

NOTE: The following reflects the information entered in the PIAMS website.

A. SYSTEM DESCRIPTION

Authority: Office of Management Budget (OMB) Memorandum (M) 03-22, OMB Guidance for Implementing the Privacy Provisions of the E-Government Act of 2002 & PVR #10- Privacy Accountability and #21-Privacy Risk Management

Date of Approval: December 4, 2014

PIA ID Number: **1053**

1. What type of system is this? New

1a. Is this a Federal Information Security Management Act (FISMA) reportable system? No

2. Full System Name, Acronym, and Release/Milestone (if appropriate):

Lead Management - Fraud Referral & Evaluation, FRE

2a. Has the name of the system changed? No

If yes, please state the previous system name, acronym, and release/milestone (if appropriate):

3. Identify how many individuals the system contains information on

Number of Employees: Under 50,000

Number of Contractors: Not Applicable

Members of the Public: 100,000 - 1,000,000

4. Responsible Parties:

NA

5. General Business Purpose of System

The Lead Management - Fraud Referral & Evaluation (FRE) Program is part of the Return Integrity & Correspondence Services (RICS) under the purview of the Director of the Refund Integrity Correspondence, Wage and Investment (W&I). The FRE Program missions are to detect new fraud leads and protect revenue; evaluate leads from external sources to determine future revenue protection potential; and provide analytical support to Integrity and Verification Operations (IVO) and other IVO Departments. The FRE Program receives leads from: Industries, Banks, Preparers, Others (not incorporated into any of the other Program area), Security Breaches, State Taxing Agencies, Efile PIN, and Transcript. The FRE application will be used to house all internal/external leads that are received within FRE; assign and track these leads as they are worked; assist in cross-lead pattern analysis; and to provide FRE with more comprehensive reporting capabilities. RICS work is part of an overall revenue protection strategy. RICS' main mission is to protect public interest by improving IRS' ability to detect and prevent improper refunds. Due process is provided pursuant to 26 USC.

6. Has a PIA for this system, application, or database been submitted previously to the Office of Privacy Compliance? (If you do not know, please contact *Privacy and request a search) No

6a. If **Yes**, please indicate the date the latest PIA was approved:

6b. If **Yes**, please indicate which of the following changes occurred to require this update.

- System Change (1 or more of the 9 examples listed in OMB 03-22 applies) (refer to PIA Training Reference Guide for the list of system changes)
 - System is undergoing Security Assessment and Authorization
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6c. State any changes that have occurred to the system since the last PIA

7. If this system has an Exhibit 53 or Exhibit 300 please provide the Unique Project Identifier (UPI) number (XXX-XX-XX-XX-XX-XXXX-XX). Otherwise, enter the word 'none' or 'NA'. None

B. DATA CATEGORIZATION

Authority: OMB M 03-22 & PVR #23- PII Management

- 8. Does this system collect, display, store, maintain or disseminate Personally Identifiable Information (PII)? Yes
- 9. Indicate the category that best describes the source that provides or originates the PII collected, displayed, stored, maintained or disseminated by this system. Most common categories follow:

Taxpayers/Public/Tax Systems	<u>Yes</u>
Employees/Personnel/HR Systems	<u>No</u>

Other Source:
 American Coalition of Taxpayer Rights (ACTR), Bank Leads through IVO-FRE mailbox, RPO-Complaints Referrals Group, Electronic Products & Services Support (EPSS), Security Incident Reports from Software Providers, State Taxing Agencies, Joint Operations Center (JOC) Efile PIN Telephone Application, JOC Transcript Request Telephone Application

Other	<u>Yes</u>
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- 10. Indicate all of the types of PII collected, displayed, stored, maintained or disseminated by this system. Then state if the PII collected is on the Public and/or Employees. Most common fields follow:

TYPE OF PII	Collected?	On Public?	On IRS Employees or Contractors?
Name	Yes	Yes	No
Social Security Number (SSN)	Yes	Yes	No
Tax Payer ID Number (TIN)	Yes	Yes	No
Address	Yes	Yes	No
Date of Birth	No	No	No

Additional Types of PII: No

<u>PII Name</u>	<u>On Public? On Employee?</u>	
Employee SEID	No	Yes
Employee IDRS ID Number	No	Yes
Taxpayer's Name Control	Yes	No
Notes Field (May Contain Additional Taxpayer Info)	Yes	No

- 10a. What is the business purpose for collecting and using the SSN?

