

**DEPARTMENT OF THE TREASURY
JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION
(JOFOC)**

I recommend that the U.S. DEPARTMENT OF THE TREASURY use other than full and open competition for the acquisition of the following supplies or services. If this acquisition is to be made with only one source or a limited number of sources, negotiations will be conducted with the indicated proposed supplier(s):

1. DESCRIPTION OF SUPPLIES OR SERVICES

This is a request for Information Technology (IT) Professional Services. Specific services required include analyzing, designing and developing foundational data capabilities, developing the analytical data model and developing governance for the IT Data Strategy. Services required also include problem identification and analysis, development of recommended and alternative solutions, and implementation of solutions to enable effective and efficient development of the IRS' foundational data capabilities.

The vendor will leverage detailed knowledge of existing IRS Data Strategy software/server infrastructure, implementation details, strategy, legacy systems, knowledge, and experience working on IRS Modernization projects. The vendor has detailed knowledge of existing IRS system implementations and deployments as well as detailed strategic understanding of how the IRS Data strategy needs to be supported on an on-going basis to maximize the benefit of the Data Strategy within the IRS. The vendor knows how this strategy should be and will be supported in the larger architectural and advanced modernization goals within the IRS, and understands the interdependences with the usage of these strategies with other geographically distributed projects as well as the complex cross dependencies that exist when these strategies are implemented through new IRS Modernization projects that must be tightly integrated.

Period of Performance: 09/28/2012 – 09/27/2013 (base) with a 1-year option period of 09/28/2013 – 09/27/2014.

2. REQUISITION NO.

Q-2-QU-4D-ES-C10-000

3. COST ESTIMATE

[REDACTED]
[REDACTED])
[REDACTED])

4. NAME(S) OF PROPOSED SOURCE(S)

Computech, Inc.
7735 Old Georgetown Road
Ste 1200
Bethesda, MD 20814-6130

REQUESTING OFFICE CERTIFICATION

I certify that the attached justification is accurate, and contains complete data necessary to support the recommendation for other than full and open competition.

**5. REQUESTING OFFICE
REPRESENTATIVE (Name)**

[REDACTED]
[REDACTED]
[REDACTED]

(Signature)

[REDACTED]
[REDACTED]
[REDACTED]

(Phone No.)

[REDACTED]
[REDACTED]
[REDACTED]

(Date)

9/20/12

SMALL BUSINESS CERTIFICATION

I have conducted a search of vendor files, Central Contractor Registration (CCR), and the SBA's Dynamic Small Business Search under the CCR System to locate potential offerors for this procurement. If any were found, a list is attached.

6. SMALL BUSINESS SPECIALIST (Name and Title)	(Signature)	(Phone No.)	(Date)

PROCUREMENT OFFICE CERTIFICATION

> This requirement ☐ will, ☒ will not, provide for a bridge contract

I certify that this submission is accurate, and that it contains complete information necessary to enable Approving Officials to make an informed recommendation for approval or disapproval.

7. ASSIGNED CONTRACTING OFFICER (Name)	(Signature)	(Phone No.)	(Date)
Michael A. Burke		202.283.2715	9/20/12

Before requesting this procurement, state one statutory authority for this procurement to be conducted under "other than full and open competition" procedures. Provide narrative justification associated with the respective state authority in block number 15.

THE COMPETITION IN CONTRACTING ACT OF 1984 (P.L. 98-369)

(place "X" in appropriate box)

