

Section 5 - Debtor Master File (DMF)

1 Nature of Changes

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2 Background

Reference IRM 21.4.6, Refund Offset

IRC Sections 6402(c) and (d), require a taxpayer's overpayment to be applied to any outstanding non-tax child support or Federal agency debt prior to crediting an overpayment to a future tax or making a refund. The IRS has effected these offsets through the DMF Program since 1984.

The Debt Collection Improvement Act of 1996 has authorized the Treasury's Financial Management Service (FMS) to combine the Tax Refund Offset Program with the Treasury Offset Program (TOP). Effective January 11, 1999, FMS began initiating refund offsets to outstanding child support or Federal agency debts. These offsets are referred to as TOP offsets.

3 TOP Offsets

The TOP offset posts as a TC898 with an offset trace number (OTN), an amount, and an XREF field if the offset is for a secondary spouse. TOP offsets occur and post after the IRS has certified a refund to FMS for payment but before FMS direct deposits or mails the refund check. There may be two TC 898's if the refund was issued in a joint name. A secondary SSN field has been added to the refund record sent to FMS to allow TOP to offset to a debt for either spouse on a joint return. An offset bypass indicator (BPI) field has also been added to allow IRS the ability to identify for FMS the eligibility of a refund for TOP offset. The TC 898 will not identify the agency(s) which received the offset.

A TOP offset reduces the amount of the IRS refund by the amount of the TC 898 offset.

Therefore, the amount of a refund certified by IRS to FMS for payment (TC840/846 amount) may not be the amount that is issued by FMS to the taxpayer. The taxpayer may receive less of a refund or none at all if the whole amount is offset. FMS will issue a TOP offset notice when a refund is reduced. If the refund is offset in part, the notice is issued at the time the remainder of the refund is direct deposited or is sent as an attachment with the paper check. If the refund is offset in full, a separate notice is sent with in the same time frames. The notice will inform the TP of the amount of the offset, the agency(s) receiving the offset, and the agency's address and phone number. IRS CP47 and CP149 notices of offset are obsolete.

IRS will continue to process injured spouse claims, Forms 8379, filed against DMF offsets for 6 years from the date of offset. In addition, IRS will process these claims against offsets that occur under TOP within the same statute of limitations. However, unlike former DMF processing, claims filed with an original return will not freeze the overpayment, allowing a TOP offset to occur before it can be processed. **NOTE:** The original return which includes a Form 8379 is given a DLN blocked 92, which posts a TC 570 and sets a -R freeze, preventing a tax or TOP offset until the injured spouse claim can be worked. A TC898 TOP offset is reversed by IRS with a TC 766 with the same OTN. It is reversed by FMS with a TC 899 with the same OTN.

Once the injured spouse's portion of the refund overpayment is determined on an Injured Spouse Claim, filed with the original return, either a TC 808 or 809 will be input. This will systemically allocate the refund(s) and the appropriate BPI will be set. The TC 808 will be used for the primary spouse's share of the refund overpayment, whereas the TC 809 will be used for the secondary spouse's share of the refund overpayment.

4 TOP Offset Bypass Indicators

Effective 1/29/1999, a Top offset Bypass Indicator (BPI) was assigned to all manual and systemic refunds issued by IRS. The BPI is a one digit indicator that identifies for FMS whether the refund is eligible for offset by TOP. Certain BPIs also identify one spouse or the other on joint refund as eligible for offset. This is required for injured spouse claim processing.

A BPI can be systemically generated or input on CC refund when issuing a manual refund. BPI will be posted/displayed along with the TC 840/846 on all output screens such as TXMOD, IMFOL, BMFOL and on MFTRA transcripts.

BPI	Validity	Eligible for TOP Offset
0	IMF & BMF	Refund eligible for TOP Offset
1	IMF	Bypass TOP Offset for primary SSN debts. (used when injured spouse is secondary filer)
2	IMF	Bypass TOP Offset for secondary SSN debts. (Used when injured spouse is primary filer)
3	IMF & BMF	Refund not eligible for TOP Offset.
4	IMF	Bypass TOP Offset for all debts other than child support. Eligible for TOP Offset for child support only. (Used on all refunds other than injured spouse when combat zone (-C) freeze is set.
5	IMF	Bypass Top offset for all primary SSN debts. Bypass TOP offset for all secondary SSN debts except child support. (Used when injured spouse is primary and combat zone (-C) freeze is set)
6	IMF	Bypass Top offset for all secondary SSN debts. Bypass TOP offset for all secondary SSN debts except child support. (Used when injured spouse is primary and combat zone (-C) freeze is set)
7	IMF & BMF	TC 520 Refund not eligible for Top offset except child support.
8	IMF & BMF	TC 520 & Injured Spouse claim primary.
9	IMF & BMF	TC 520 & Injured Spouse claim secondary.

