

**JUSTIFICATION FOR AN EXCEPTION TO FAIR OPPORTUNITY (JEFO)
MULTIPLE DELIVERY/TASK ORDER CONTRACTS
FAR SUBPART 16.5**

I recommend the use of limited awardees for the acquisition of the following supplies or services available under an indefinite-delivery contract. If this acquisition is to be made with only one awardee or a limited number of awardees, negotiations will be conducted with the indicated proposed supplier(s) in accordance with FAR 16.505 (b)(2)(ii)(B):

1. IDENTIFICATION OF THE AGENCY AND THE CONTRACTING ACTIVITY:

The Internal Revenue Service (IRS), Office of BEP Acquisitions, purchasing for The Bureau of Engraving & Printing (BEP), Office of the Chief Information Officer (CIO)

2. NATURE AND/OR DESCRIPTION OF THE ACTION BEING APPROVED:

Sole source IDIQ task order award to Deloitte Consulting, LLP against TIRNO-11-D-00016.

3. DESCRIPTION OF SUPPLIES OR SERVICES

The Bureau of Engraving and Printing (BEP) requires a contractor to provide Program Management, Architecture, and Functional and Technical Operations and Maintenance Support Services for the BEP Enterprise (BEN). The period of performance is from 7/8/2015 to 6/30/2016. The required services are currently performed by Deloitte Consulting LLC through task orders issued against BEP's Blanket Purchase Agreement (BPA) TEPC13-68058. A description of the required functional areas of support is as follows:

Task Order TEPE14-33374- Program Management Support:

This task order provides program management, program execution, change request, BEN organization change management, and systems security planning support services. Specific support includes disaster recovery planning, general auditing and continuous monitoring support, segregation of duties analysis preparation for compliance with OMB Circular A-123 (Management's Responsibility for Internal Control), FISMA security working sessions and security assessments support, BEN organization change management, documentation and management of change request records, risk management, release management, governance definition, and configuration management. Support expires 7/31/15.

Task Order TEPE14-33416- Architectural Support:

This task order provides all required support for updating and maintaining the BEN infrastructure documentation, including specifications and deployment project plans, for BEN's Data Management Module (DMM), Manufacturing Execution Console (MEC), Manufacturing Support Suite (MSS), Maximo, and BEN Reporting applications. Current support expires 9/29/15.

Task Order TEPE14-33349- Functional Operations and Maintenance:

This task order provides Tier 2 user support and incident management for the BEN and applications. The support includes disaster recovery testing, production defect resolution, system enhancements, data extraction for audits, regression testing for patches and updates, application deployment support, and post deployment testing. Current support expires 7/7/15.

Task Order TEPE14-33362- Technical Operations and Maintenance:

This task order provides Tier 3 user support and incident management for BEN and applications. This support includes critical patch updates, software updates, data fixes, configuration/source code management, server software installation and configuration, Disaster Recovery Testing, deployment support, production server monitoring, production application monitoring, and test server monitoring. Current support expires 7/16/15.

4. REQUISITION NO. 113834	5. NAME(S) OF PROPOSED SOURCE(S) Deloitte Consulting, LLP 1725 Duke Street Alexandria, VA 22314-3456 TIRNO-11-D-00016
6. COST ESTIMATE [REDACTED]	

REQUIRING OFFICE CERTIFICATION

I certify that the attached justification is accurate, and contains complete data necessary to support the recommendation for only one or limited awardees justification and approval.

7. TECHNICAL/REQUIREMENT	<i>(Signature)</i>	<i>(Phone No.)</i>	<i>(Date)</i>
[REDACTED]			

SMALL BUSINESS CERTIFICATION

I have reviewed the awardee list to locate small businesses for this procurement. If any were found, a list is attached.

8. SMALL BUSINESS SPECIALIST	<i>(Signature)</i>	<i>(Phone No.)</i>	<i>(Date)</i>
[REDACTED]			

PROCUREMENT OFFICE CERTIFICATION

I certify that this submission is accurate and complete to the best of my knowledge and belief. This signature will serve as approval unless action exceeds \$650K. Approval constitutes written determination that one of the circumstances allowing for Exception to Fair Opportunity (FAR 16.505(b)(2)(i)(A) through (E)) applies to the order.

9. ASSIGNED CONTRACTING OFFICER <i>(Name)</i>	[REDACTED]	<i>(Phone No.)</i>	<i>(Date)</i>
[REDACTED]			

Before requesting this procurement, state one statutory authority for this procurement to be conducted under "exception to fair opportunity" procedures. Provide narrative justification associated with the respective stated authority in block number 15.

STATUTORY AUTHORITY EXCEPTIONS (FAR 16.505 (b)(2)(i))

(place an "X" in appropriate box and complete the rest of the form)

10.	FAR 16.505 (b) (2) (i) (A) – Need is so urgent that providing fair opportunity would result in unacceptable delays.
X 11.	FAR 16.505 (b) (2) (i) (B) – Only one awardee is capable of providing the supplies/services required at the level of quality required because they are unique or highly specialized; or brand name specification FAR 16.505 (a) (4).
12.	FAR 16.505 (b) (2) (i) (C) – The order must be issued on a sole-source basis in the interest of economy and efficiency because it is a logical follow-on to an order already issued under the contract, provided that all awardees were given a fair opportunity to be considered for the original order.