The FRE application requires the SSN in order to identify specific taxpayers accurately. The SSN is required to evaluate leads from external sources against internal IRS systems to determine future revenue protection potential and detect new leads. These leads aid the Integrity and Verification Operations (IVO) group in assigning work inventory to appropriate IRS locations and distributing to the IVO Tax Examiners to work.

If you answered **Yes** to Social Security Number (SSN) in question 10, answer **10b**, **10c**, and **10d**.

10b. Cite the authority that allows this system to contain SSN's? (e.g. specific regulations, statutes, etc.)

SSNs are permissible from Internal Revenue Code (IRC) 6109, "Identifying Numbers", which requires individual taxpayers to include their SSNs on their income tax returns.

10c. What alternative solution to the use of the SSN has/or will be applied to this system? (e.g. masking, truncation, alternative identifier)

No alternate solution to the use of the SSN in reviewing document data is productive.

10d. Describe the planned mitigation strategy and forecasted implementation date to mitigate or eliminate the use of Social Security Numbers on this system?

There is no planned mitigation strategy is planned.

Describe the PII available in the system referred to in question 10 above.

PUBLIC PII INFORMATION: The database maintains the following information on the public: name, SSN, address, TIN, and name control. IRS PII INFORMATION: The database maintains the following information on key IRS employees: SEID and IDRS ID number.

11. Describe in detail the system's audit trail. State what data elements and fields are collected. Include employee log-in information. If the system does not have audit capabilities, explain why an audit trail is not needed.

FRE is a database project under development by a vendor and the system audit trail will be put in place by the vendor. We have specified in the requirements for the project that an audit trail is mandatory and will contain all the audit trail elements as required by IRM 10.8.3.

11a. Does the audit trail contain the audit trail elements as required in current IRM 10.8.3 *Audit Logging Security Standards*? No

12. What are the sources of the PII in the system? Please indicate specific sources:

a. IRS files and databases: Yes

If **Yes**, the system(s) are listed below:

<u>System Name</u>	<u>Current PIA?</u>	<u>PIA Approval Date</u>	<u>SA & A?</u>	<u>Authorization Date</u>
Efile PIN Telephone Application	No		No	
Electronic Products & Services Support (EPSS)	No		No	

b. Other federal agency or agencies: No

c. State and local agency or agencies: Yes

If **Yes**, please list the agency (or agencies) below:

Various State Taxing Agencies.

d. Third party sources: Yes

If yes, the third party sources that were used are:

American Coalition of Taxpayer Rights (ACTR) and other software partners, Software Providers.

e. Taxpayers (such as the 1040): Yes

19. Does the system ensure "due process" by allowing affected parties to respond to any negative determination, prior to final action? Yes

19a. If **Yes**, how does the system ensure "due process"?

The system will allow affected parties the opportunity to clarify or dispute negative information that could be used against them. Due process is provided pursuant to 5 USC.

20. Did any of the PII provided to this system originate from any IRS issued forms? Yes

20a. If **Yes**, please provide the corresponding form(s) number and name of the form.

ID	Form Number	Form Name
4499	14157	Preparer Issues and Complaints

G. INFORMATION PROTECTIONS

Authority: OMB M 03-22 & PVR #9- Privacy as Part of the Development Life Cycle, #11- Privacy Assurance, #12- Privacy Education and Training, #17- PII Data Quality, #20- Safeguards and #22- Security Measures

21. Identify the owner and operator of the system: IRS Owned and Operated

21a. If Contractor operated, has the business unit provided appropriate notification to execute the annual security review of the contractors, when required?

22. The following people have use of the system with the level of access specified:

	<u>Yes/No</u>	<u>Access Level</u>
IRS Employees:	<u>Yes</u>	
Users		<u>Read Write</u>
Managers		<u>Read Write</u>
System Administrators		<u>Read Write</u>
Developers		<u>Read Write</u>
Contractors:	<u>No</u>	
Contractor Users		<u></u>
Contractor System Administrators		<u></u>
Contractor Developers		<u></u>
Other:	<u>No</u>	<u></u>

If you answered yes to contractors, please answer **22a**. (All contractor/contractor employees must hold at minimum, a "Moderate Risk" Background Investigation if they have access to IRS owned SBU/PII data.)

