TAM (RP 2) 1, 90

Technical advice procedures (RP 5) 1, 169

Full funding limitations, weighted average interest rates, segment rates for:

January 2014 (Notice 8) 5, 452

Weighted average interest rates

Segment rates for February 2014 (Notice 13) 10, 616

Segment rates for March 2014 (Notice 16) 14, 920

Segment rates for March 2014 (Notice 27) 18, 987

Segment rates for May 2014 (Notice 34) 23, 1069

# **EMPLOYMENT TAX**

Domestic areas in which the Service will not issue letter rulings or determination letters (RP 3) 1, 111

Employment tax liability of agents authorized under section 3504 (TD 9649) 2, 265

Employment tax obligations of a third party that enters into a service agreement with an employer to take on the employer's employment tax responsibilities (TD 9662) 16, 933

# **EMPLOYMENT TAX—Cont.**

Proposed Regulations:

26 CFR 54.9815–2708, amended; REG–122706–12) 11, 647 Letter rulings or determination letters (RP 1) 1, *1* Regulations:

26 CFR 31–3504–2, added; employment tax obligations of a third party that enters into a service agreement with an employer to take on the employer's employment tax responsibilities (TD 9662) 16, *933* 

26 CFR 1.83–3 is revised; definition of a substantial risk of forfeiture (TD 9659) 12, 653

26 CFR 54,9801–1, thru–6, amended; 26 CFR 54.9802–1, amended; 26 CFR 54.9815–2708, added; 26 CFR 54.9831–1, amended (TD 9656) 12, 626

Technical Advice Memorandum (TAM) (RP 2) 1, 90 Virtual Currency (Notice 21) 16, 938

## **ESTATE TAX**

Domestic areas in which the Service will not issue letter rulings or determination letters (RP 3) 1, 111

Extension of time to file estate tax return to elect portability of a deceased spousal unused exclusion amount under section 2010(c)(5)(A) (RP 18) 7, 513

Letter rulings or determination letters (RP 1) 1, *I* Technical Advice Memorandum (TAM) (RP 2) 1, *90* 

## **EXCISE TAX**

Domestic areas in which the Service will not issue letter rulings or determination letters (RP 3) 1, 111

Final rules to implement the 90-day waiting period limitation (TD 9656) 11, 626

Information reporting by applicable large employers on health insurance coverage offered under employer-sponsored plans (TD 9661) 13, 855

Regulations:

301.6056–1, –2, added; Information reporting by applicable large employers on health insurance coverage offered under employer-sponsored plans (TD 9661) 13, 855

Interim guidance regarding supporting organizations (Notice 4) 2, 274

Letter rulings or determination letters (RP 1) 1, 1

Notice for ACA Section 9010 Health Insurance Providers Fee and expatriate plans (Notice 24) 16, 942

Proposed rules to clarify length of reasonable and bona fide employment-based orientation period, consistent with the 90-day waiting period limitation (REG-122706-12) 11, 647 Regulations:

26 CFR 54.9815–2708, amended; REG-122706–12) 11, 647 26 CFR 54,9801–1, thru-6, amended; 26 CFR 54.9802–1, amended; 26 CFR 54.9815–2708, added; 26 CFR 54.9831–1, amended (TD 9656) 12, 626

Technical Advice Memorandum (TAM) (RP 2) 1, 90

## **EXEMPT ORGANIZATIONS**

Domestic areas in which the Service will not issue letter rulings or determination letters (RP 3) 1, 111

Form 990 Revenue Procedure update to revoke Revenue Procedure 79–6 (RP 22) 11, 646

Interim guidance regarding supporting organizations (Notice 4) 2, 274

Letter rulings:

And determination letters:

Areas which will not be issued from Associate Chief Counsel and Division counsel (TE/GE) (RP 3) 1, 111

Exemption application determination letter rulings under sections 501 and 521 (RP 9) 1, 281

And general information letters; procedures (RP 4) 1, 125 User fees, request for letter rulings (RP 8) 1, 242

Letter rulings (RP 10) 2, 293; (RP 9) 2, 281

Letter rulings or determination letters (RP 1) 1, 1

Proposed procedures for charitable hospitals to correct and disclose failures to meet section 501(r) (Notice 3) 3, 408

Reliance on proposed regulations for tax-exempt hospitals (Notice 2) 3, 407

Rulings and determination letters, user fees (RP 8) 1, 242 Technical Advice Memorandum (TAM) (RP 2) 1, 90 Technical advice procedures (RP 5) 1, 169