13.	FAR 16.505 (b) (2) (i) (D) – It is necessary to place an order to satisfy a minimum guarantee.
14.	FAR 16.505 (b) (2) (i) (E) – A statute expressly authorizes or requires that the purchase be made from a specified source (for orders exceeding the SAT).

15. JUSTIFICATION (ADD PAGES IF NEEDED)

A. DEMONSTRATION THAT THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS OR THE NATURE OF THE ACQUISITION REQUIRES USE OF THE AUTHORITY CITED.

The BEP Enterprise (BEN) utilizes Oracle's Enterprise Resource Planning (ERP) and integrates many applications, including several that are highly customized. Most recently, this requirement has been awarded as task orders against the single award BEN BPA vehicle (TEPC13-68058). A follow on task order against TEPC13-68058 for this requirement is not possible due to the insufficient ceiling limit remaining. The task orders currently supporting this requirement will begin to expire on July 7, 2015, and these services are critical to maintaining the functionality of BEN. Contractor support for this requirement must begin July 8, 2015.

This requirement involves deploying updates, patches, and enhancements to the existing BEN applications, as well as updating application specifications documentation. The highly technical nature of the work being performed under this requirement necessitates that, to be successful, the contractor must possess comprehensive knowledge of the current BEP Enterprise (BEN) operating environment, including an understanding of the coding specifications, functionality, and all interoperability requirements between the highly customized applications. In addition, the contractor must possess BEP security clearances prior to commencement of work. Clearances can take between 90-120 days to receive. Market Research was not able to identify any vendors other than Deloitte Consulting that possess all of these unique qualifications. Deloitte Consulting was responsible for the development of the BEP Enterprise (BEN), and their knowledge and experience with the program dates back to 2009. Deloitte is currently performing program management, architecture, and functional and technical operations and maintenance support services for BEN. The government estimates that a 60 day period to provide knowledge transfer would be necessary before another contractor would be capable of successfully performing this requirement. At that time, another sole source task order would still need to be executed due to the insufficient time available to conduct a competition for a requirement of this magnitude.

Therefore, a sole source task order award is necessary to sustain critical support until May 1, 2016, when the competitively awarded follow-on will begin. The BEP Acquisition Branch has already started the process of a competitive follow-on to this task order, and release of the solicitation is imminent. The follow-on task order will be competed among all Total Information Processing Support Services – 4 (TIPSS-4) Information Technology Services (ITS) multiple-award IDIQ contract holders.

Failure to implement this task order for the required BEN services will result in:

1. Disruption in the BEN program management, architecture, and functional and technical operations and maintenance support services would have an adverse impact to the efficiency of the nation's currency manufacturing process. BEP would lose its current ability to carry out its Currency Quality Assurance initiative.
2. BEP would be left without the ability to support the BEN program, maintain important program documents, onboard and roll-off contractors, maintain infrastructure documentation, continue important architecture refresh tasks, and continue with functional operation and maintenance responsibilities which include change requests and normal operation of BEN applications. Perform deployment duties for new BEN application releases. Maintain the infrastructure for DMM, MEC and IdAM applications as well as perform critical duties as the technical subject matter expert between BEP and Oracle's Managed Cloud Services. Currently, there is no federal staff that can provide these capabilities.

3. A stoppage of BEN support. Insufficient time exists to thoroughly train or hire additional federal staff before the current BEN task orders end.

B. DESCRIBE THE EFFORTS TAKEN TO ENSURE OFFERS WERE SOLICITED FROM ALL MULTIPLE-AWARD CONTRACTORS, INCLUDING WHETHER A FAIR NOTICE OF INTENT TO MAKE A PURCHASE (WITH CLEAR DESCRIPTION OF SUPPLIES/SERVICES AND THE BASIS UPON WHICH THE SELECTION WILL BE MADE) WAS/WILL BE PUBLISHED ON THE AGENCY'S WEB PAGE FOR ALL AWARDEES TO SEE AS REQUIRED BY FAR 16.505(b)(1)(iii)(B)(1). STATE "ALL CONTRACTORS RESPONDING TO THE NOTICE OF FAIR OPPORTUNITY CAN SUBMIT AN OFFER AND HAVE THAT OFFER FAIRLY CONSIDERED."

Offers were not solicited from all multiple-award contractors due to the fact that only Deloitte is capable of performing the requirements, due to the specialized background knowledge and experience required to seamlessly perform and transition the needed BEN services with the existing time constraints involved. The follow-on to this task order will be competed on TIPSS-4 ITS. The BEP Acquisition Branch has commenced the process to issue a solicitation for the follow-on to this task order, which will allow for competition. The competitive solicitation will be released in the near future and awarded prior to the expiration of the task order.