22a. If the contractors or contractor employees act as System Administrators or have "Root Access", does that person hold a properly adjudicated "High Level" background investigation?

23. How is access to the PII determined and by whom?

In order to obtain access to the FRE database, all prospective users must adhere to the 5081 process. This procedure is used for controlling access, managing (create, modify, disable, delete) user accounts, and providing administrative rights to users. All requests are handled by the RICS Service Desk and stored for auditing purposes. All standard access requests must be authorized by the user's manager as well as a FRE administrator. All approved database accounts will be logged in and authenticated through the Windows main frame. User level and access permissions are automatically configured to the database server.

24. How will each data element of SBU/PII be verified for accuracy, timeliness, and completeness?

The PII information maintained in the FRE database is provided by internal and external entities and RICS relies on the accuracy of the lead information from those sources. FRE tax examiners research the lead information using existing IRS systems and approved programs to determine improper activity. Input of the data received is manually and systemically entered into the FRE database. Assignment of FRE inventory to tax examiners is manually

entered by managers/administrators. Accuracy and completeness of the data used to research the lead is inherited from the existing IRS systems and the external leads.

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25. Are these records covered under the General Records Schedule (GRS), or have a National Archives and Records Administration (NARA) archivist approved a Record Control Schedule (RCS) for the retention and destruction of official agency records stored in this system? No

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- 25a. If **Yes**, how long are the records required to be held under the corresponding RCS and how are they disposed of? In your response, please include the complete IRM number 1.15.XX and specific item number and title.

If **No**, how long are you proposing to retain the records? Please note, if you answered no, you must contact the IRS Records and Information Management Program to initiate records retention scheduling before you dispose of any records in this system.

The Fraud Referral & Evaluation (FRE) database is unscheduled. W&I will work with the IRS Records Office to draft a request for records disposition authority for approval by the National Archives and Records Administration (NARA). When approved, disposition instructions for FRE inputs, outputs, master files data, and system documentation will be published in Records Control Schedule (RCS) Document 12990, likely under RCS 29 for Tax Administration - Wage and Investment. FRE is a W&I inventory tracking database for internal and external leads identified as questionable federal tax returns from numerous internal and external leads. W&I proposes FRE data disposition instructions to destroy 3 years after case is closed. The Records Office seeks to reconcile this with similar Fraudulent Tax Scheme Files approved for destruction under Job No. N1-58-10-23 not sooner than 5 years old, but not to exceed 10 years old (published in IRS Document 12990 under RCS 29, item 439). The data in the FRE database will be backed up daily and weekly for purposes of restoration.

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26. Describe how the PII data in this system is secured, including appropriate administrative and technical controls utilized.

The system follows FIPS PUB 200 minimum security requirements for the appropriate security controls and requirements as described in NIST SP 800-53 Revision 3. The appropriate policy checkers, network checkers, security scans, and critical updates are maintained. The technical controls that the reporting database has in place are mainly inherited from the GS. The system administrator role includes: 1) Controlling remote access to the system; 2) Installing OS updates and patches; 3) Running system policy checker; 4) Ensuring the system configuration remains in compliance with the SQL server policy checker. The database administrator role includes: 1) Adding/Removing users to/from SQL server; 2) Assigning access levels to SQL server users; 3) Creating and maintaining database instances; 4) Running the SQL Server policy checker; 5) Ensuring the SQL Server configuration remains in compliance with the SQL server policy checker; 6) Backing up the data. All other administrative and technical controls are inherited by the GS. All RICS applications will be using databases housed on a SQL server using Windows authentication only. SQL Server authentication will be disabled on the SQL server to comply with IRM requirements. Database roles will be created for each database, and proper "least privilege" permissions will be assigned on all pertinent database objects (tables, stored procedures, views, etc...) to these roles. Rather than adding each application user as a login to the SQL server, we will create Local windows groups on the SQL server with appropriate names describing the application and access level within in the name (i.e., FRE_Admin and FRE_StdUser). These local windows groups will then be added as SQL logins and given only the permission to the database needed for the application. In addition, the local windows groups will then be placed in the corresponding database role. The security administrator, based on the 5081, will place the IRS user into the appropriate local windows groups, which has already been mapped to the appropriate access level on the SQL server.