8.	41 USC 253(c)(1) – Only one responsible source; or brand name specification
x	This authority shall be used in preference to the Public Interest justification. It shall not be used when any of the other circumstances is applicable. (Explain what makes this contractor the only responsible source i.e., Does this proposed contractor have facilities or equipment that are specialized and vital to the effort? Is the proposed contractor the only one that can meet critical schedules? Does the proposed contractor have prior experience of a highly specialized nature vital to the effort? Why won't any other product or service satisfy the need? What are the unique features of the product that are unavailable in any other brand or product? Why was this particular product and/or vendor chosen? Are these features available in other models? Describe the rationale for the brand name specification. Describe the market survey and analysis efforts leading to this conclusion. In addition, for brand name, indicate that "the use of such descriptions in the acquisition is essential to the Government's requirements, thereby precluding consideration of a product manufactured by another company.")
9.	41 USC 253(c)(2) – Unusual and compelling urgency
	This authority applies in those situations where (1) an unusual and compelling urgency precludes full and open competition, and (2) delay in award of contract would result in serious injury, financial or other, to the Government. (Explain why the agency's need for the supplies or services is of such an unusual and compelling urgency that the Government would be seriously injured unless it limited the number or sources. Solicitation from as many potential sources as is practicable under the circumstances is required.) Note: The total period of performance under this authority is limited to the minimum contract period necessary to meet the requirements and to enter into another contract through the use of competitive procedures, and may not exceed one year unless the head of the agency entering into the contract determines that exceptional circumstances apply. The determination is in addition to the approval of the justification.

10.	<p>41 USC 253(c)(3) – Industrial mobilization, engineering, developmental, or research capability; or expert services</p> <p>This authority applies when it is necessary to award the contract to a particular source or sources in order (1) to maintain a facility, producer, manufacturer, or other supplier available for furnishing supplies or services in case of a national emergency or to achieve industrial mobilization, or (2) to establish or maintain an essential engineering, research, or development capability to be provided by an educational or other nonprofit institution or a federally funded research and development center, or (3) to acquire the services of an expert or neutral person for any current or anticipated litigation or dispute. (Does the proposed contractor have facilities and equipment that are vital in the event of a national emergency? Is the proposed contract to maintain properly balanced sources of supply for meeting the requirements of acquisition of programs in the interest of industrial mobilization? Is the proposed contract to create or maintain the required domestic capability for production of critical supplies by limiting competition to items manufactured in the United States or the United States and Canada?)</p>
11.	<p>41 USC 253(c)(4) – International agreement</p> <p>This authority may be used when the acquisition is to be reimbursed by a foreign country that requires the product to be obtained from a particular firm as specified in official written direction such as a Letter of Offer and Acceptance; or, when services are to be performed, or supplies are to be used in the sovereign territory of another country and the terms of a treaty or agreement specify or limit the sources to be solicited. (Cite the international agreement or treaty between the United States and the foreign government or international organization that precludes full and open competition. Provide the written directions of the foreign government reimbursing the agency for the cost of the acquisition, which preclude full and open competition.)</p>
12.	<p>41 USC 253(c)(5) – Authorized or required by statute</p> <p>This authority may be used when a statute expressly authorizes or requires that the acquisition be made through another agency or from a specified source or the agency's need is for a brand name commercial item for authorized resale. (Cite the authority that expressly authorizes that the acquisition be made through another agency or from a specified source, and attach a copy of the statute.) Note: While this statutory exception includes the small disadvantaged business 8(a) set-aside program, a JOFOC is not required for this type of procurement unless the amount exceeds \$20 million.</p>
13.	<p>41 USC 253(c)(6) – National Security</p> <p>This authority may be used for any acquisition when disclosure of the Government's needs would compromise national security. It will not be used merely because the acquisition is classified, or merely because access to classified matter will be necessary to submit a proposal or to perform the contract. (Explain why the disclosure of the Government's needs would compromise the national security or violate security requirements.)</p>
14.	<p>41 USC 253(c)(7) – Public Interest</p> <p>This authority may be used when none of the other authorities above apply. Individual justification, Secretarial approval, and Congressional notification 30 days before award of the contract are required.</p>

15. JUSTIFICATION (ADD PAGES IF NEEDED)

A. DEMONSTRATION THAT THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS OR THE NATURE OF THE ACQUISITION REQUIRES USE OF THE AUTHORITY CITED.

The IRS needs assistance in the execution of the data strategy and the vendor will also assist in the development of data modeling for analysis. The vendor will utilize the existing Integrated Production Model (IPM), which includes: creating the IPM in iterations with CADE2 serving as the first focus and integrating other sources later; optimizing the analytical model for EMC-Greenplum and Big Data Analytics and utilizing the current IPM data on EMC-Greenplum in order to formulate the first iteration of the analytical model.