5 Debtor Master File Research

Effective 1/11/1999, CC DMFOL is no longer available to research DMF offsets. Information about a DMF offset can be obtained from various sources. Use Command Codes (CC) IMFOL, BMFOL, INOLEX and TXMOD to identify the DMF transactions.

The following is a list of the agency/subagency codes that participated in the DMF:

Agency Code	Agency	Agency \ Subagency Codes	
		IMF	BMF
01	Office of Child Support Enforcement—AFDC		
	All 50 States abbreviations.	*	
	District of Columbia.	DC	
	Guam	GU	
	Puerto Rico	PR	
02	Virgin Islands	VI	
	Office of Child Support Enforcement—Non-AFDC		
	All 50 States Abbreviations	*	
	District of Columbia	DC	
	Guam	GU	
03	Puerto Rico	PR	
	Virgin Islands	VI	
	Department of Health and Human Services		
	Health Resources and Service	03	
04	National Institute of Health	08	
	Alcohol, Drug Abuse and Mental Health Administration	13	
	Department of Veterans Affairs		
Loan Guaranteed Accounts	21-22		

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Agency Code	Agency	Agency \ Subagency Codes	Subagency Code	
			IMF	BMF
	"		25-26	
	"		29	
	VA Compensation and Pension Accounts		30	
	"		32	
	Education Accounts		41-42	
	"		44-47	
	Chapter 32 Benefits		51	
	Chapter 32-903 Benefits		53	
	Chapter 106 Benefits		56	
	Chapter 30 Benefits		58	
	VA Chapter 30		59	
	Education Accounts		60	
	Representatives Benefits		66	
	Medical Debts		81	
05	Department of Education			
	All 50 State Abbreviations		*	
	American Samoa		AS	
	N. Marianas Islands		CM	
	District of Columbia		DC	
	District of Columbia, 711 Accounts		DS	
	Guam		GU	
	Higher Education Assistance		HE	
	Nebraska II		NB	
	Northstar		NS	
	Pacific Islands Education Loan		PI	
	Puerto Rico		PR	
	Student Loan Marketing		SM	
	Texas CB, 948 Accounts		TC	
	Trust Territories		TT	
	United Student Aid		UF	
	Virgin Islands		VI	
	Education Accounts:			
	FISL—Federal Insured Student Loan			
	NDSL—National Direct Student Loan			
	Atlanta Region—FISL		40-44	
	Atlanta Region—NDSL		45-49	
	Chicago Region—FISL		50-54	
	Chicago Region—NDSL		55-59	
	San Francisco Region—FISL		90-94	
	San Francisco Region—NDSL		95-99	
06	Small Business Administration			
	Field Offices:			
	Boston, MA		01	
	New York, NY		02	
	Bala Cynwyd, PA		03	
	Atlanta, GA		04	
	Chicago, IL		05	
	Dallas, TX		06	
	Kansas City, MO		07	
	Denver, CO		08	
	San Francisco, CA		09	
	Seattle, WA		10	
	Corporate Debts			BB
07	Department of Housing and Urban Development			
	Departmental Claims Collection		C1	DC
	Rehabilitation Loan Program		R1	
	Single Family Deficiency Judgments		S1, S2, S3	
	SF Mortgage Insurance Premiums Overpayments		P1, P2, P3	
	Single Family Unsecured Debt		SF	