- 26a. Next, explain how the data is protected in the system at rest, in flight, or in transition.

Data At Rest: The database has been archived on a separate drive and a separate server in the event it needs refreshed. The server is maintained under the IRS GS and controls for "Protection of Information At Rest" which outlines the configurations for firewalls, gateways, intrusion detection/prevention systems, and filtering routers are inherited. Data In Flight or In Transition: The FRE inventory database does not maintain any data in flight or in transition. SQL Server is setup to protect data. From a database level, we have enabled TDE (Transparent Data Encryption) will encrypt the entire database's file contents. This means that if someone were to access the MDF, LDF or BAK files associated with that database, they would not be able to read the contents by restoring or attaching those files to their own SQL server. The majority of the protection for the data will be in the permission setup. The goal is to deny most permission to the actual tables in the database, and create stored procedures to perform the bulk of the data manipulation. For example, if I deny the DELETE permission on a table to a user, they will not be able to delete a record in that table, through an application or through SSMS. However, we can create a

stored procedure that contains the code to DELETE a record, and then give EXECUTE permission on that stored procedure to that user. This provide the best level of security so that users MUST go through pre-defined methods of manipulating data.

27. Has a risk assessment (e.g., SA&A) been conducted on the system to ensure that appropriate security controls have been identified and implemented to protect against known risks to the confidentiality, integrity and availability of the PII? No

28. Describe the monitoring/evaluating activities undertaken on a regular basis to ensure that controls continue to work properly in safeguarding the PII.

GS Level: System/Intrusion Detection System (IPS/IDS) and Host Intrusion Detection System (HIDS). Monitoring Roles: SAs and DBAs assign initial identifications and passwords, security profiles, and other security characteristics of new users. Other tasks include changing security profiles for existing users, ensuring that user's access or type of access is restricted to the minimum necessary to perform his/her job, and monitoring system integrity, protection levels, and security-related events. Additionally monitoring activities include running policy and network checkers and scans. System logs are maintained.

29. Is testing performed, in accordance with Internal Revenue Manual (IRM) 10.8.8 - *IT Security, Live Data Protection Policy*? Not Applicable

29a. Has approval been received from the Office of Privacy Compliance to use Live Data in testing (*if appropriate*)? No

29b. If you have received permission from the Office of Privacy Compliance to use Live Data, when was the approval granted?

H. PRIVACY ACT & SYSTEM OF RECORDS

Under the statute, any employee who knowingly and willfully maintains a system of records without meeting the Privacy Act notice requirements is guilty of a misdemeanor and may be fined up to \$5000.

Authority: OMB M 03-22 & Privacy Act, 5 U.S.C. 552a (e) (4) & PVR #13-Transparency

30. Are 10 or more records containing PII maintained/stored/transmitted through this system? Yes

31. Are records on the system retrieved by any identifier for an individual? (Examples of identifiers include but are not limited to Name, SSN, Photograph, IP Address) Yes

31a. If **YES**, the System of Records Notice(s) (SORN) published in the Federal Register adequately describes the records as required by the Privacy Act? Enter the SORN number and the complete name of the SORN.

SORN Number	SORN Name
Treasury/IRS 34.037	Audit Trail and Security Record System
Treasury/IRS 42.021	Compliance Programs and Projects Files--Treasury/I

I. ANALYSIS

Authority: OMB M 03-22 & PVR #21- Privacy Risk Management

32. What choices were made or actions taken regarding this IT system or collection of information as a result of preparing the PIA?

Resulted in the removal of PII from the system (e.g., SSN use reduced/eliminated)	<u>No</u>
Provided viable alternatives to the use of PII within the system	<u>No</u>
New privacy measures have been considered/implemented	<u>No</u>
Other:	<u>No</u>

32a. If **Yes** to any of the above, please describe:

NA