

**JUSTIFICATION FOR AN EXCEPTION TO FAIR OPPORTUNITY (JEFO)
MULTIPLE DELIVERY/TASK ORDER CONTRACTS
FAR SUBPART 16.5**

I recommend the use of limited awardees for the acquisition of the following supplies or services available under an indefinite-delivery contract. If this acquisition is to be made with only one awardee or a limited number of awardees, negotiations will be conducted with the indicated proposed supplier(s) in accordance with FAR 16.505 (b)(2)(ii)(B):

1. IDENTIFICATION OF THE AGENCY AND THE CONTRACTING ACTIVITY:

Internal Revenue Service TIPSS Program Branch

2. NATURE AND/OR DESCRIPTION OF THE ACTION BEING APPROVED:

New task order under TIPSS-4. This will be a Hybrid FFP/CPFF task order utilizing FY14 funds for development of Internet Strategy and Migration.

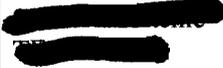
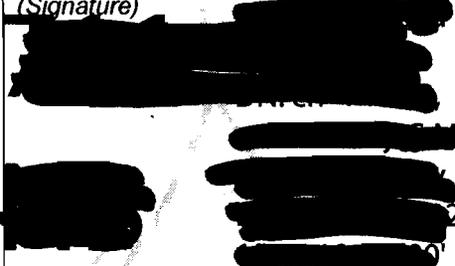
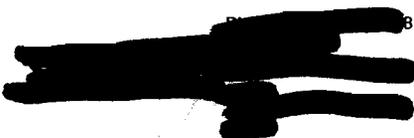
3. DESCRIPTION OF SUPPLIES OR SERVICES

The Internal Revenue Service (IRS), Communications and Liaison (C&L) Office in conjunction with the Tax Exempt and Government Entities (TE/GE) needs to acquire support services to develop the Intranet and Strategy Migration. The IRS requires support to develop a migration strategy for its collection of intranet sites, often referred to as IRWeb. IRWeb is one of the IRS's main communications vehicles for employees to get information. It is now becoming critical for the IRS to reassess the user experience and make it easier for employees to access the important information they need in order to do their work on behalf of the American taxpayer.

The current IRS intranet comprises hundreds of web sites and applications that are not consistent in brand or visual identity. There has been no clear, enterprise-wide comprehensive web delivery strategy or governance of sites. The result is a proliferation of pages intended for a limited audience which leads to overall site fragmentation. Because each business unit owns its own intranet site, there are many development platforms and several content management systems. This has resulted in resources duplicating efforts. This model represents an expensive and ineffective use of talent, time and technology

Period of Performance: September 30, 2014 – September 29, 2015 (one-year)

<p>4. REQUISITION NO. C4C101CLC06000- \$ 700,000 C4C101CLC06001 -\$ 200,000 T4T00F7AN00000 - <u>\$1,000,000</u> Total Funded \$1,900,000</p>	<p>5. NAME(S) OF PROPOSED SOURCE(S) Booz Allen Hamilton 8255 Greensboro Drive McLean, VA 22102</p>
<p>6. COST ESTIMATE Cost = \$4,752,111.56</p>	<p>TIRNO-11-D-00011</p>

REQUIRING OFFICE CERTIFICATION			
I certify that the attached justification is accurate, and contains complete data necessary to support the recommendation for only one or limited awardees justification and approval.			
7. TECHNICAL/REQUIREMENT PERSONNEL (Name & Title)	(Signature)	(Phone No.)	(Date)
			8/21/2014
SMALL BUSINESS CERTIFICATION			
I have reviewed the awardee list to locate small businesses for this procurement.		If any were found, a list is attached.	
8. SMALL BUSINESS SPECIALIST (Name and Title)	(Signature)	(Phone No.)	(Date)
 Small Business Specialist			
PROCUREMENT OFFICE CERTIFICATION			
I certify that this submission is accurate and complete to the best of my knowledge and belief. This signature will serve as approval unless action exceeds \$650K. Approval constitutes written determination that one of the circumstances allowing for Exception to Fair Opportunity (FAR 16.505(b)(2)(i)(A) through (E)) applies to the order.			
9. ASSIGNED CONTRACTING OFFICER (Name)	(Signature)	(Phone No.)	(Date)
Nadine Payne Contracting Officer		240-613-8288	
Before requesting this procurement, state one statutory authority for this procurement to be conducted under "exception to fair opportunity" procedures. Provide narrative justification associated with the respective stated authority in block number 13.			

