Introduction

This publication explains Medical Savings Accounts (MSAs). MSAs were created to help self-employed individuals and employees of certain small employers meet the costs of medical care.

MSAs are a “pilot project.” The pilot project is scheduled to end in the year 2000; however, the ability to establish MSAs generally will end earlier if the number of taxpayers contributing (or receiving employer contributions) to an MSA exceeds certain statutory limits for 1999.

You do not need IRS approval to start your MSA. You will have to complete Form 8853, Medical Savings Accounts and Long-Term Care Insurance Contracts, and attach it to your Form 1040 each year you (or your spouse if you file jointly) have an MSA. You will have to file Form 1040, not Form 1040A or Form 1040EZ.

This publication will explain what an MSA is, who can set one up, how to make contributions to it, and how to treat distributions from it.

Medicare Medical Savings Accounts (Medicare MSAs). A new test program called Medicare MSAs is available in 1999. You can use these special savings accounts to hold money for you to pay medical bills. You are not taxed on the money in your account if it is used to pay qualified medical expenses. You also must have a special high deductible health insurance policy to have a Medicare MSA. Medicare MSAs are administered through the Federal Medicare program. The Health Care Financing Administration (HCFA) has more information about this new program. You can get this information by calling 1–800–318–2596. You can also reach HCFA through the Internet at www.medicare.gov. This publication does not cover Medicare MSAs.
Understanding MSAs
To understand MSAs, you will want to know what an MSA is and what the benefits are of having one. You will also need to know whether you meet the rules for starting an MSA. If you meet the rules, then you will want to read the section titled Setting Up the Account.

What is an MSA? An MSA is a tax-exempt trust or custodial account with a financial institution (like a bank or an insurance company) where you can save money for future medical expenses. This account must be used in conjunction with a high deductible health plan. See High Deductible Health Plan, later.

What are the benefits of an MSA? You may enjoy several benefits from having an MSA.

- The interest or other earnings on the assets in your MSA are tax-free.
- You can claim or take a tax deduction even if you do not itemize your deductions on Form 1040.
- The contributions remain in your MSA from year to year until they are used.

Rules for Starting an MSA
You need to meet the following conditions before you can start an MSA.

1) You must work for a small employer or be self-employed.
2) You must have a high deductible health plan.

Who is a Small Employer?
A small employer is an employer who had an average of 50 or fewer employees during either of the last two calendar years. The definition of small employer is modified for new employers and growing employers.

New employer. A new employer is also considered a small employer for MSAs if he or she reasonably expects to employ 50 or fewer people this year.

Growing employer. A small employer may begin high deductible health plans and MSAs for his or her employees and then grow beyond 50 employees. The employer will continue to meet the requirement for small employers if he or she:

- Had 50 or fewer employees when the MSAs began,
- Made a contribution for the last year the employer had 50 or fewer employees, and
- Had an average of 200 or fewer employees each year after 1996.

High Deductible Health Plan
To be eligible for an MSA, you must have a high deductible health plan. If you are an employee, the plan must be through your small employer. You generally cannot have another health insurance plan.

Definition. A high deductible health plan has:

1) A higher annual deductible than typical health plans, and
2) A maximum limit on the annual out-of-pocket medical expenses that you must pay for covered expenses.

Limits. The following table shows the limits for annual deductible amounts and the maximum out-of-pocket expenses for high deductible health plans.

<table>
<thead>
<tr>
<th>Type of coverage</th>
<th>Minimum annual deductible</th>
<th>Maximum annual deductible</th>
<th>Maximum annual out-of-pocket expenses</th>
</tr>
</thead>
<tbody>
<tr>
<td>Self-only</td>
<td>$1,500</td>
<td>$2,250</td>
<td>$3,000</td>
</tr>
<tr>
<td>Family</td>
<td>$3,000</td>
<td>$4,500</td>
<td>$5,500</td>
</tr>
</tbody>
</table>

Family plans that do not currently meet the high deductible rules. There are some family plans that have deductibles for individual family members. These deductibles are less than the annual deductible for the family plan. Under these plans, if you meet the individual deductible for one family member, you do not have to meet the annual deductible amount for the family plan. These plans do not qualify as a high deductible health plan.

Example. Mr. Wilber has health insurance with company A. The annual deductible amount for the family plan is $3,000. This plan also has individual deductible amounts of $1,500 for each family member. Mr. Wilber's wife had $1,700 of covered medical expenses this year. They had no other medical expenses for the year. The plan paid $200 to Mr. Wilber because Mrs. Wilber met the individual deductible amount of $1,500, even though the Wilbers did not meet the $3,000 annual deductible for the family plan. The plan does not qualify as a high deductible health plan.