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Agency Code	Agency	Agency \ Subagency Codes	Subagency Code	
			IMF	BMF
	Restitutions		R6	RT
	Vacant Lots		V1	
	Post Audit Reviews (SF)			PR
	Reconveyances (SF)			RC
	Title I Notes		T1, T2, T3	
	Title I Repurchases			TR
	Single Family Delinquent Rents		D1, D2, D3	
08	U. S. Department of Agriculture			
	Commodity Credit Corporation		CC	AC
	National Finance Center		FC	CF
	FMHA Loans		FM	MF
	Insurance Corporation		IC	CI
09	U. S. Department of Justice			
	All Individual Accounts		OO	
	All Business Accounts			01
10	Department of the Treasury			
	Mint—Washington, DC		DC	
	Mint—San Francisco		SF	
	Public Debt—Division of Investor Accounts		IA	
	Public Debt—Savings Bonds		SB	
	Public Debt—Business Accounts			BA
	Public Debt—Administrative Business			AB
	Public Debt—Individual Fees		FE	
	Office of Administration		OA	
12	United States Air Force			
	Cleveland Center (DFAS-CL)		CL	
	Columbus, OH (DFAS-CO)		CO	
	Indianapolis Center (DFAS-IN)		IN	
	Kansas City, MO (DFAS-CO)		KC	
	U.S. Army Community and Family Support Center		AW	
	Office of Civilian Health and Medical Program of Uniformed Services		AY	
	U.S. Army Corps of Engineers		AZ	
	Defense Mapping Agency		AM	
	Washington Headquarters Services		AH	
	National Security Agency		AS	
	Defense Finance and Accounting Service—Columbus Center (Contract Debt)		AC	
	Uniformed Services University of Health Sciences		AR	
	All Other Accounts		OO	
13	United States Army***			
	Non-Appropriated Funds—Europe		AV	
	Non-Appropriated Funds		AW	
	Department of Army		AX	
	Washington Headquarters Services		AY	
	Corp. of Engineers		AZ	
	***Merged with Agency 12 in PY93			
14	Department of the Navy***			
	All Accounts		OO	
	***Merged with Agency 12 in PY93			
15	Army and Air Force Exchange Service			
	Miscellaneous Debt		E0	
	Deferred Payment Plan		E1	
	Uniform Deferred Payment Plan		E2	
	Dishonored checks		E3	
	Credit Card Employee Indebtedness		E4	
	Other		E5	
	Rejected Credit Cards		E6	
	Home Layaway Program		E7	
	Indebtedness Insurance Program		E8	
	Rental Agreement Indebtedness		E9	

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Agency Code	Agency	Agency \ Subagency Codes	Subagency Code	
			IMF	BMF
	Vendor Claims		BO	
	Freight Claims			B1
	Concessionaire Claims			B2
	Receivable Claims			B3
16	United States Marine Corps***			
	All Accounts		OO	
	***Merged With Agency 12 in PY1993.			
17	Navy Resale and Services Support Office			
	Marine Exchange Individual Debts		MX	
	Marine Exchange Corporate Debts			CD
	Navy Exchange Individual Debts		NX	
	Navy Exchange Corporate Debts			BD
18	Office of Personnel Management			
	All Accounts		AA	
19	Peace Corps			
	All Accounts		F2	
20	Department of Energy			
	Washington Headquarters Office		BB	
	Albuquerque Operations Office		B0	
	Idaho Operations Office		B1	
	Nevada Operations Office		B2	
	Oak Ridge Operations Office		B3	
	San Francisco Operations Office		B4	
	Western Area Power Administration		B5	
	Alaska Power Administration		AK	
	Bonneville Power Administration		BP	
	Chicago Operations Office		CH	
	Federal Energy Regulatory Commission		FC	
	Morgantown Energy Technology Center		MG	
	Strategic Petroleum Office		SP	
	Pittsburgh Energy Tech. PETC		PT	
	Pittsburgh Naval Reactors		PR	
	Richland Operations Office		RL	
	Southeastern Power Administration		SE	
	Savannah River Operations Office		SR	
	Schenectady Naval Reactors		ST	
	Southwestern Power Administration		SW	
	NPR Casper		CP	
	NPR Elk Hills		EH	
	Corporate Debts			EB
21	Railroad Retirement Board			
	Retirement Benefit Overpayments		C2	
	Unemployment Benefits Overpayments		CC	
	Sickness Benefits Overpayment		CS	
	Unemployment Benefits Overpayment		CU	
	Railroad Unemployment Contributions			CB
	Reimbursement of Personal Injury Settlements			CI
22	Department of the Interior			
	All Accounts Individual		DD	
	National Park Service—Individual Debts		PS	
	National Park Service—Corporate Debts			BD
	Office of Surface Mining Reclamation and Enforcement—Corporate Debts			SM
	Other Commercial Debts			OC
23	Department of State			
	All Accounts		11	
24	Department Of Transportation			
	Federal Aviation Administration Headquarters		E0	FV
	Office of the Secretary of Transportation		E1	EM
	U.S. Coast Guard MLC PAC		E2	GM
	Federal Highway Administration		E5	EN
	FAA Eastern Region		FA	FM