STATUTORY AUTHORITY EXCEPTIONS (FAR 16.505 (b)(2)(i))	
<i>(place an "X" in appropriate box and complete the rest of the form)</i>	
10.	FAR 16.505 (b) (2) (i) (A) – Need is so urgent that providing fair opportunity would result in unacceptable delays.
11.	FAR 16.505 (b) (2) (i) (B) – Only one awardee is capable of providing the supplies/services required at the level of quality required because they are unique or highly specialized; or brand name specification FAR 16.505 (a) (4).
X	FAR 16.505 (b) (2) (i) (C) – The order must be issued on a sole-source basis in the interest of economy and efficiency because it is a logical follow-on to an order already issued under the contract, provided that all awardees were given a fair opportunity to be considered for the original order.
13.	FAR 16.505 (b) (2) (i) (D) – It is necessary to place an order to satisfy a minimum guarantee.
14.	FAR 16.505 (b) (2) (i) (E) – A statute expressly authorizes or requires that the purchase be made from a specified source (for orders exceeding the SAT).
15. JUSTIFICATION (ADD PAGES IF NEEDED)	
<p>A. DEMONSTRATION THAT THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS OR THE NATURE OF THE ACQUISITION REQUIRES USE OF THE AUTHORITY CITED.</p> <p>This one year effort will provide the Intranet Strategy and Migration support and this effort will be re-competed under TIPSS-4 for a five year task order.</p> <p>The ERC website and content management application is currently running on a server that will be decommissioned in 12-18 months. Developing the strategy and migration to the new platform is critical. The functionality of the ERC, C&L & TEGE websites hasn't been updated since their original implementation. The current IRS intranet comprises hundreds of web sites and applications that are not consistent in brand or visual identity. There has been no clear, enterprise-wide comprehensive web delivery strategy or governance of sites. The result is a proliferation of pages intended for a limited audience which lends to overall site fragmentation. Because each business unit owns its own intranet site, there are many development platforms and several content management systems. This has resulted in resources duplicating efforts. This model represents an expensive and ineffective use of talent, time and technology</p> <p>BAH is currently performing SharePoint work under TIPSS TIRNO-11-D-00011, Task Order 0004. The knowledge BAH has is unique and is not quickly transferred to a new contractor without additional cost and impact to service delivery. Shortly after award a re-compete of this support in conjunction with IT will begin under TIPSS 4.</p> <p>BAH has specialized knowledge from previous work performed in the IRS environment on SharePoint with Chief Counsel, Criminal Investigation, Online Services, and other Business Units that deliver efficient cost savings to the IRS, because of specialized skills and knowledge required in the IRS environment. This contractor has been chosen because it is a logical follow-on to support previously provided services to the IRS in the area of SharePoint since 2012 and similar work with other business units.</p>	
<p>B. DESCRIBE THE EFFORTS TAKEN TO ENSURE OFFERS WERE SOLICITED FROM ALL MULTIPLE-AWARD CONTRACTORS, INCLUDING WHETHER A FAIR NOTICE OF INTENT TO MAKE A PURCHASE (WITH CLEAR DESCRIPTION OF SUPPLIES/SERVICES AND THE BASIS UPON WHICH THE SELECTION WILL BE MADE) WAS/WILL BE PUBLISHED ON THE AGENCY'S WEB PAGE FOR ALL AWARDEES TO SEE AS REQUIRED BY FAR 16.505(b)(1)(iii)(B)(1). STATE "ALL CONTRACTORS RESPONDING TO THE NOTICE OF FAIR OPPORTUNITY CAN SUBMIT AN OFFER AND HAVE THAT OFFER FAIRLY CONSIDERED."</p> <p>All TIPSS-4 contractors will be given a fair opportunity to be considered for the follow-on solicitation, based on TIPSS policies and procedures. This will be a one-year contract and provide the required time to develop the new TIPSS-4 order solicited under the TIPSS-4 contract.</p>	
<p>C. DETERMINATION THAT THE ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE.</p> <p>The contractor's proposal will be evaluated for fair and reasonableness by the Contracting Officer and the Program Office by comparing prices/costs and labor hours with prior and similar task orders issued, by comparing the estimated IGCE, by verifying the negotiated labor hour rates already established in the basic IDIQ TIPSS-4 contract and by performing cost/price analysis techniques in accordance with FAR 15.404</p>	