### **INCOME TAX**

Accounting method change, sales-base royalties and vendor allowances (RP 33) 22, 1065

Acquiring Corporation for Purposes of Section 381 (REG–131239–13) 22, 1069

Adequate disclosure revenue procedure (RP 15) 5, 456

Advance Pricing and Mutual Agreement Program (Ann 14) 16, 948

Allocation of section 47 credits by a partnership to its partners (RP 12) 3, 415

Allocation of section 752 recourse liabilities among related parties (REG-136984-12) 2, 378

Amount of the life insurance reserves taken into account under § 807 of the Internal Revenue Code for variable contracts (RR 7) 9, 539

Areas in which rulings will not be issued; Associate Chief Counsel (International) (RP 7) 1, 238

Average area purchase price safe-harbors guidance for 2014 (RP 31) 20, 1009

Basis in assets of tax exempt trusts (REG-154890-03) 6, 504 Bond premium carryforward (TD 9653) 6, 460

Cafeteria plans, FSA reimbursements, and HSA contribution limits for same-sex spouses (Notice 1) 2, 270

2014 Census Count (Notice 12) 9, 606

Contribution of built-in lost property to a partnership; mandatory basis adjustments in the event of a substantial built-in loss or substantial basis reduction; modification of basis allocation rules (REG-144468-05) 6, 474

Current refunding of Recovery Zone facility bonds (Notice 9) 5, 455

# **INCOME TAX—Cont.**

Declaratory judgement suits (Ann 5) 6, 507; (Ann 6) 6, 507; (Ann 7) 6, 508; (Ann 8) 6, 508; (Ann 9) 6, 508; (Ann 10) 6, 508; (Ann 12) 6, 509

Definition of a substantial risk of forfeiture (TD 9659) 12, 653 Definitions applicable to U.S. persons owning interests in passive foreign investment companies (REG-113350-13) 3, 440

Depreciation deduction, limitations on certain automobiles (RP 21) 11, 641

Determination of housing cost eligible exclusion or deduction for 2014 (Notice 29) 18, 991

Determination of ownership in a passive foreign investment company; annual filing requirements for shareholders of passive foreign investment companies; filing requirements for constructive owners in certain foreign corporations (REG-140974-11) 3, 438; (TD 9650) 3, 394

correction (Ann 22) 22, 1071

Determining stock ownership for purposes of whether an entity is a surrogate foreign corporation (TD 9654) 6, 461; (REG-121534-12) 6, 473

Discharge of indebtedness secured by real property (RP 20) 9, 614

Disciplinary actions involving attorneys, certified public accountants, enrolled agents, and enrolled actuaries (Ann 13) 10, 620

Disciplinary actions involving attorneys, certified public accountants, enrolled agents, and enrolled actuaries (Ann 20) 20, 1027

Domestic areas in which the Service will not issue letter rulings or determination letters (RP 3) 1, 111

Equity-linked instruments and dividend equivalents (Notice 14) 13, 881

FATCA financial institution registration update (Ann 1) 2, 393 FATCA IGA and registration update (Ann 17) 18, 1001

Final FFI agreement for participating FFI and reporting Model 2 FFI (RP 13) 3, 419

Foreign Earned Income Exclusion (RP 25) 15, 927

Further guidance on FATCA implementation and related withholding provisions (Notice 33) 21, 1033

2014-2015 Guidance Priority List- Solicitation Notice (Notice 18) 15, 926

Guidance regarding reinstatement following auto revocation of tax-exempt status under section 6033(j) (RP 11) 3, 411

Income tax treatment of per capita payments made from funds held in trust by the Secretary of the Interior (Notice 17) 13, 881

2015 Inflation adjusted amounts for Health Savings Accounts (HSAs) (RP 30) 20, 1009

Inflation Adjustment Factors (Notice 2014–36) 22, 1058

Information reporting by foreign financial institutions and withholding on payments to foreign financial institutions and other foreign entities (REG-130967-13) 13, 884

Regulation:

CFR 1.147-2, amended; 26 CFR 1.1471-3, amended; 26 CFR 1.1471-4, amended; 26 CFR 1.1471-5, amended; 26 CFR 1.1471-6, amended; 26 CFR 1.1472-1, amended; 26 CFR 1.1473-1, amended; 26 CFR 1474-1, amended; 26

CFR 1.1474-6, amended. (Reg-130967-13) 13, 884

26 CFR 1.1471-0, amended; 26 CFR 1.1471-1, amended; 26

**INCOME TAX—Cont.** 

Information reporting by foreign financial institutions and withholding on payments to foreign financial institutions and other foreign entities (TD 9657) 13, 687