TIP Insurance companies that have family plans with individual deductibles may change these health plans to meet the high deductible rules. Check with your insurance company if you have such a plan to see if they are going to change the plan to meet the rules.

Other health insurance. You (or your spouse if you file jointly) generally cannot have any other health plan that is not a high deductible health plan. However, this rule does not apply if the other health plan(s) only cover the following items.

1) Accidents.
2) Disability.
3) Dental care.
4) Vision care.
5) Long-term care.
6) Benefits provided by insurance.
a) Related to workers’ compensation laws, tort liabilities, or ownership or use of property,
b) For a specific disease or illness, or
c) That pays a fixed amount per day (or other period) of hospitalization.

Setting Up the Account
When you set up an MSA, you will need to work with a trustee and know the rules for contributing and withdrawing money from the account.

MSA trustee. The person or business you set up your MSA with is called a trustee. A trustee can be a bank, insurance company, or anyone already approved by the IRS to be a trustee of individual retirement arrangements. Your employer may already have some information on MSA trustees in your area.

Who can contribute to my MSA? Your employer may decide to make contributions to an MSA for you. You do not pay taxes on these contributions. If your employer does not make contributions to your MSA, you can make your own contributions to your MSA and deduct these amounts on your tax return without itemizing deductions. Both you and your employer cannot make contributions to your MSA in the same year. There are limits to the amounts that can be contributed to your MSA. See Making Contributions, later. You do not have to make contributions to your MSA every year.

If your spouse is covered by your high deductible health plan and receives contributions to an MSA from an employer, you cannot make contributions to your MSA that year.

How can I make withdrawals from my MSA? You can make tax-free withdrawals from your MSA to pay for qualified medical expenses (discussed later). If you make withdrawals for other reasons, the amount you withdraw will be subject to income tax and may be subject to an additional excise tax as well. See Receiving Distributions, later. You do not have to make withdrawals from your MSA each year.

Changing employers. If you change employers and still meet the rules for having an MSA, you can continue to use that MSA. However, you may not make additional contributions unless you are otherwise eligible.

Making Contributions
There are two limits to the amount you can contribute to your MSA. One is based on the annual deductible amount of your high deductible health plan. The other is based on your wages or compensation if you are an employee, or your net self-employment income if you are self-employed.

Annual deductible amount. You can contribute up to 75% of the amount of your annual health plan deductible (65% if you have a self-only plan) to your MSA. You must have the insurance all year to deduct the full amount. Reduce the amount you can contribute by one-twelfth for each full month you did not have a high deductible health plan.

Example 1. You have a high deductible health plan for your family all year. The annual deductible is $3,000. You can contribute $2,250 ($3,000 × 75%) to your MSA for the year.

Example 2. You have a high deductible health plan for your family for the entire months of July through December (6 months). The annual deductible is $3,000. You can contribute $1,125 ($3,000 × 75% ÷ 12 months × 6 months) to your MSA for the year.

If both you and your spouse have a family plan, you are treated as having family coverage with the lower annual deductible. The contribution limit is split equally between you unless you agree on a different division.

Wages or compensation. You cannot contribute more than you earned for the year from the employer through whom you have your high deductible health plan. If you are self-employed, you cannot contribute more than your net self-employment income. This is your income from self-employment minus expenses (including the one-half of self-employment tax deduction).

Example 1. Bob Smith earned $25,000 from ABC Company for the year. He had a high deductible health plan for his family at ABC. He had the plan all year. His annual deductible is $4,000. He can contribute $3,000 to his MSA (75% × $4,000). He can contribute the full amount because he earned more than $3,000 at ABC.

Example 2. Joe Craft is self-employed. He had a high deductible health plan for his family for the entire year and the annual deductible was $3,000. After he deducted his expenses, Joe’s net self-employment income was $1,500 for the year. He is limited to a contribution of $1,500 to his MSA.

Worksheet to figure your MSA contribution. Use the following worksheet to figure how much you can contribute to your MSA for the year.

You must figure your limit separately for each employer with whom you have had a different high deductible health plan.
MSA Contribution Limits Worksheet

1. Enter the annual deductible amount of your high deductible health plan ........................................_____
2. Multiply line 1 by .75 (.65 if you have self-only insurance) ..............................................................._____
3. Divide line 2 by 12 .................................................................................................................._____
4. Enter the number of months you have had a high deductible health plan during the year ........_____
5. Multiply line 3 by line 4 ................................................................................................................_____
6. Enter the amount of wages you earned while working for the employer with whom you had the high deductible health plan.
   (If you were self-employed, substitute your net self-employment income.) ................................_____
7. Enter the smaller of line 5 or 6
   This is the most you can contribute to your MSA during the year ........................................_____

Reporting contributions on your return. Report all contributions to your MSA on Form 8853. Follow the instructions for the form and attach the form to your Form 1040.