Computech possesses the unique combination of technical skills, familiarity of the IRS environments and hard to find specific service expertise. In order to utilize this vendor's expertise and maintain the continuity of operations for the IRS Data Strategy and associated efforts, it is required that Computech be selected as a sole source on this endeavor.

The IRS requires contractor support with detailed knowledge of how data technologies have been implemented throughout the various projects on an IRS Enterprise wide basis. Detailed planning, execution and implementation of the IRS Data Strategy migration, implementation, and support strategies must begin immediately and must be consistent with current strategy in order to meet timelines in advance of the CADE2 Transition State 2 implementation.

The IRS needs also to maximize financial efficiency in system replacement and consolidation, and to reduce risk introducing a divergence in implementation strategy and overall software engineering strategy across the various IRS projects.

The IRS requires contract support from Computech's vast historical and current knowledge of the IRS CADE2 and Data Strategy usage, infrastructure, and technologies within the organization and Computech is immediately able to incorporate changes to the strategy that flow from other related infrastructure investment decisions. In addition, Computech is able to provide decision support around these related investments, and is able to accurately forecast cost implications of those investment decisions as new CADE2 and Data Strategy tools and technologies are procured and deployed within the IRS. The IRS requires Computech's detailed knowledge of the interrelated nature of the various projects dependent on the CADE2 and Data Strategy models and technologies, and can support the IRS in budget tracking and forecasting, and financial analysis to optimize the impact of those budgets and how to maximize the benefits and support of the CADE2 and Data Strategy models within the IRS.

The detailed embedded and direct support knowledge that Computech possess supporting IRS today is vital to the success of this initiative. Computech possesses the direct specific knowledge to provide immediate support with detailed usage, processes, and implementation for projects across the service that directly impacts the successful development and implementation of the Data Strategy and its impact to implementing projects. Our support requires detailed knowledge of existing IRS data infrastructure/architecture, support services, best practices, maintenance, data repositories, and usage patterns at the IRS and the capacity and experience to immediately support the various IRS efforts.

Computech has direct IRS embedded experience and expertise in each of these important support areas and only Computech can immediately add value and benefit to the IRS through the support of all these aspects of supporting the data technologies and infrastructures within the Service.

All of the planning, integration testing, and implementation efforts must begin immediately to follow an aggressive schedule and meet the required installation and cutover timeline and to avoid the filing season backlog period and moratoriums that occur each year. Implementation of the Data Strategy technologies across all projects in a consistent and cost effective manner is an extremely complex undertaking requiring an

in depth understanding of the IRS infrastructure and Data Strategy models. Only Computech has the experience, knowledge, and understanding of how to deploy and support these technologies in an efficient and cost effective manner across the IRS without significant and unacceptable ramp-up or transition time.

To provide administrative level support at the IRS requires high risk full background investigations and it can take upwards of 12 full months to obtain a clearance at this level. Computech staff members currently supporting the IRS possess full background investigations and are authorized by IRS support organizations to provide this level of support to the end user. The IRS does not have in-house staff with the depth or breadth of knowledge and technical skills required to successfully undertake this effort. Only one small business, Computech, has the staff with the complete complement of the required support expertise, strategy development, legacy systems expertise, Modernization systems expertise and knowledge of the interdependencies with other IRS programs and detailed knowledge of IRS related projects and their budgets. Computech has been supporting data technologies within the IRS and is uniquely suited to combine the objectivity, strategy and architecture, systems engineering, lifecycle development, integration, test support and the highly specialized Data Strategy and project subject matter expertise needed to perform this work. Computech is uniquely qualified to perform these tasks and services for the IRS. Continued, seamless and uninterrupted support is imperative to the success of the IRS Data Strategy and related Modernization projects as they impact other IRS projects. Computech is the only embedded support option to assure the continuity required without interruption.

Computech is qualified to perform these services. This contractor has proven that they can and will successfully provide these services to fulfill the on-going needs of the IRS. Based on embedded and tightly integrated IRS experience, only one source is available with the proper qualifications and experience to perform this work. This is particularly relevant in light of the aggressive timelines in which the work must be accomplished and the highly technical data and project subject matter expertise required to perform the work, leaving no time for a vendor lacking the expertise to acquire it and complete the work on time. No other market research was conducted based on the information given above. No other vendors possess the specific knowledge and experience of this project that would give them the capability to begin working at the full operational level required from day one of this requirement. That capability is critical to satisfying the aggressive timelines of this requirement.