Regulations:

26 CFR 1.1471-0, amended; 26 CFR 1.1471-1, amended; 26 CFR 1.147-2, amended; 26 CFR 1.1471-3, amended; 26 CFR 1.1471-4, amended; 26 CFR 1.1471-5, amended; 26 CFR 1.1471-6, amended; 26 CFR 1.1472-1, amended; 26 CFR 1.1473-1, amended; 26 CFR 1474-1, amended; 26 CFR 1.1474-6, amended. (TD 9657) 13, 687

Interest:

Investment:

Federal short-term, mid-term, and long-term rates for: January 2014 (RR 1) 2, 263

February 2014 (RR 6) 7, 510

March 2014 (RR 8) 11, 624

April 2014 (RR 12) 15, 923

May 2014 (RR 13) 19, 1003

Intra-group gross receipts (REG-159420-04) 2, 374

Insurance tax, insurance companies, interest rate tables (RR 4) 5, 449

Letter rulings or determination letters (RP 1) 1, 1

Low-Income Housing Credit (Notice 15) 12, 661

Maximum Vehicle Values for which the special valuation rules of regulations section 1.61–21(d) and (e) may be used (Notice 11) 13, 880

Method change procedures for dispositions of tangible depreciable property (RP 17) 12, 661

Minimum essential coverage, information reporting (TD 9660) 13, 842

Regulations:

26 CFR 1.6055-1 added. 26 CFR 1.6055-2 added. 26 CFR 1.6081-8 amended. 26 CFR 301.6011-2 amended. 26 CFR 301.6721-1 amended. 26 CFR 1.6011-8 amended. 26 CFR 301.6722-1 amended. (TD 9660) 13, 842

26 CFR 1.72–15, amended, 26 CFR 1.105–4, removed, 26 CFR 1.105-6, removed, 26 CFR 1.106-1, amended, 26 CFR 1.401-1, amended, 26 CFR 1.402(c)-2, amended; Tax Treatment of Qualified Retirement Plan Payment of Accident or Health Insurance Premiums (TD 9665) 22,

Net investment income tax; TD 9644 Correction (Ann 2014-18) 17, 983

Net investment income tax; TD 9644 Correction (Ann 2014–19)

Postponement of deadline for § 165(i) election for losses attributable to September 2013 major flooding in Colorado (Notice) (Notice 20) 16, 937

Regulations:

26 CFR 1.36B-0 amended

26 CFR 1.36B-5 amended

Premium tax credit (TD 9663) 22, 1038

Principal residence, treatment of National Mortgage Settlement payments (RR 2) 2, 255

Qualified census tracts (RP 14) 2, 295

# **INCOME TAX—Cont.**

Refundable Credit For Coverage Under a Qualified Health Plan, Definition and Rules Relating to Applicable Taxpayer (Notice 23) 16, 942

Regarding disguised sales, generally (REG–119305–11) 8, 524 Regulations:

26 CFR 1.83–3 is revised; definition of a substantial risk of forfeiture (TD 9659) 12, 653

26 CFR 1.263A-0, thru-3, amended; 1.471-3 amended; sales-base royalties and vendor allowances (TD 9652) 12, 655

Removal of the Qualified Payment Card Agent Program (REG-163195-05) 15, 930

#### Regulations:

26 CFR 301.6724–1(c)(6), amended; 26 CFR 31.3406(g)–1(f), 26 CFR 301.6724–1(e)(1)(vi)(H), and 26 CFR 301.6724–1(f)(5)(vii), removed; removal of the qualified payment ard agent program (REG–163195–05) 15, *930* 

26 CFR 1.6045-1T: Returns of information of brokers and barter exchanges (temporary), correction to TD 9658 (Ann 21) 20, 1030

Revocations, exempt organization (Ann 11) 6, 508

Real Estate Investment Trust (REG-150760-13) 23, 1078 Proposed Regulations:

26 CFR 1.856–10 added; 1.856–3 modified: definition of real estate investment trust real property (REG–150760–13) 23, 1078

Sales-bases royalties and vendor allowances (TD 9652) 12, 655 2013 Section 45K Inflation Adjustment Factor – Nonconventional Fuel source Credit (Notice 25) 17, 981

Section 67 Limitations on Estates or Trusts (REG-128224-06) 22,

#### Regualtions:

26 CFR 1.67-4, added; 1.67-4T, removed (TD 9664) 22, 1045

Shared responsibility for employers regarding health coverage (TD 9655) 9, 541

Shared responsibility payment for not maintaining minimum essential coverage (REG-141036-13) 7, 516