D. DESCRIBE THE MARKET RESEARCH CONDUCTED AMONG ALL AWARDEES AND THE RESULTS OF THE RESEARCH (E.G., HISTORICAL ORDERING INFORMATION, LIST AWARDEES THAT EXPRESSED AN INTEREST IN WRITING IN THE ORDER AND THE RESULTS OF THAT INTEREST).

The customer has conducted market research under several vehicles and with the existing TIPSS-4 vendors to ensure this is the most appropriate and advantageous way to satisfy the Government's need. Based on the knowledgeable opinion of the customer and other business units it would not be viable to bring in another vendor at this time to perform the work. Based on where BAH is in the process, and due to the urgency of IT notification that servers will be decommissioned in the next 12 – 18 months, the lead procurement time for another vendor to compete for the project requires approximately 6 - 12 months. The cost associated with bringing in another contractor including startup costs to bring new personnel up to par and the interruption to work almost completed would be cost prohibitive to the Government for such a short time period while a new contract is being competed. It is the intent of the Government to compete the requirements among all TIPSS-4 vendors for future similar services.

E. DESCRIBE ANY OTHER FACTS TO SUPPORT THE JUSTIFICATION.

A Performance Work Statement (PWS) and Independent Cost Government Estimate (IGCE), has been developed for this one-year sole source action.

F. LIST THE ACTIONS, IF ANY, THAT THE BUREAU WILL TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE EXCEPTION TO FAIR OPPORTUNITY BEFORE ANY SUBSEQUENT ACQUISITIONS FOR SIMILAR SUPPLIES OR SERVICES.

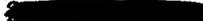
Before any subsequent acquisitions for similar supplies or services, it is the intent of the Government to compete the requirement among all TIPSS-4 awardee(s).

G. STATEMENT THAT REQUIREMENT DOES NOT RESULT FROM A LACK OF PLANNING OR THE EXPIRATION OF FUNDS.

This requirement is not the result or lack of planning or expiration of funds.

ADDITIONAL APPROVALS

Approval constitutes written determination that one of the circumstances allowing for Exception to Fair Opportunity (FAR 16.505(b)(2)(i)(A) through (E)) applies to the order.

OVER \$650,000	16. BUREAU COMPETITION ADVOCATE (Name & Title)  Director, Office of Strategic Acquisition Initiatives	<input checked="" type="checkbox"/> APPROVE <input type="checkbox"/> DISAPPROVE	(Signature) 	(Phone No.) 
				(Date)
OVER \$12.5 MILLION	17. HEAD OF THE CONTRACTING ACTIVITY (Name & Title)	<input type="checkbox"/> APPROVE <input type="checkbox"/> DISAPPROVE	(Signature)	(Phone No.)
				(Date)
OVER \$62.5 MILLION	18. SENIOR PROCUREMENT EXECUTIVE (Name & Title)	<input type="checkbox"/> APPROVE <input type="checkbox"/> DISAPPROVE	(Signature)	(Phone No.)
				(Date)

NOTE: Each review must be preceded by lower level approval(s), e.g., over \$62.5 million all approvals are required. **IN NO CASE WILL AN INDIVIDUAL SIGN MORE THAN ONE APPROVAL LEVEL.**

CONTROL NO. FO 2014-28T