You should receive Form 5498–MSA, Medical Savings Account Information, from the trustee showing the amount you contributed during the year. You can make contributions to your MSA until April 15 and deduct them on your Form 1040 for the preceding year to the extent your total contributions do not exceed your limitation.

You must pay a 6% excise tax on contributions that you or your employer makes to your MSA that are greater than the limits discussed earlier. You will not have to pay the excise tax if you withdraw these excess contributions (and associated earnings) before the date that your tax return is due (generally April 15).

Receiving Distributions

You will generally pay medical expenses during the year without being reimbursed by your high deductible plan until you reach the annual deductible. When you pay medical expenses during the year that are not reimbursed by your high deductible health plan, you can ask the trustee of your MSA to send you a distribution from your MSA.

A distribution is money you get from your MSA. The trustee will report any distribution to you and the IRS on Form 1099–MSA, Distributions From Medical Savings Accounts.

How to report distributions on your tax return. How you report your distributions depends on whether or not you use the distribution for qualified medical expenses.

- When you use a distribution from your MSA for qualified medical expenses, you do not pay tax on the distribution. You do have to report the distribution on Form 8853. Follow the instructions for the form and attach it to your Form 1040. You cannot file Form 1040A or Form 1040EZ.
- When you do not use a distribution from your MSA for qualified medical expenses, you must pay tax on the distribution and report the amount on Form 8853. Follow the instructions for the form and attach it to your Form 1040. You must also report and pay an excise tax on your Form 1040 unless you meet one of the exceptions listed later.

TIP

You do not report and pay tax on any excess contributions you make and withdraw before the due date of your tax return (generally April 15). You will have to pay tax on any earnings associated with the excess contributions you withdraw. You do, however, report and pay tax on any excess contributions an employer makes and you withdraw before the due date of your tax return. You will also have to pay tax on any earnings associated with the excess contributions the employer makes that you withdraw. If the employer did not add the excess contributions and associated earnings to the box 1 amount on your Form W-2, include them in your gross income on your Form 1040.

If an amount is contributed to your MSA this year, you also must report and pay tax on a distribution you receive from your MSA this year that is used to pay for medical expenses of someone who is not covered by a high deductible health plan, or is also covered by another health plan that is not a high deductible health plan, when the expenses are incurred. See the instructions for Form 8853 for more information.

Reporting and paying an excise tax. There is a 15% excise tax on the part of your distributions not used for qualified medical expenses. You report the excise tax on line 53 of your Form 1040.

Exceptions to excise tax. There is no excise tax if you are disabled, age 65 or older, or die during the year.

Death of the MSA holder. You should choose a beneficiary when you set up your MSA. What happens to that MSA when you die depends on whom you designate as the beneficiary.

Spouse is the designated beneficiary. If your spouse is the designated beneficiary of your MSA, it will be treated as your spouse's MSA after your death.

Spouse is not the designated beneficiary. If someone other than your spouse is the designated beneficiary of your MSA after your death:

1) The account stops being an MSA on the date you die, and
2) The fair market value of the MSA becomes taxable to the designated beneficiary.

No designated beneficiary. If you have no beneficiary, the fair market value of the MSA will be included on your final income tax return after your death.

Qualified Medical Expenses

Qualified medical expenses are explained in Publication 502, Medical and Dental Expenses. Examples include amounts paid for doctors' fees, prescription medicines, and necessary hospital services.
You cannot deduct qualified medical expenses as an itemized deduction on Schedule A, (Form 1040), if you pay for them with a tax-free distribution from your MSA. You also cannot claim a deduction if you use other funds equal to the amount of the distribution.

Special rules for insurance premiums. Generally, you cannot treat insurance premiums as qualified medical expenses for MSAs. You can, however, treat premiums for long-term care or health care coverage while you receive unemployment benefits as qualified medical expenses for MSAs. This includes COBRA-type continuation coverage required under any Federal law.

**Recordkeeping.** For each qualified medical expense you deduct or pay with a distribution from your MSA, you must keep a record of the name and address of each person you paid and the amount and date of the payment. Do not send these records with your tax return. Keep them with your tax records.

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**Filing Form 8853**

You must file Form 8853 and attach it to Form 1040 if you (or your spouse, if married filing a joint return) had an MSA during the year. You must file the form even if your employer or your spouse’s employer made contributions to the MSA.

**Employer Participation**

This section contains the rules that employers must follow if they decide to make MSAs available to their employees. Unlike the previous discussions, “you” refers to the employer, and not to the employee.