C. DETERMINATION THAT THE ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE.

Labor rates for TIPSS-4 contractors have been established and determined fair and reasonable at the IDIQ contract level. Additional diligence will be taken by the Contracting Officer, which will include a comparison of proposed rates to historical rates and established GSA schedule rates. The proposed hours will be evaluated against the hours estimated by the Program Office in the Independent Government Cost Estimate (IGCE) to ensure the overall price is fair and reasonable.

D. DESCRIBE THE MARKET RESEARCH CONDUCTED AMONG ALL AWARDEES AND THE RESULTS OF THE RESEARCH (E.G., HISTORICAL ORDERING INFORMATION, LIST AWARDEES THAT EXPRESSED AN INTEREST IN WRITING IN THE ORDER AND THE RESULTS OF THAT INTEREST).

Market Research was conducted by collaborating with the Program Office to investigate current and past BEP contractors to determine if any possess both the comprehensive knowledge of the current BEP Enterprise (BEN) operating environment, and the ability to provide cleared personnel to staff this requirement. Market Research revealed that no other contractor possessed the required capabilities. For this requirement, no other awardees submitted an interest, in writing, in the order.

E. DESCRIBE ANY OTHER FACTS TO SUPPORT THE JUSTIFICATION.

The BEP Acquisition Branch has already started the process of a competitive follow-on to this task order, and release of the solicitation is imminent. The follow-on task order will be competed among all Total Information Processing Support Services – 4 (TIPSS-4) Information Technology Services (ITS) multiple award IDIQ contract holders.

F. LIST THE ACTIONS, IF ANY, THAT THE BUREAU WILL TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE EXCEPTION TO FAIR OPPORTUNITY BEFORE ANY SUBSEQUENT ACQUISITIONS FOR SIMILAR SUPPLIES OR SERVICES.


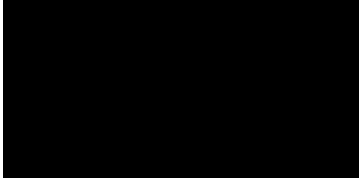


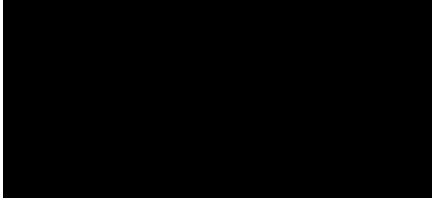
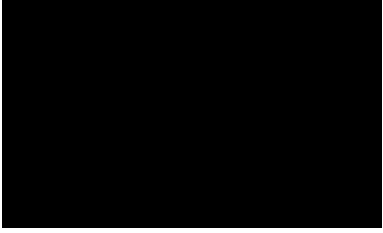


The BEP Acquisition Branch has commenced the process to issue a solicitation for the follow-on to this task order, which will allow for competition. The competitive solicitation will be released in the near future and awarded prior to the expiration of the task order.

G. STATEMENT THAT REQUIREMENT DOES NOT RESULT FROM A LACK OF PLANNING OR THE EXPIRATION OF FUNDS.

This requirement does not result from a lack of planning or the expiration of funds. The program office was aware of the requirement and submitted the request in a timely manner. The Period of Performance for the current IDIQ would extend through 1/1/2018, however the estimate for the IDIQ ceiling did not anticipate the high rate of usage and the ceiling is not sufficient to accommodate all requirements while a new competition progresses. The funding provided by BEP is non-appropriated and does not expire. A plan is in place and being implemented to competitively acquire the services via TIPSS-4 prior to the expiration of this task order.

ADDITIONAL APPROVALS

Approval constitutes written determination that one of the circumstances allowing for Exception to Fair Opportunity (FAR 16.505(b)(2)(i)(A) through (E)) applies to the order.

OVER \$650,000	16. BUREAU COMPETITION ADVOCATE <i>(Name & Title)</i> 	<input checked="" type="checkbox"/> APPROVE <input type="checkbox"/> DISAPPROVE	<i>(Signature)</i> 	<i>(Phone No.)</i> 
				<i>(Date)</i> 
OVER \$12.5 MILLION	17. HEAD OF THE CONTRACTING ACTIVITY <i>(Name & Title)</i> 	<input checked="" type="checkbox"/> APPROVE <input type="checkbox"/> DISAPPROVE	<i>(Signature)</i> 	<i>(Phone No.)</i> 
				<i>(Date)</i> 
OVER \$62.5 MILLION	18. SENIOR PROCUREMENT EXECUTIVE <i>(Name & Title)</i>	<input type="checkbox"/> APPROVE <input type="checkbox"/> DISAPPROVE	<i>(Signature)</i>	<i>(Phone No.)</i>
				<i>(Date)</i>

NOTE: Each review must be preceded by lower level approval(s), e.g., over \$62.5 million all approvals are required. **IN NO CASE WILL AN INDIVIDUAL SIGN MORE THAN ONE APPROVAL LEVEL.**

CONTROL NO. FO 2015-16