B. DESCRIBE THE EFFORTS TAKEN TO ENSURE OFFERS WERE SOLICITED FROM AS MANY POTENTIAL SOURCES AS IS PRACTICABLE, INCLUDING WHETHER A GPE NOTICE WAS OR WILL BE PUBLISHED AS REQUIRED BY SUBPART 5.2 AND, IF NOT, WHICH EXCEPTION UNDER 5.202 APPLIES.

The IRS has posted a notice in FedbizOpps to publicize the intended sole source action. Interested parties have been told to contact Paul Garner at the IRS if they are capable of providing this service by September 25, 2012.

C. DEMONSTRATION THAT THE ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE

The Contracting Officer will make a determination that the costs are fair and reasonable. The Contracting Officer will consult with the Program Office to determine whether or not the proposed hours and labor mix is realistic and reasonable to meet the requirements. Then, the proposed rates will be compared against both the Contractor's published GSA schedule rates and the Program Office's experience with the current and past industry rates. Once the proposed labor mix, hours, and rates are evaluated, the Contracting Officer will be capable of determining whether the overall proposed price is fair and reasonable.

D. DESCRIBE THE MARKET SURVEY THAT WAS CONDUCTED AND THE RESULTS OF THAT SURVEY. IF ACTIONS WERE TAKEN BY PROCUREMENT PERSONNEL TO SATISFY THIS REQUIREMENT SUCH AS A GPE SOURCES SOUGHT SYNOPSIS, PLEASE SPECIFY.

The program office has used their technical knowledge and expertise of this requirement in determining that there is only one capable source for this requirement. Additional Market Research includes the intended contract action posting to Federal Business Opportunities (FedBizOpps) and any responses from interested parties resulting from the posting.

E. DESCRIBE ANY OTHER DOCUMENTATION TO SUPPORT THE JOFOC.

An Independent Government Cost Estimate (IGCE) and a Statement of Work (SOW) will support the justification.

F. LIST SOURCES, IF ANY, THAT EXPRESSED, IN WRITING, AN INTEREST IN THE ACQUISITION



G. LIST THE ACTIONS THE BUREAU WILL TAKE TO PROMOTE THE COMPETITION ON ANY SUBSEQUENT ACQUISITIONS FOR SIMILAR SUPPLIES OR SERVICES

Only one awardee is capable of providing the ongoing services required at the level of quality required because it is highly specialized. The IRS will continue to investigate the market place for the most highly specialized or unique solutions for the IRS data strategy and related project implementations. For any subsequent acquisitions for similar supplies or services, the IRS fully intends to seek competition if it is available and feasible.

H. STATEMENT THAT REQUIREMENT DOES NOT RESULT FROM A LACK OF PLANNING OR THE EXPIRATION OF FUNDS.

This requirement does not result from a lack of planning or the expiration of funds.

16. COMPETITION REVIEW BOARD RECOMMENDATION (OPTIONAL)				
[] APPROVE [] DISAPPROVE				
(Name and Title)		(Signature)		(Phone No.) (Date)
(Name and Title)		(Signature)		(Phone No.) (Date)
ADDITIONAL APPROVALS				
ER 0,000	17. BUREAU COMPETITION ADVOCATE (Name & Title)	[X] APPROVE [] DISAPPROVE	[REDACTED]	(Phone No.)
				[REDACTED]
OVER \$12.5 MILLION	18. BUREAU HEAD OR SENIOR EXECUTIVE SERVICE DESIGNEE (Name & Title)	[] APPROVE [] DISAPPROVE	(Signature)	(Phone No.)
				(Date)
OVER \$62.5 MILLION	19. SENIOR PROCUREMENT EXECUTIVE (Name & Title)	[] APPROVE [] DISAPPROVE	(Signature)	(Phone No.)
				(Date)
NOTE: Each review must be preceded by lower level approval(s), e.g., over \$62.5 million all approvals are required. IN NO CASE WILL AN INDIVIDUAL SIGN MORE THAN ONE APPROVAL LEVEL.				

CONTROL # OM 2012-43