**Health plan.** If you want your employees to be able to have an MSA, you must make available to them a high deductible health plan. You can provide no additional coverage other than those exceptions listed previously. See High Deductible Health Plan, earlier.

**Contributions.** You can make contributions to your employees’ MSAs. You deduct the contributions on the “Employee benefit programs” line of your business income tax return for the year you make these contributions.

**Comparable contributions.** If you decide to make contributions, you must make comparable contributions to all comparable participating employees’ MSAs. Your contributions are comparable if they are either:

- The same amount, or
- The same percentage of the annual deductible limit under the high deductible health plan covering the employee.

**Comparable participating employees.** Comparable participating employees:

- Are covered by your high deductible health plan and are eligible to establish an MSA,
- Have the same category of coverage (either self-only or family coverage), and
- Have the same category of employment (either part-time or full-time).

**Additional tax.** If you made contributions to your employees’ MSAs that were not comparable, you must pay an additional tax of 35% of the amount you contributed. See Form 5330, Return of Excise Taxes Related to Employee Benefit Plans, to report and pay this tax.

**Employment taxes.** Amounts you contribute to your employees’ MSAs are generally not subject to employment taxes. You must report the contributions in box 13 of the Form W-2, Wage and Tax Statement, you file for each employee during the calendar year. Enter Code “R” in box 13.
How To Get More Information

You can order free publications and forms, ask tax questions, and get more information from the IRS in several ways. By selecting the method that is best for you, you will have quick and easy access to tax help.

Free tax services. To find out what services are available, get Publication 910, Guide to Free Tax Services. It contains a list of free tax publications and an index of tax topics. It also describes other free tax information services, including tax education and assistance programs and a list of TeleTax topics.

Personal computer. With your personal computer and modem, you can access the IRS on the Internet at www.irs.ustreas.gov. While visiting our Web Site, you can select:

- Frequently Asked Tax Questions to find answers to questions you may have.
- Fill-in Forms to complete tax forms on-line.
- Forms and Publications to download forms and publications or search publications by topic or keyword.
- Comments & Help to E-mail us with comments about the site or with tax questions.
- Digital Dispatch and IRS Local News Net to receive our electronic newsletters on hot tax issues and news.

You can also reach us with your computer using any of the following.

- Telnet at iris.irs.ustreas.gov
- File Transfer Protocol at ftp.irs.ustreas.gov
- Direct dial (by modem) 703–321–8020

TaxFax Service. Using the phone attached to your fax machine, you can receive forms, instructions, and tax information by calling 703–368–9694. Follow the directions from the prompts. When you order forms, enter the catalog number for the form you need. The items you request will be faxed to you.

Phone. Many services are available by phone.

- Ordering forms, instructions, and publications. Call 1–800–829–3676 to order current and prior year forms, instructions, and publications.
- Asking tax questions. Call the IRS with your tax questions at 1–800–829–1040.

TTY/TDD equipment. If you have access to TTY/TDD equipment, call 1–800–829–4059 to ask tax questions or to order forms and publications.

TeleTax topics. Call 1–800–829–4477 to listen to pre-recorded messages covering various tax topics.

Evaluating the quality of our telephone services. To ensure that IRS representatives give accurate, courteous, and professional answers, we evaluate the quality of our telephone services in several ways.

- A second IRS representative sometimes monitors live telephone calls. That person only evaluates the IRS assistor and does not keep a record of any taxpayer’s name or tax identification number.
- We sometimes record telephone calls to evaluate IRS assistors objectively. We hold these recordings no longer than one week and use them only to measure the quality of assistance.
- We value our customers’ opinions. Throughout this year, we will be surveying our customers for their opinions on our service.

Walk-in. You can pick up certain forms, instructions, and publications at many post offices, libraries, and IRS offices. Some libraries and IRS offices have an extensive collection of products available to print from a CD-ROM or photocopy from reproducible proofs.

Mail. You can send your order for forms, instructions, and publications to the Distribution Center nearest to you and receive a response 7 to 15 workdays after your request is received. Find the address that applies to your part of the country.

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CD-ROM. You can order IRS Publication 1796, Federal Tax Products on CD-ROM, and obtain:

- Current tax forms, instructions, and publications.
- Prior-year tax forms, instructions, and publications.
• Popular tax forms which may be filled-in electronically, printed out for submission, and saved for recordkeeping.
• Internal Revenue Bulletins.

The CD-ROM can be purchased from National Technical Information Service (NTIS) for $25.00 by calling 1–877–233–6767 or for $18.00 on the Internet at [www.irs.ustreas.gov/cdorders](http://www.irs.ustreas.gov/cdorders). The first release is available in mid-December and the final release is available in late January.