



DEPARTMENT OF THE TREASURY  
INTERNAL REVENUE SERVICE  
WASHINGTON, D.C. 20224

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OFFICE OF  
CHIEF COUNSEL

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The Honorable Anna Eshoo  
U.S. House of Representatives  
Washington, DC 20515

Dear Ms. Eshoo:

I am responding to your letter dated January 27, 2005, to Commissioner Everson. You asked us to reverse the position taken in our June 2004 memorandum that taxpayers who receive grants to improve property under the Flood Mitigation Assistance Program (FMA), the Pre-Disaster Mitigation Program (PDM), and the Hazard Mitigation Grant Program (HMGP) must include the grants in gross income.

Let me assure you that we have thoroughly reviewed the position taken in the memorandum because of its importance to taxpayers who wish to participate in the mitigation programs. Upon completion of the review, we concluded that our position is consistent with current law, and that the mitigation grants do not qualify for existing statutory or administrative exceptions that would exclude them from income tax.

Under current law, gross income generally includes all income from whatever source derived. Under specific existing statutory and administrative exceptions, gross income excludes certain governmental payments made to individuals in response to need resulting from particular disaster damage that already has occurred. For example, post-disaster relief, such as FEMA grants that help individuals meet necessary expenses or serious needs for medical, dental, housing, personal property, transportation, or funeral expenses is excluded from gross income. The nontaxability of those payments remains unaffected by the June 2004 memorandum. However, grants under the FMA, PDM, and HMGP are made to communities, businesses, and individuals to reduce the risks to hazard-prone properties from future events. For this and other reasons, mitigation grants under these programs generally do not qualify for existing statutory or administrative exceptions.

The Administration shares your concerns, however, and believes that the Internal Revenue Code should be amended to achieve the policy objective of reducing damages from future disasters. In September 2004, Treasury Deputy Secretary Bodman wrote to House Ways and Means Committee Chairman William Thomas and Senate Finance

Committee Chairman Charles Grassley to urge enactment of appropriate legislation. In addition, the President, in his recent budget recommendations for the fiscal year 2006, recommended that Congress amend the Code to explicitly exclude FEMA mitigation grants from income. See Department of the Treasury, General Explanations of the Administration's Fiscal Year 2006 Revenue Proposals, 51-52 (February 2005).

You also wrote that taxpayers who received FEMA mitigation assistance in 2004 may be unaware that such grants would be taxable. As for prior payments, I understand that recognition of the history with respect to particular taxpayers will certainly be taken into account as to whether any enforcement activity by the IRS in this regard is warranted.

I hope this information is helpful. If you have any questions, please contact me at . If you would like to arrange a meeting to discuss this matter, please call Mr at .

Sincerely,

Robert M. Brown  
Associate Chief Counsel  
(Income Tax & Accounting)