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Agency Code	Agency	Agency \ Subagency Codes	
		IMF	BMF
	FAA Southwest Region	FB	FN
	FAA Central Region	FC	FP
	FAA Western-Pacific Region	FD	FQ
	FAA Alaskan Region	FE	FR
	FAA Technical Center	FF	FS
	FAA Southern Region	FG	FT
	FAA Aeronautical Center	FH	FU
	USCG Headquarters	GA	
	USCG Finance Center	GD	GQ
	USCG Military Pay Center	GB	GN
	USCG National Pollution Funds Center	GC	GP
	Federal Railroad Administration	RR	RA
	National Highway Transportation Safety Administration	NH	NB
	Federal Transit Administration	TA	TB
	St. Lawrence Seaway Development Center	SL	SB
	Research & Special Programs Administration	RS	RB
	Volpe National Transportation System Center	TS	TC
	Maritime Administration	MA	MB
	Office of the Inspector General	IG	IB
****Effective PY 1991, Dept. of Transportation (DOT) subagencies are identified under Agency Code 24. For PY 1990, DOT debts were identified under Agency Code 07, Dept. of Housing and Urban Development. DOT debt activity for PY 1990 will show agency code 07.			
		IMF	BMF
25	Federal Emergency Management Agency		
	National Preparedness Programs	HA	
	Federal Insurance Administration	HB	CB
	State and Local Programs and Support	HC	
	Office of NETC Operations	HD	
	Office of Financial Management	HF	CF
	FEMA Region I (Boston)	R1	C1
	FEMA Region II (New York)	R2	C2
	FEMA Region III (Philadelphia)	R3	C3
	FEMA Region IV (Atlanta)	R4	C4
	FEMA Region V (Chicago)	R5	C5
	FEMA Region VI (Dallas)	R6	C6
	FEMA Region VII (Kansas City)	R7	C7
	FEMA Region VIII (Denver)	R8	C8
	FEMA Region IX (San Francisco)	R9	C9
	FEMA Region X (Seattle)	R0	C0
	Response and Recovery Directorate U.S. Fire Administration		CC
	US Fire Administration		CD
26	U.S. CUSTOMS SERVICE		
	Duty Taxes	DT	
	Debit Vouchers	DV	
	Notes	NT	
	Fines and Penalties	FP	
	Payroll		PY
	Travel		TR
	Corporate Duty		BT
	Corporate Vouchers		BV
	Corporate Promissory Notes		BN
	Corporate Fines, Penalties and Forfeitures		BP
27	Social Security Administration		
	Northeastern Program Campus (OASI)	A1	
	Northeastern Program Campus (DI)	A2	
	Mid-Atlantic Program Campus (OASI)	B1	
	Mid-Atlantic Program Campus (DI)	B2	
	Southeastern Program Campus (OASI)	C1	
	Southeastern Program Campus (DI)	C2	
	Great Lakes Program Campus (OASI)	D1	
	Great Lakes Program Campus (DI)	D2	