Standard Industry Fare Level (SIFL) (RR 10) 14, 906

Tangible property regulations method change guidance (RP 16) 9, 606

Tax Treatment of Qualified Retirement Plan Payment of Accident or Health Insurance Premiums (TD 9665) 22, 1050

Technical Advice Memorandum (TAM) (RP 2) 1, 90

Transition relief for the tax credit for employee health insurance expenses of certain small employers (Notice 6) 2, 279

Transition relief under section 5000A for certain individuals without minimum essential coverage (Notice 10) 9, 605

Treatment of Income from certain government bonds held by certain active banks for purposes of the passive foreign investment company (PFIC) rules (Notice 31) 20, 1006

Treatment of Property Used To Acquire Parent Stock or Securities in Certain Triangular Reorganizations Involving Foreign Corporations (Notice 32) 20, 1006

Treatment of U.S. persons that own stock of passive foreign investment companies through certain organizations and accounts that are tax exempt (Notice 28) 18, 990

Underpayment and overpayments, quarter beginning: April 1, 2014 (RR 11) 14, 906

Virtual Currency (Notice 21) 16, 938

Withholding of tax on certain U.S. source income paid to foreign persons and revision of information reporting and backup withholding regulations (REG-134361-12) 13, 895

### **INCOME TAX—Cont.**

Proposed Regulations:

26 CFR 1.871–14, amended; 26 CFR 1.1441–1, amended; 26 CFR 1.1441–3, amended; 26 CFR 1.1441–5, amended; 26 CFR 1.441–6, amended; 26 CFR 1.1441.7, amended; 26 CFR 1.1461–1, amended; 26 CFR 1.1461–2, amended; 26 CFR 1.6041–1, amended; 26 CFR 1.6041–4, amended; 26 CFR 1.6042–2, amended; 26 CFR 1.6042–3, amended; 26 CFR 1.6049–4, amended; 26 CFR 1.6049–5, amended; 26 CFR 31.3406(g)–1, amended; 26

Withholding of tax on certain U.S. source income paid to foreign persons and revision of information reporting and backup withholding regulations (TD 9658) 13, 748

#### Regulations:

26 CFR 1.871–14, amended; 26 CFR 1.1441–1, amended; 26 CFR 1.1441–3, amended; 26 CFR 1.1441–5, amended; 26 CFR 1.441–6, amended; 26 CFR 1.1441.7, amended; 26 CFR 1.1461–1, amended; 26 CFR 1.1461–2, amended; 26 CFR 1.6041–1, amended; 26 CFR 1.6041–4, amended; 26 CFR 1.6042–2, amended; 26 CFR 1.6042–3, amended; 26 CFR 1.6045–1, amended; 26 CFR 1.6049–4, amended; 26 CFR 1.6049–5, amended; 26 CFR 31.3406(g)–1, amended; 26 CFR

# **SELF-EMPLOYMENT TAX**

Virtual Currency (Notice 21) 16, 938

# SPECIAL ANNOUNCEMENT

Advance Pricing and Mutual Agreement Program (Ann 14) 16, 948

# TAX CONVENTIONS

Kuwait Reciprocal Exemption for income from the international operation of aircraft (Ann 24) 23, 1086

# Internal Revenue Service

Washington, DC 20224

Official Business Penalty for Private Use, \$300

# INTERNAL REVENUE BULLETIN

The Introduction at the beginning of this issue describes the purpose and content of this publication. The weekly Internal Revenue Bulletins are available at www.irs.gov/irb/.

# **CUMULATIVE BULLETINS**

The contents of the weekly Bulletins were consolidated semiannually into permanent, indexed, Cumulative Bulletins through the 2008–2 edition.

# INTERNAL REVENUE BULLETINS ON CD-ROM

Internal Revenue Bulletins are available annually as part of Publication 1796 (Tax Products CD-ROM). The CD-ROM can be purchased from National Technical Information Service (NTIS) on the Internet at <a href="https://www.irs.gov/cdorders">www.irs.gov/cdorders</a> (discount for online orders) or by calling 1-877-233-6767. The first release is available in mid-December and the final release is available in late January.

# We Welcome Comments About the Internal Revenue Bulletin

If you have comments concerning the format or production of the Internal Revenue Bulletin or suggestions for improving it, we would be pleased to hear from you. You can email us your suggestions or comments through the IRS Internet Home Page (www.irs.gov) or write to the IRS Bulletin Unit, SE:W:CAR:MP:P:SPA, Washington, DC 20224.