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Agency Code	Agency	Agency \ Subagency Codes	
		Subagency Code IMF	Subagency Code BMF
	Western Program Campus (OASI)	E1	
	Western Program Campus (DI)	E2	
	Mid-American Program Campus (OASI)	F1	
	Mid-American Program Campus (DI)	F2	
	Office of Disability and International Operations (Disability) (OASI)	G1	
	Office of Disability and International Operations (Disability) (DI)	G2	
	Office of Disability and International Operations (International) (OASI)	H1	
	Office of Disability and International Operations (International) (DI)	H2	
28	Food and Consumer Service		
	All 50 state abbreviations		
	Corporate Debts		FN
	Guam	GU	
	Puerto Rico	PR	
	Virgin Islands	VI	
	District of Columbia	DC	
29	Reserved		
30	Secret Service		
	All Accounts	AA	
	Individual Debts	SF	-
	Corporate Debts	-	NS
31	National Science Foundation		
	National Technical Information Service	TI	TS
	Patent and Trademark Office	PT	PA
	Minority Business Development Agency	MB	DA
	Economic Development Administration	ED	EC
	National Telecommunications Information Adm.	TC	CA
32	U.S. Department of Commerce		
	Office of the Secretary	OS	SS
	National Oceanic and Atmospheric Adm.	OA	NO
	International Trade Administration	IT	IA
	Bureau of Export Administration	EA	EB
	Economics and Statistics Administration	ES	SA
	Bureau of the Census	BC	CS
	Bureau of Economic Analysis	BE	E2
	United States Travel and Tourism Adm.	TT	US
	Technology Administration	TA	AA
	National Institute of Standards and Technology	ST	NS
33	Financial Management Service		
	Vendor Overpayments	VP	-
	Employee Overpayments	EM	-
	Financial Center Payments	FC	-
	Bank Debts	-	BD
	Debt Collection (Individual)	DI	-
	Debt Collection (Corporate)	-	DB
34	Environmental Protection Agency		
	Individual Debts	EP	-
	Corporate Debts	-	EB
	Superfund—Individual Debts	ES	-
	Superfund—Corporate Debts	-	EI
35	General Services Administration		
	Individual Debts	GS	-
	Corporate Debts	-	GC
36	Health Care Financing Administration		
	Medicare Trust Fund (Individual Debts)	ID	-
	Medicare Trust Fund (Corporate Debts)	-	CD
37	U.S. Agency for International Development		
	Individual Debts	IN	-
	Corporate Debts	-	BU
40	U.S. Department of Labor		
	Individual Debts	ID	-
	Corporate Debts	-	CD

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Agency Code	Agency	Agency \ Subagency Codes	
		IMF	BMF
	Employment and Training Administration (ETA)		TA
	Employment Standards Administration (Black Lung)		EB
	Employment Standards Administration (FECA)	EF	
	Employment Standards Administration (Wage & Loan)		EW
	Occupational Safety & Health Administration (OSHA)		OS
	Bureau of Labor Statistics		BL
	Ass't Sect. for Administration & Management (OASAM)	AD	
	Pension & Welfare Benefits Administration (PWBA)		PW
	Mine Safety & Health Administration (MSHA)		MS
	Office of the Chief Financial Officer (OCFO)	CF	
41	U.S. Postal Service		
	Individual Debts	ID	-
	Corporate Debts	-	CD
46	USDA Rural Development		
	Individual Debts	NA	-
	Corporate Debts	-	A1
47	USDA - National Finance Center		
	Individual Debts	F1	-
	Corporate Debts	-	FC
48	USDA - Risk Management		
	Individual Debts	RT	-
	Corporate Debts	-	T1
49	Federal Communications Commission		
	Individual Debts	FC	-
	Corporate Debts	-	CD
55	National Labor Relations Board		
	Individual Debts	LR	-
	Corporate Debts	-	NL
58	Equal Employment Opportunity Commission		
	Individual Debts	EO	-
	Corporate Debts	-	EE
59	Securities and Exchange Commission		
	Individual Debts	SE	-
	Corporate Debts	-	XC
60	Pension Benefits Guaranty Corporation		
	Individual Debts	PB	-
	Corporate Debts	-	CG
61	U.S. Information Agency		
	Individual Debts	IS	-
	Corporate Debts	-	AG
62	Marine Corps MWRSPACT		
	Collections on Return Check Debts	RC	
	Collection on Home Layaway Debts	HL	

6 TOP & DMF Source and Reason Codes

Source Code 7 has been reserved exclusively for TOP and DMF adjustments. It must be input with Reason Codes 86, 87, 89, 90 and 91. Source Code 7 results in the following statement on the notice:

"We reversed all or part of the tax refund amount we credited to an outstanding child support, Federal, or State debt because ..."

Reason Codes 86, 87, 89, 90 and 91 complete the statement by indicating specific DMF/TOP adjustments. They are valid only with source code 0 or 7.

86 - an Injured Spouse claim was filed. The spouse not responsible for the debt claimed his/her share of the joint tax refund. Tax law requires that we honor the injured spouse claim.

87 - we have corrected an error found when processing your return.

89 - the offset violated the automatic stay of bankruptcy.

90 - the offset resulted from a payment specifically intended for an outstanding IRS debt.

91 - of revisions on your amended tax return, filed by April 15 of the tax year it was due.

Note: DMF/TOP source and reason codes may not be used in combination with any other IMF source and reason codes.

This Page for User Notes